

OFFICE OF INSPECTOR GENERAL

# SEMIANNUAL REPORT

TO THE DIRECTOR, CENTRAL INTELLIGENCE AGENCY

JANUARY-JUNE 2008



John L. Helgerson  
Inspector General



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**(U) A MESSAGE FROM THE INSPECTOR GENERAL**

(U/[redacted]) The Investigations Staff, during this reporting period, continued its efforts to close several ongoing investigations while addressing new allegations of wrongdoing in Agency operations and programs. The Staff is supporting the Department of Justice (DoJ) on a number of cases ranging from a high-profile public corruption case to an investigation into [redacted] and has addressed a broad scope of internal administrative violations. The Staff also has taken steps to introduce new technologies and improve its processes for conducting and reporting investigations.

(U/[redacted]) The Staff continues to address allegations of abuse of individuals who have been captured and detained pursuant to the global war on terrorism and the conflicts in Afghanistan and Iraq. In particular, the Staff continues to work with the DoJ and the FBI on allegations of abuse involving the 16 "high value" detainees now being held at Guantanamo Bay.

(U/[redacted]) Two cases investigated by the Office of Inspector General (OIG) resulted in guilty pleas and sentencing by the US District Court for the Eastern District of Virginia. A former Agency employee was sentenced to incarceration of 14 months and three years of supervised probation for embezzlement of [redacted] of Agency funds. A former Agency contractor was sentenced to incarceration of eight years and 20 years of supervised probation for the importation of child pornography. In the US District Court for the Northern District of Florida, a former Agency contractor was sentenced to incarceration of three months, one year of supervised probation, and a \$1,000 fine for theft of government property from [redacted].

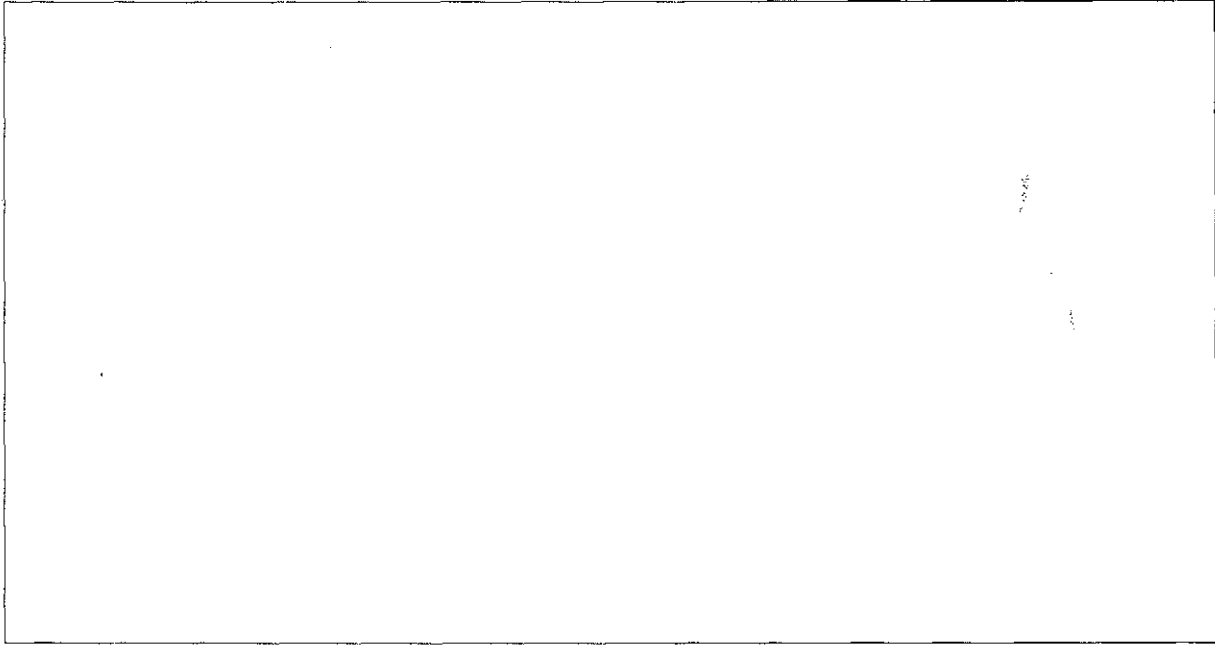
(U/[redacted]) The Investigations Staff also continues to devote considerable investigative resources in support of the DoJ prosecution of a former high-ranking Agency official on Conspiracy to Commit Unlawful Monetary Transactions, Unlawful Monetary Transactions, Wire Fraud, Mail Fraud, Conflict of Interest, False Statements, Aiding and Abetting, and Criminal Forfeiture. The trial is set for November 2008.

(U/[redacted]) Reviews completed by the Inspection Staff during this period continued to focus on key issues that involve multiple directorates, including training for new National Clandestine Service (NCS) officers, employee onboarding at CIA, and managing the administrative support work force, as well as on major Agency components, including the Office of Medical Services (OMS), [redacted]

[redacted] The inspection of Training for New NCS Officers, a corollary to the December 2007 inspection of Training for New Directorate of Intelligence Analysts, found [redacted]

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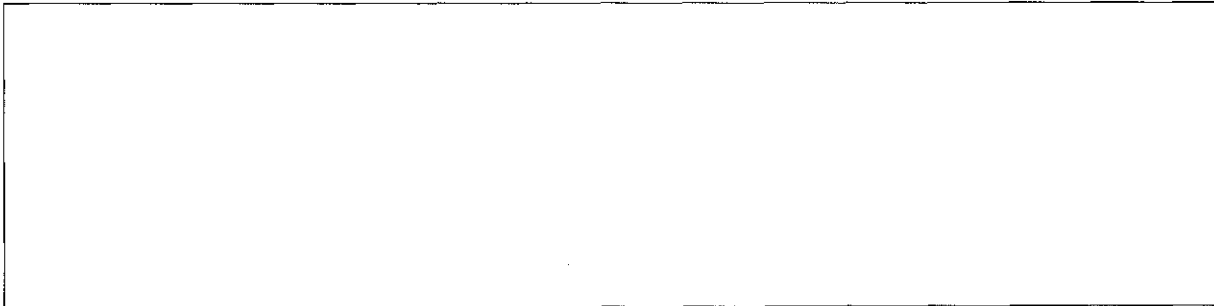
(U/[redacted]) In response to a request from the Director, CIA, the Audit Staff performed a review of the Agency's practices in handling employees [redacted]



[redacted] The report, which is pending publication, will provide several recommendations to improve CIA practices for assessing, documenting, and communicating security and suitability issues.

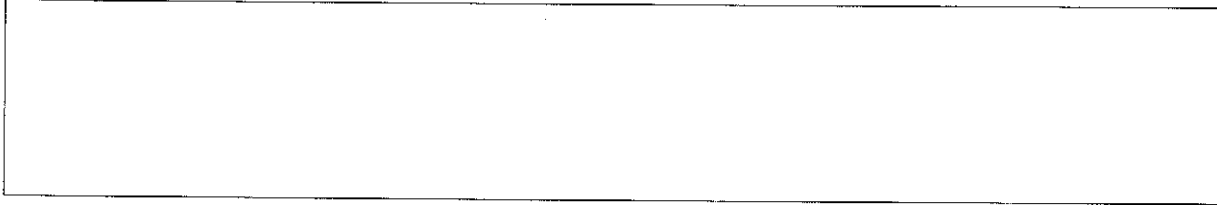
The Audit Staff continues to conduct joint audits with its Intelligence Community counterparts in coordination with the Office of the Director of National Intelligence Inspector General. During the reporting period, the Audit Staff completed a joint audit [redacted]

[redacted] The Staff also completed one audit related to covert action activities in keeping with the standing request of the Congress that the OIG audit each covert action program no less frequently than every three years.



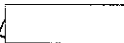
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John L. Helgerson  
15 July 2008

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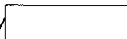


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## (U) STATUTORY REQUIREMENTS

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(U) This report is submitted pursuant to section 17 of the CIA Act of 1949, as amended, which requires the Inspector General (IG) to provide to the Director, Central Intelligence Agency (D/CIA), not later than 31 January and 31 July of each year, a semiannual report summarizing the activities of the Office of Inspector General (OIG) for the immediately preceding six-month periods, ending 31 December and 30 June, respectively.

(U) All audit activities of the OIG are carried out in accordance with generally accepted government auditing standards. All OIG inspection and investigation activities conform to standards promulgated by the President's Council on Integrity and Efficiency.

(U) The OIG has had full and direct access to all Agency information relevant to the performance of its duties.

### (U) SUBPOENA AUTHORITY

(U)  During this reporting period, the IG did not issue any subpoenas.

### (U) LEGISLATIVE PROPOSALS

(U) The OIG has carefully reviewed the status of legislative proposals pending during this reporting period that would, if enacted, impact on the authorities of most Inspectors General in the federal government. Some of the provisions would apply to the CIA IG, although others would not. In the event the pending legislation is enacted, the OIG will review the need for revisions to Section 17 of the Central Intelligence Agency Act of 1949 and will make appropriate recommendations.

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## (U) AUDITS

(U) [REDACTED] The Audit Staff conducts performance and financial audits of CIA programs and activities. During this reporting period, the Audit Staff issued 10 audit reports containing 23 recommendations that addressed contracting, covert action, financial management, information technology [REDACTED]

[REDACTED] The Audit Staff also significantly contributed to a report issued by the Office of the Director of National Intelligence (ODNI) Office of Inspector General (OIG) which contained two recommendations.

[REDACTED] The Audit Staff participated in quarterly meetings attended by its Intelligence Community (IC) counterparts and Chief Financial Officers (CFOs) in an ODNI initiative to collaborate on achieving sustainable unqualified audit opinions on financial statements of all IC agencies. The Audit Staff has continued to pursue involvement in joint oversight of IC programs. During this reporting period, the Audit Staff completed a joint audit [REDACTED]

[REDACTED] As requested by the Congress, the Audit Staff continues to pursue its program to audit each covert action program (or an aspect of each program) at least every third year and to provide the results of each audit to the Congress. This reporting period, the Staff completed an audit [REDACTED]

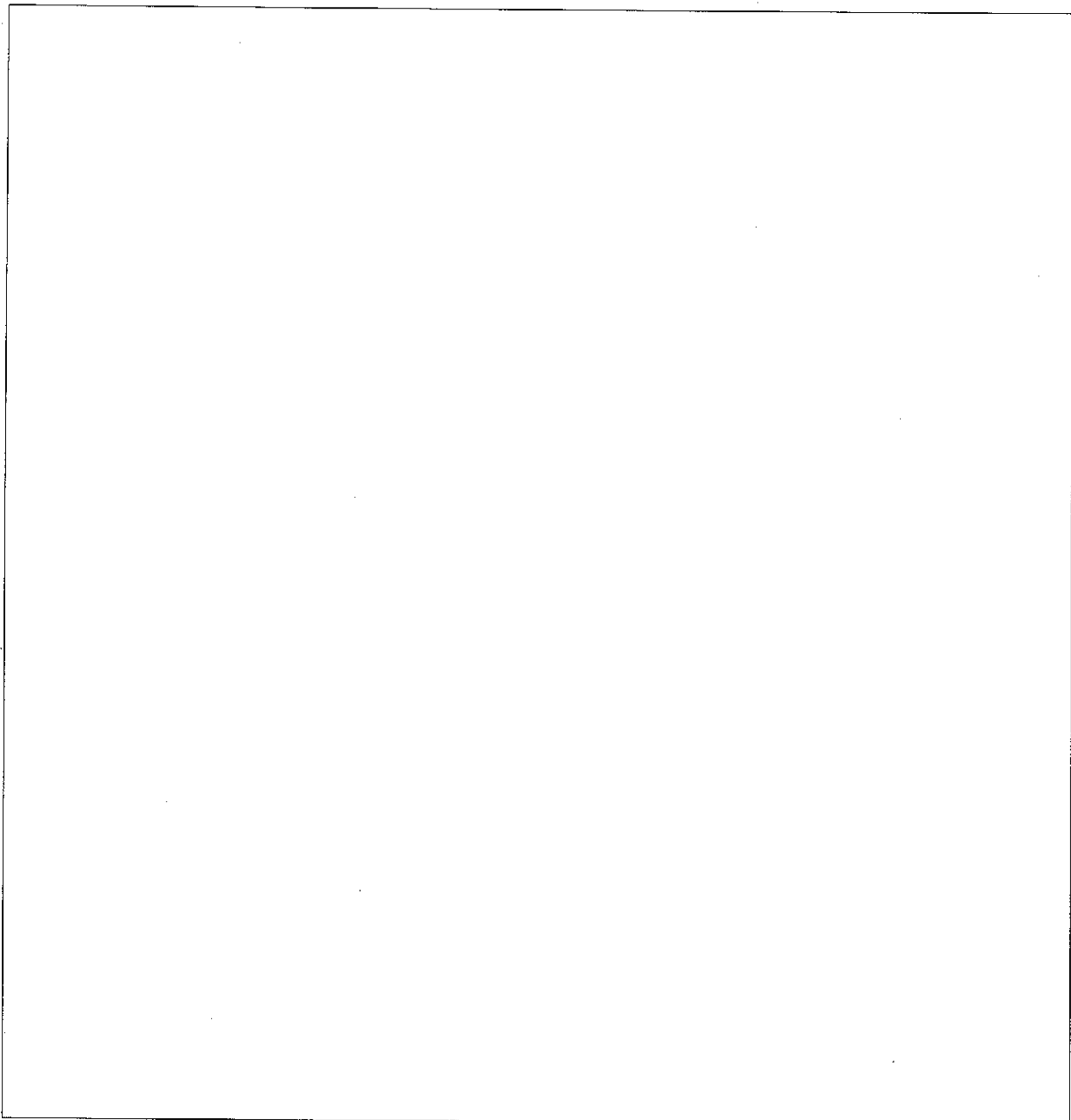
(U) During the reporting period, the Audit Staff implemented several significant technology initiatives that provided new and enhanced capabilities to the auditors. The Staff adopted an electronic working paper system, which makes use of existing features in the Microsoft software package, streamlines the workpaper review process, improves workpaper referencing, and facilitates the quality control review process. The Audit Staff brought three high-speed scanners online to convert hard copy documentation to an electronic format that is compatible with the electronic working paper system. Lastly, the Audit Staff upgraded its software applications to provide the auditors with new capabilities to document and prepare flowcharts of business processes; view, manipulate, and manage electronic files; and track the progress of audits and develop individual audit work plans.

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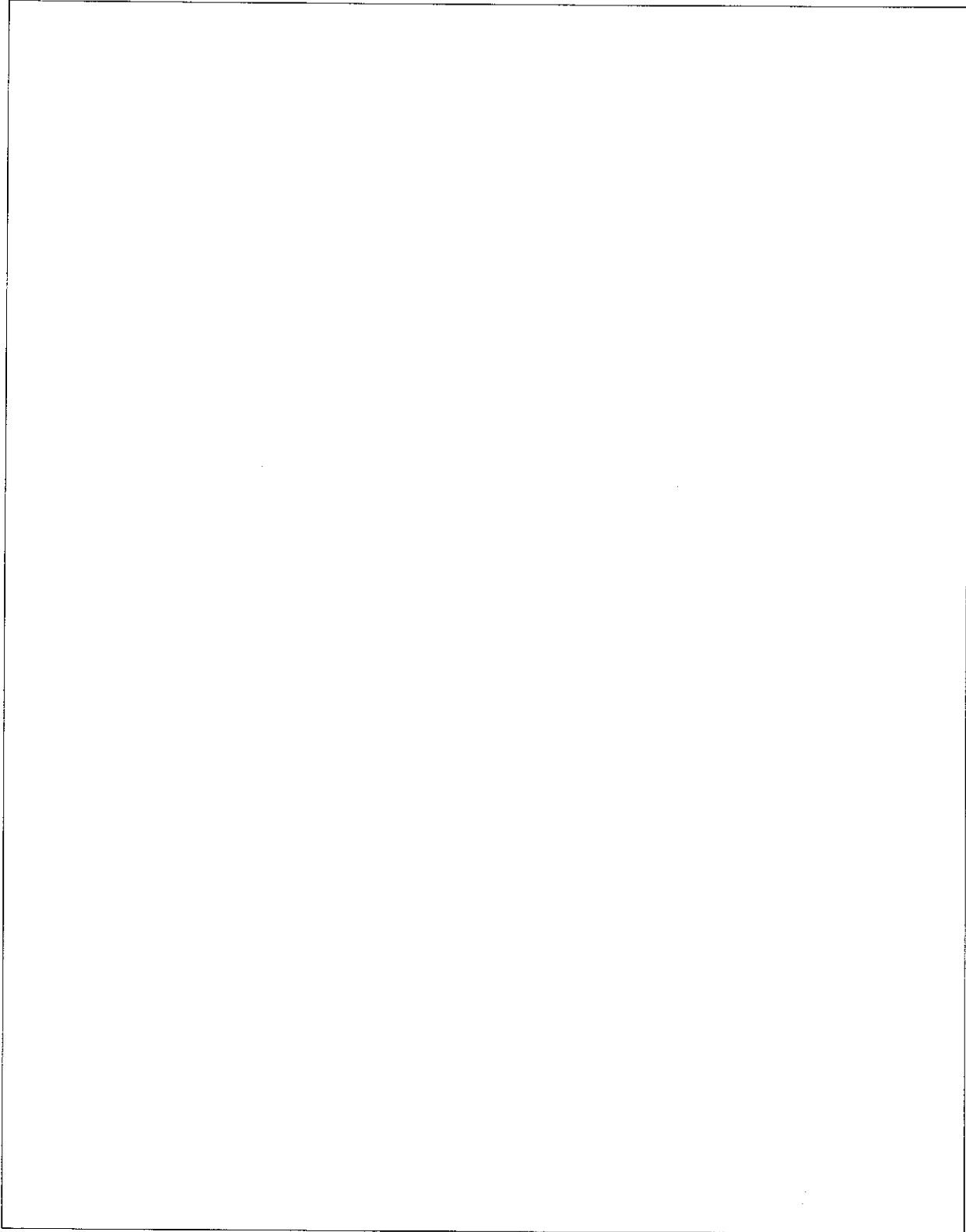
**(U) COMPLETED AUDITS**

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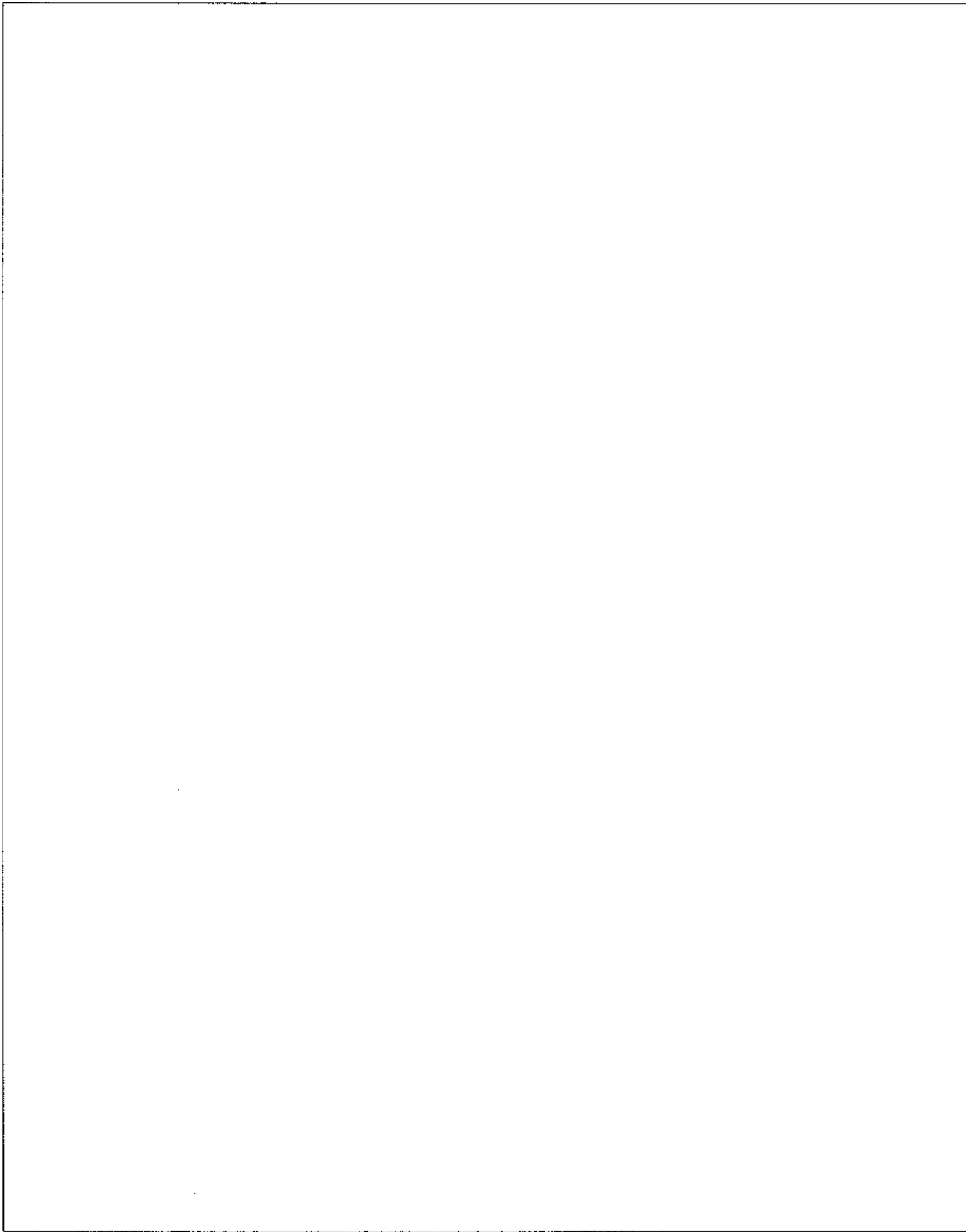
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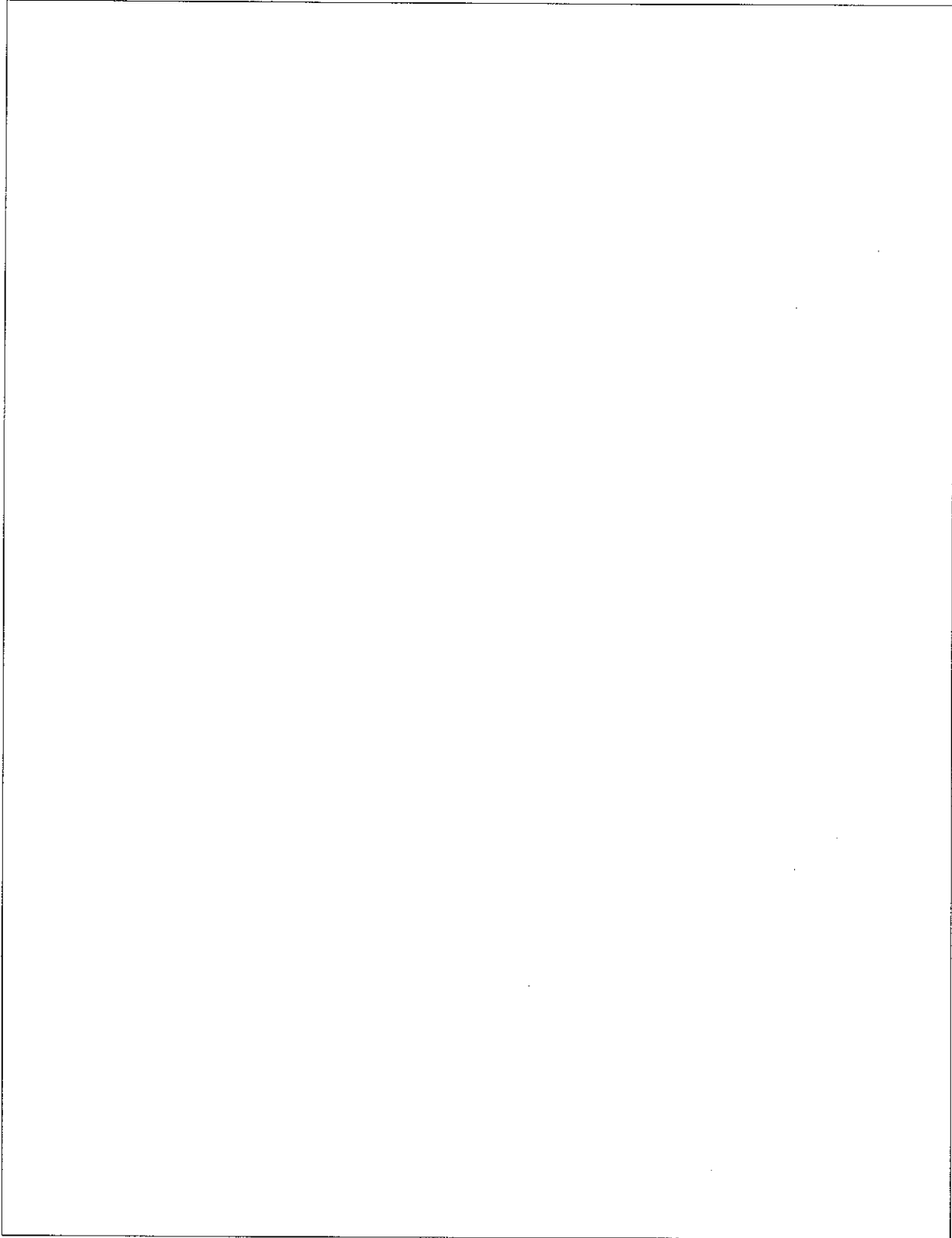
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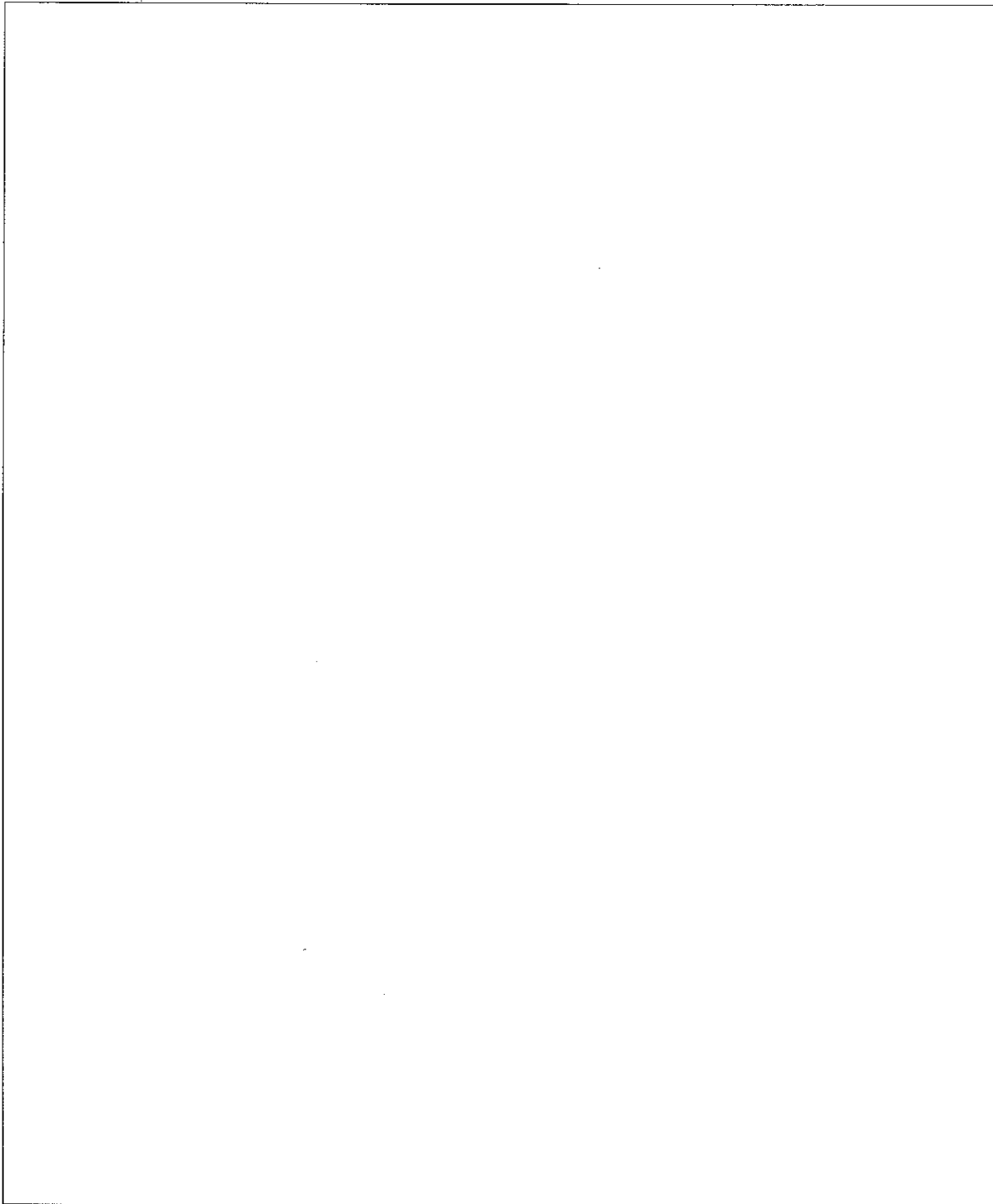
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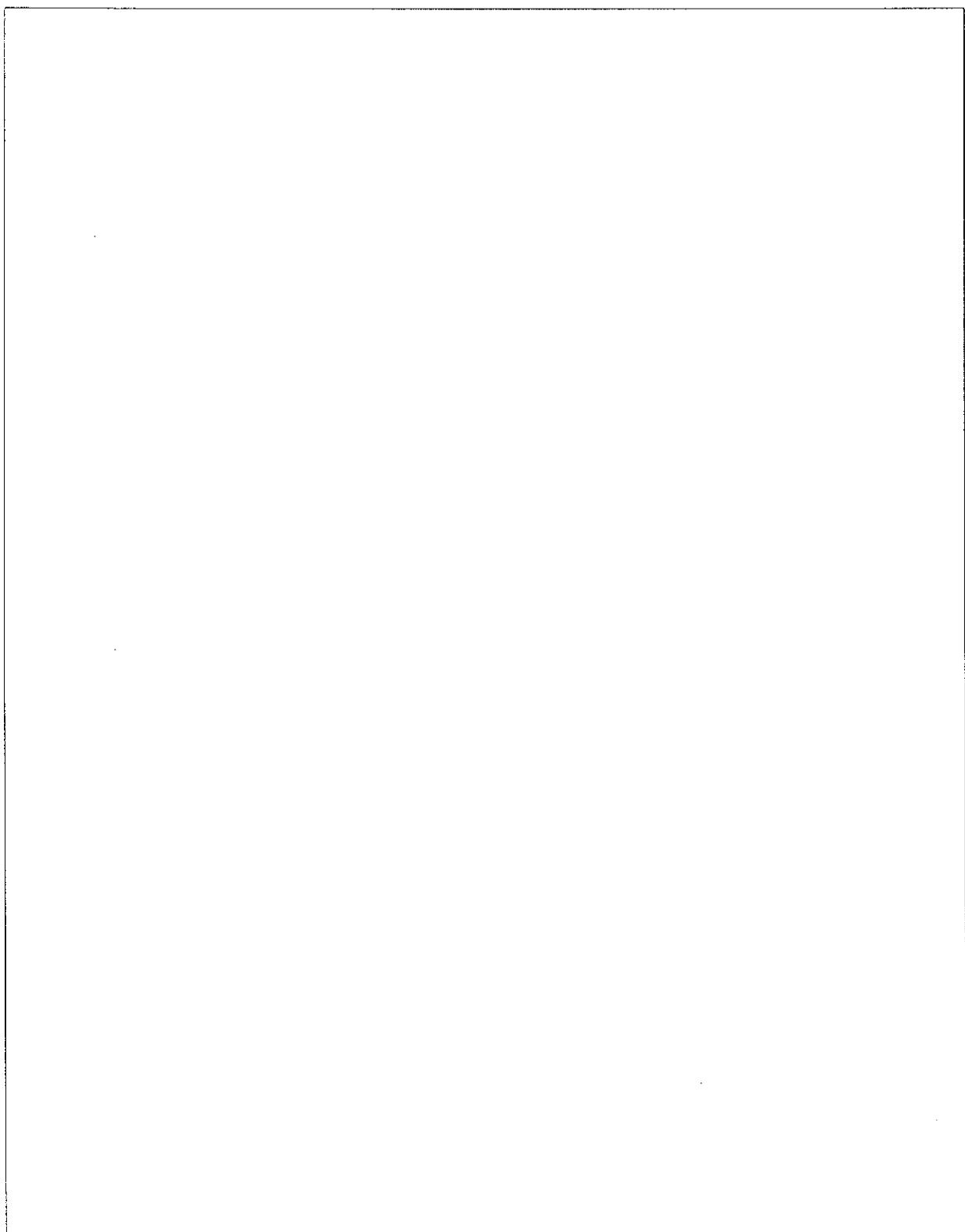
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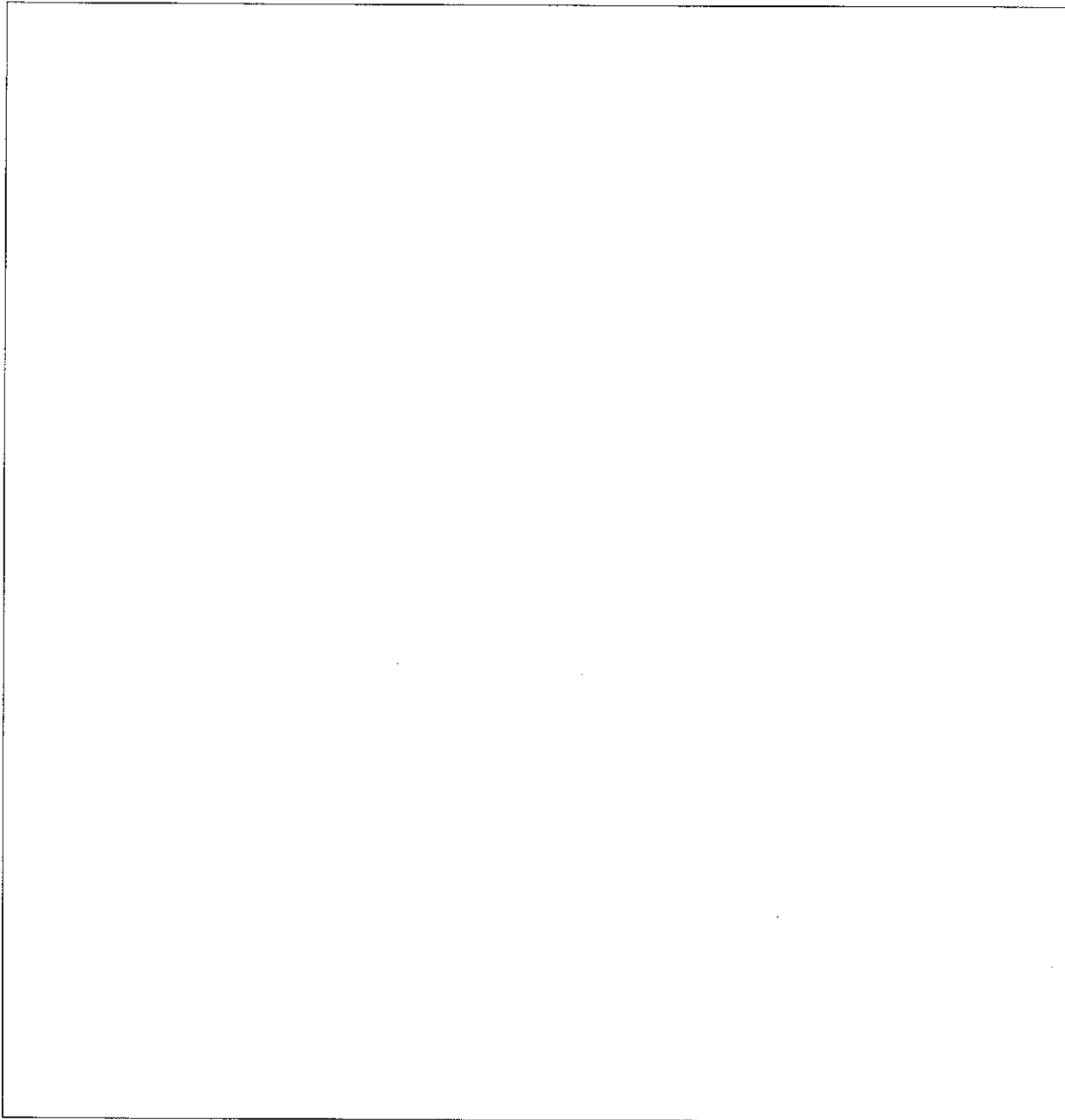
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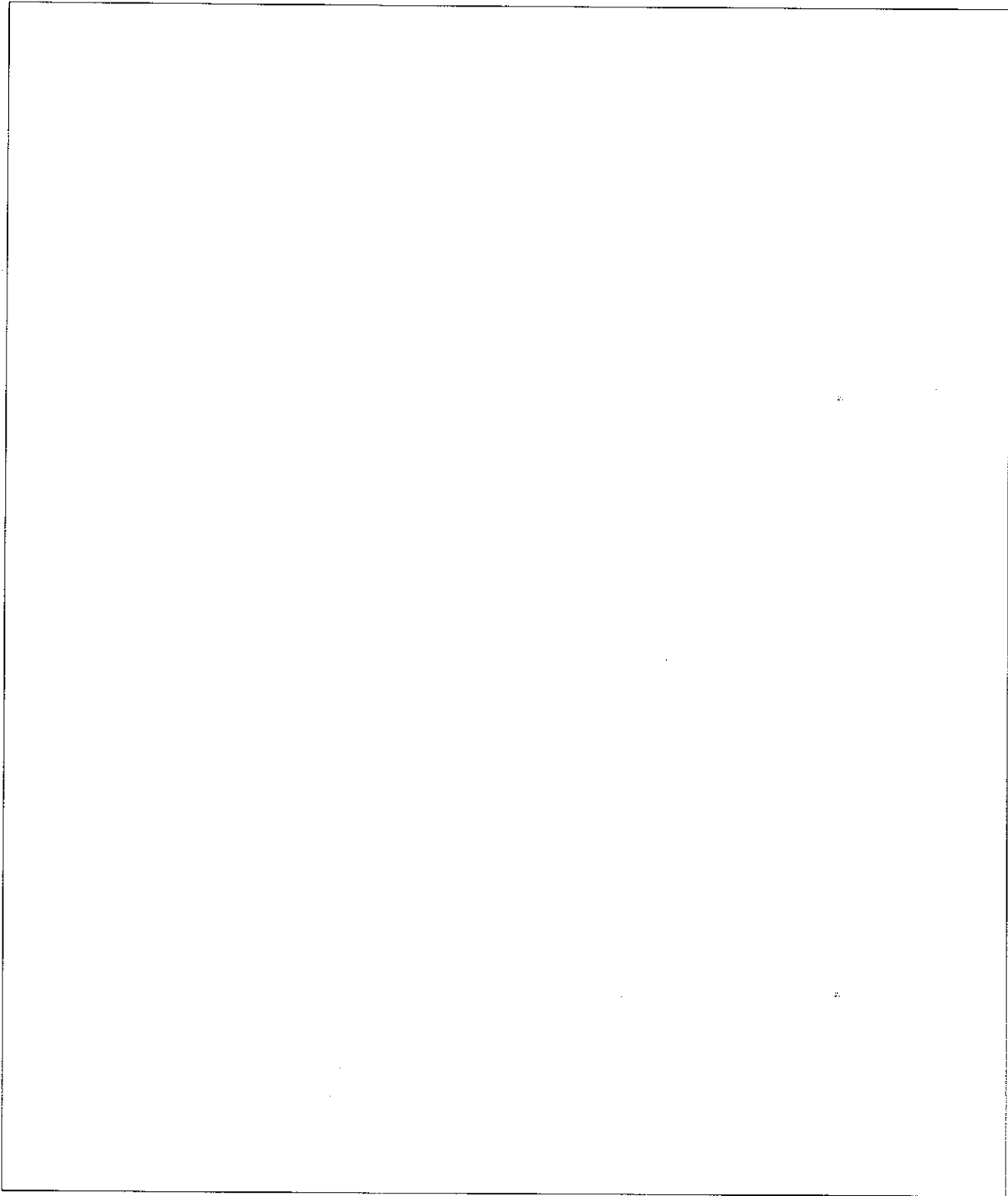
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OUTSTANDING FROM PREVIOUS SEMIANNUAL REPORTS**

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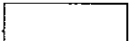
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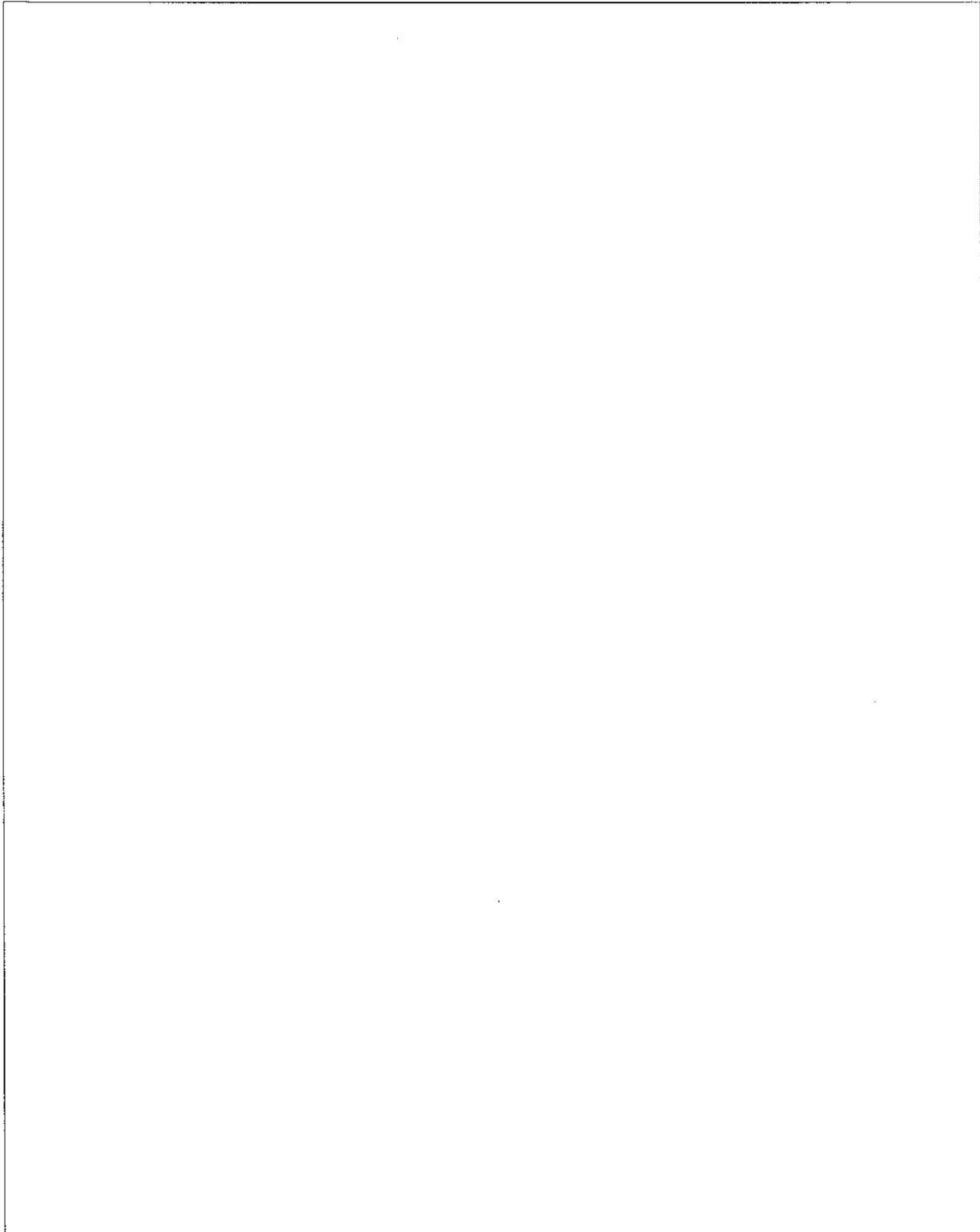
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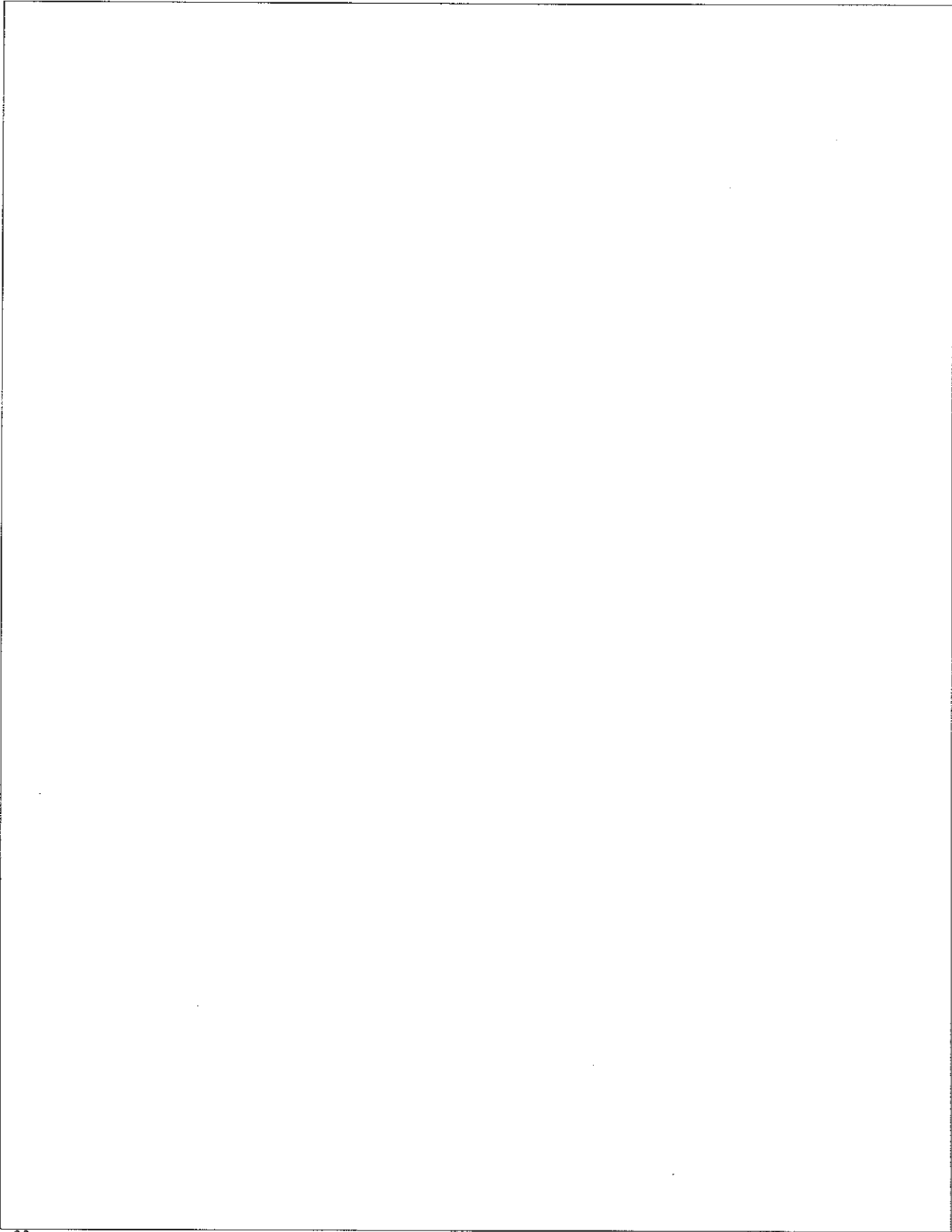


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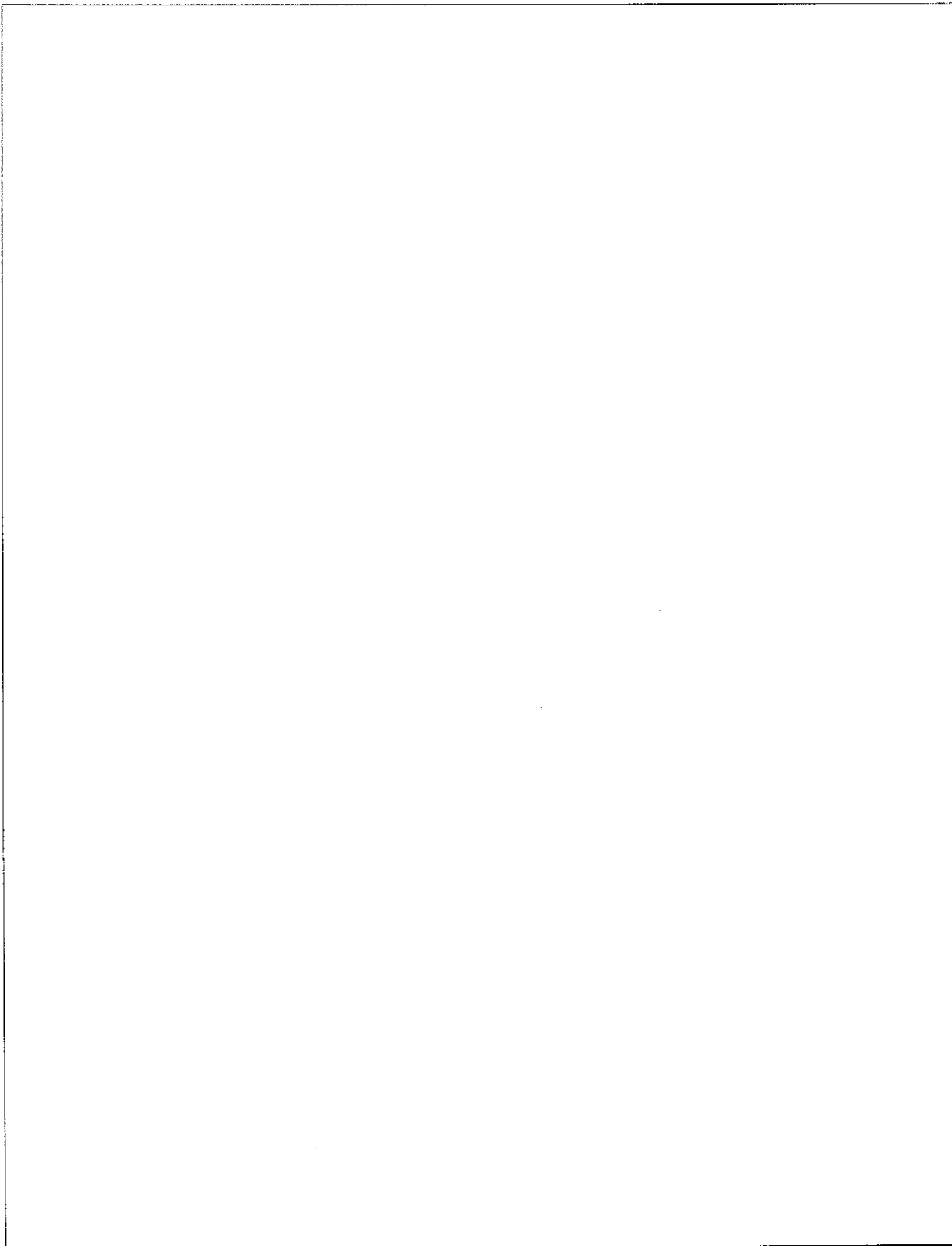
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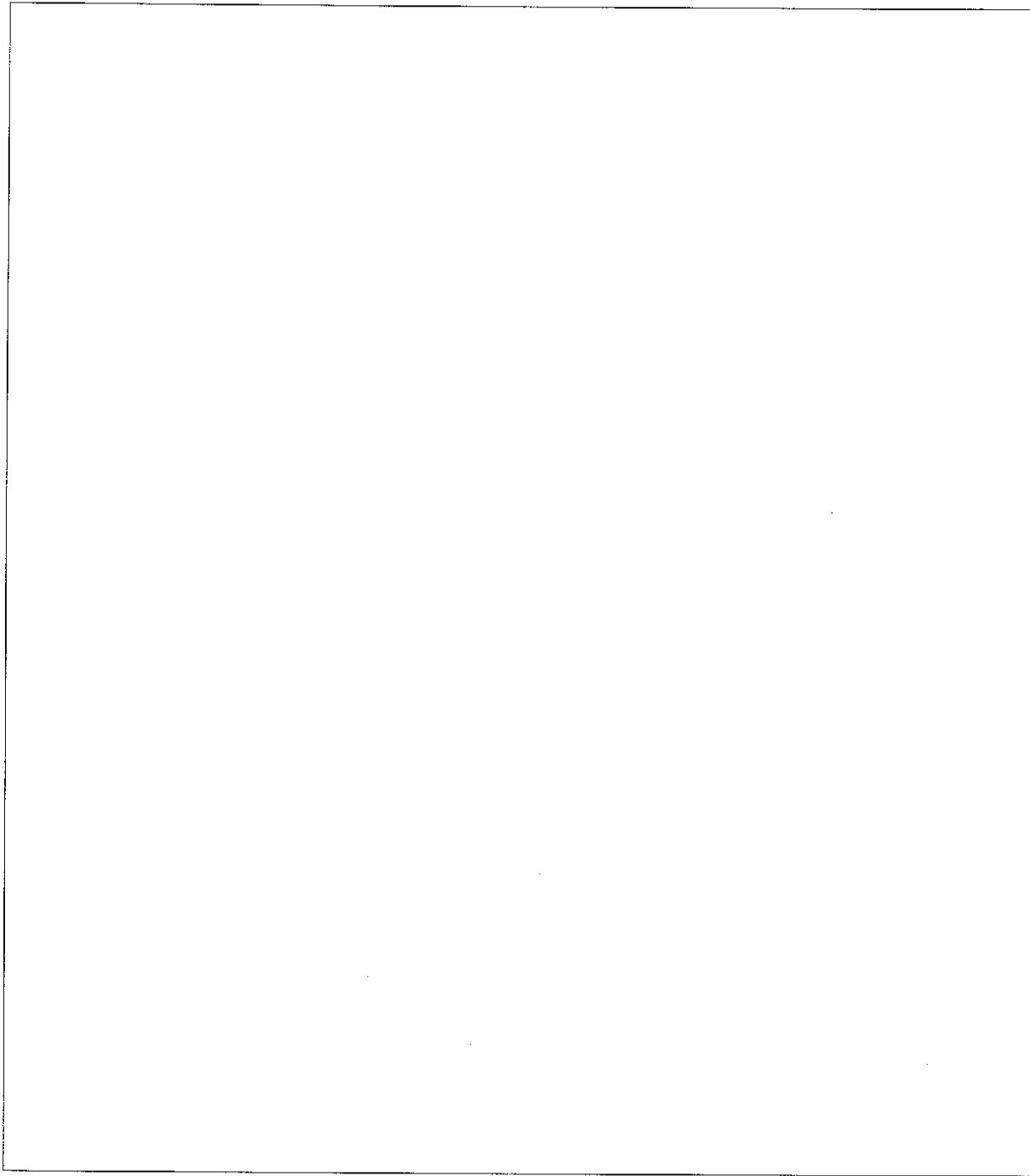
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~~SECRET~~ [ ]**(U) SUMMARIES OF SELECTED CURRENT AUDITS**

(U/[ ]) The audit was requested by the Senate Select Committee on Intelligence and is being conducted jointly by the Inspectors General of the ODNI, the Department of the Treasury, and the CIA. The overall objective of the audit is to determine if [ ] is administered effectively and in accordance with applicable laws and regulations. Specific objectives include the evaluation of:

**(U/[ ]) SERVICES OBTAINED UNDER MEMORANDA OF ORAL COMMITMENT (MOC), MEMORANDA OF FORMAL AGREEMENT (MOFA), MEMORANDA OF UNDERSTANDING, AND LETTERS OF AGREEMENT (LOA)**

(U/[ ]) The objectives of the audit are to determine: (1) the extent to which the CIA uses MOCs, MOFAs, MOUs, and LOAs to acquire the services of individuals, acting in their personal capacity or on behalf of a private entity, (2) whether the CIA is administering MOCs, MOFAs, MOUs, and LOAs in accordance with applicable laws and regulations, and (3) the major control points in the approval processes and ascertain whether or not the control points are operating effectively.

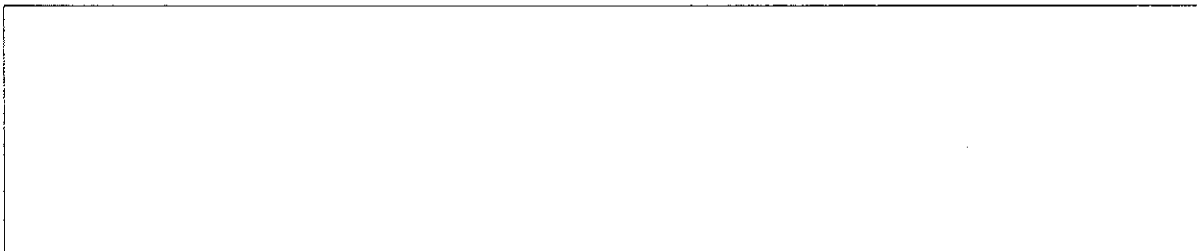
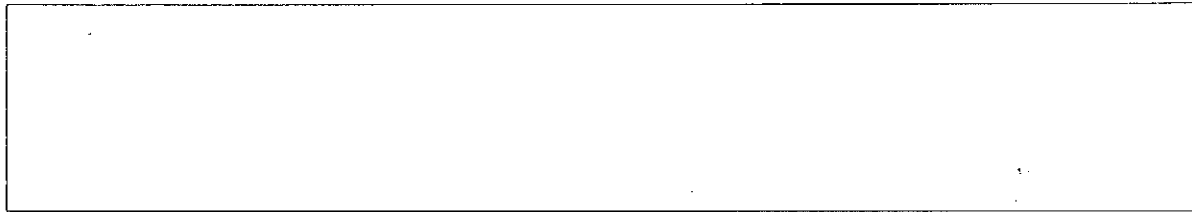
**(U/[ ]) INDEPENDENT QUALITY CONTROL REVIEW OF FINANCIAL AUDIT SERVICES**

(U/[ ]) The objective of the review is to determine whether the internal quality control system established by Financial Audit Services within Finance provides reasonable assurance that established policies, procedures, and Government Auditing Standards promulgated by the US Government Accountability Office are being followed.

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~~SECRET~~ [REDACTED]**(U) INSPECTIONS**

(U/[REDACTED]) The Inspection Staff is responsible for conducting inspections of CIA programs and operations to evaluate their efficiency and effectiveness and their compliance with law, Executive Orders, and regulations.

(U//FOUO) During the current reporting period, the Staff completed inspections of training for new National Clandestine Service (NCS) officers, managing the administrative support work force, employee onboarding at CIA, the Office of Medical Services (OMS) in the Directorate of Support (DS), [REDACTED] in the Directorate of Science and Technology (DS&T), and [REDACTED] the NCS. In addition, the Staff commenced inspections of Agency-wide performance [REDACTED] Finance in the DS, and East Asia Division and [REDACTED] the NCS.

(U/[REDACTED]) The Inspection Staff continues to conduct a two-week course for new inspectors and a seminar for team leaders before the start of each inspection cycle. The Staff also provides instructional seminars for OIG inspectors and research assistants during the course of each cycle.

(U/[REDACTED]) In addition, the Staff closed four inspections—[REDACTED] the NCS, Information Management Services (IMS) in the Office of the Chief Information Officer (CIO), [REDACTED] the Directorate of Intelligence (DI), and Training for New DI Analysts—that were open as of 1 January 2008.

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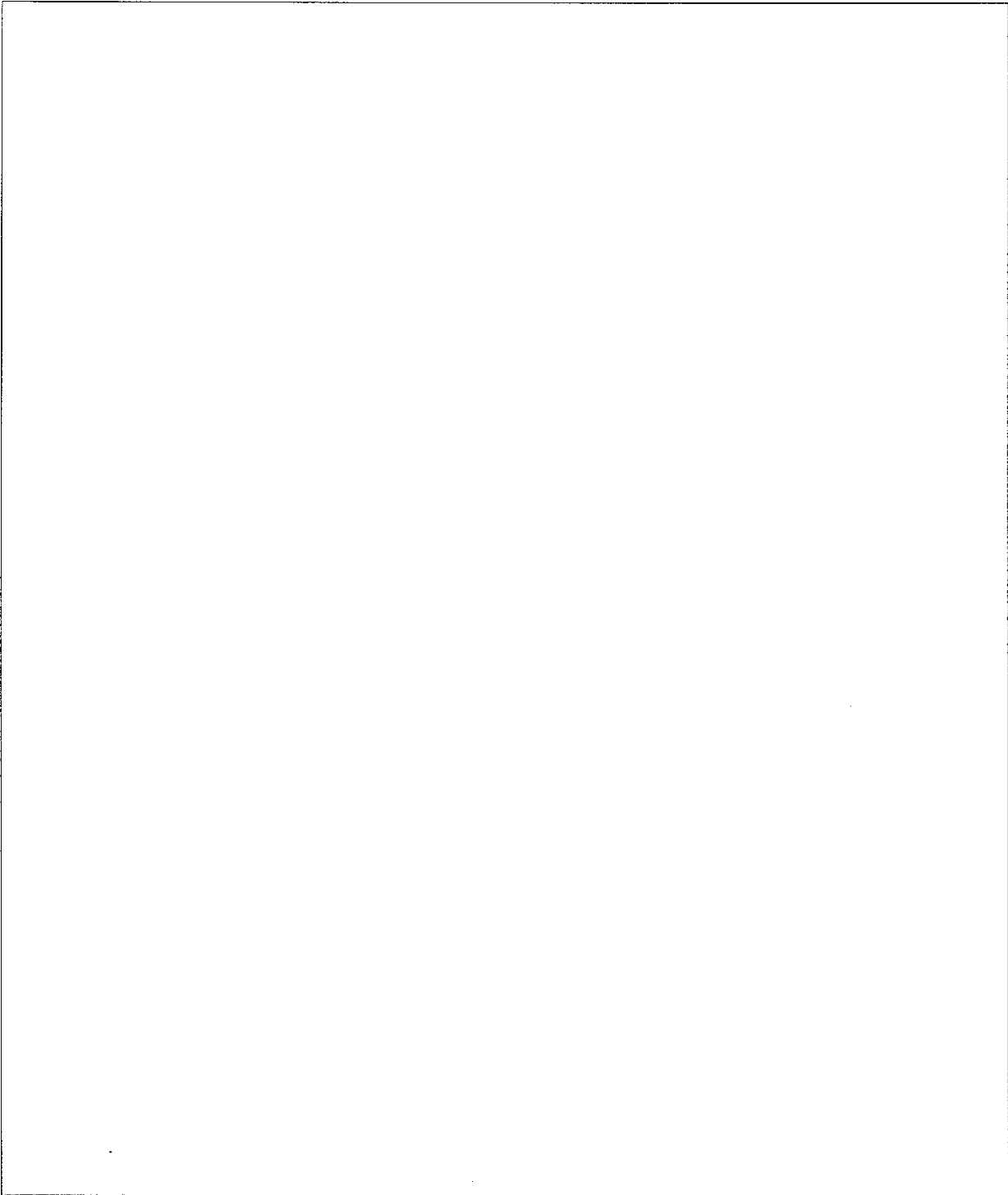
**(U) COMPLETED INSPECTIONS**

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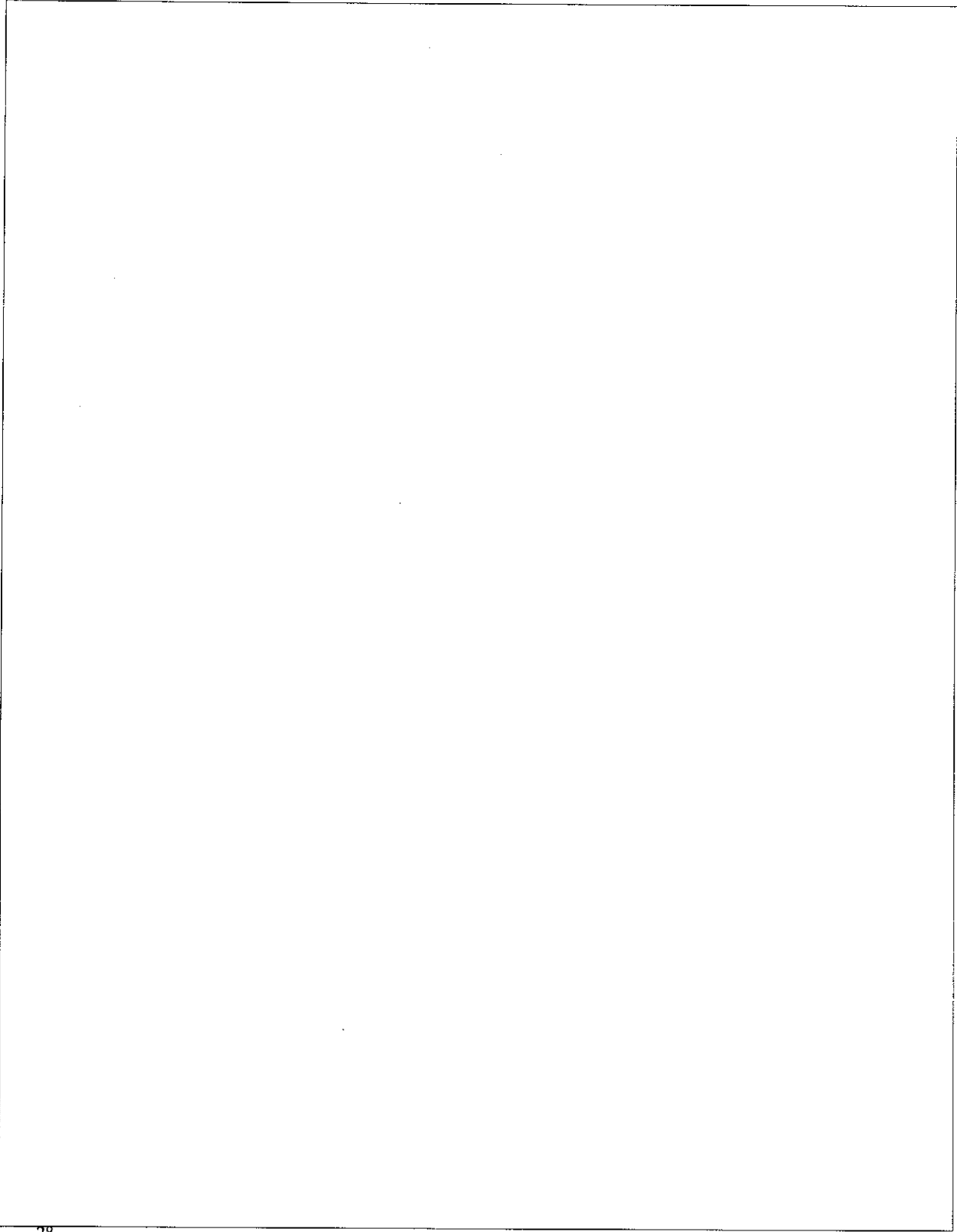
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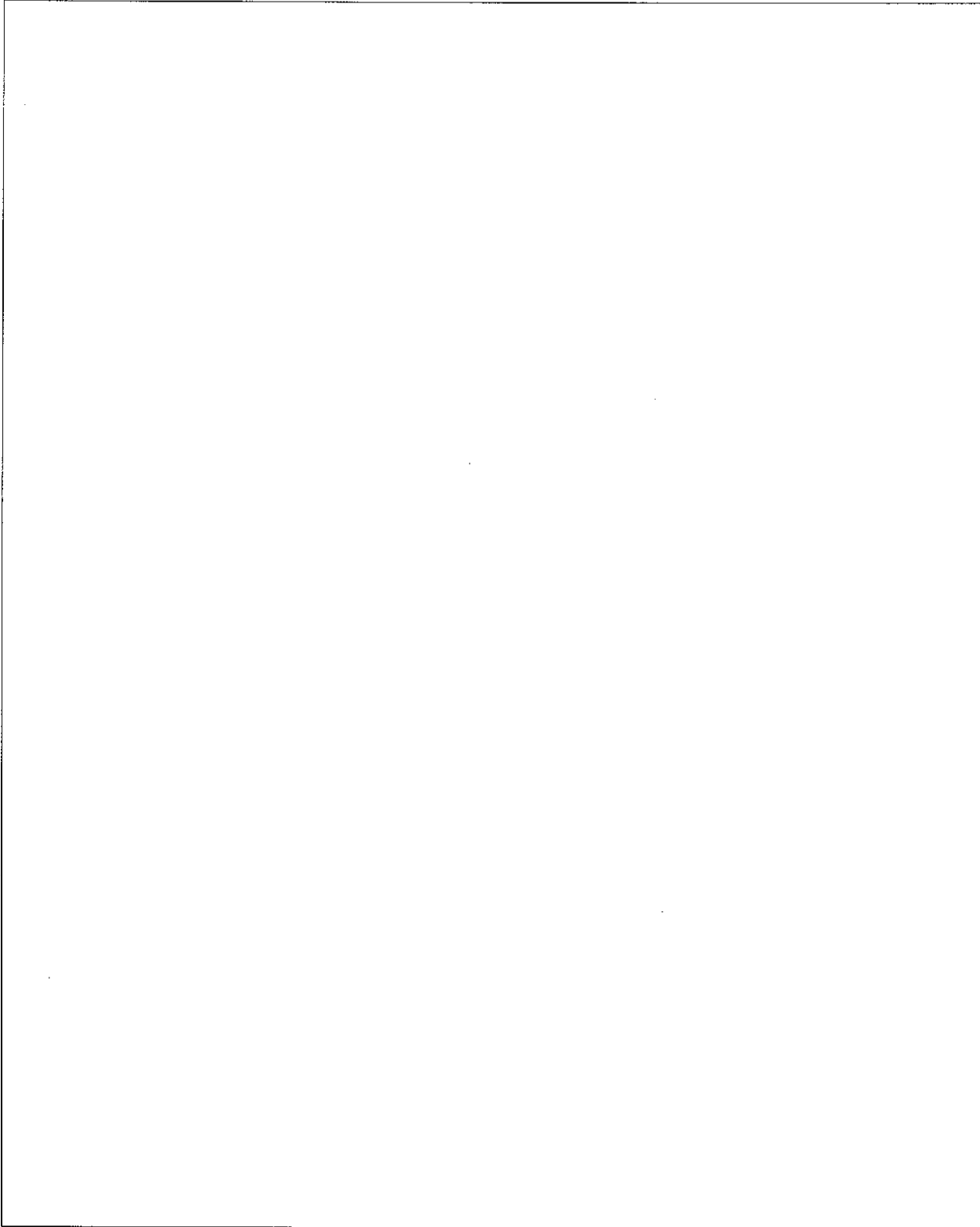
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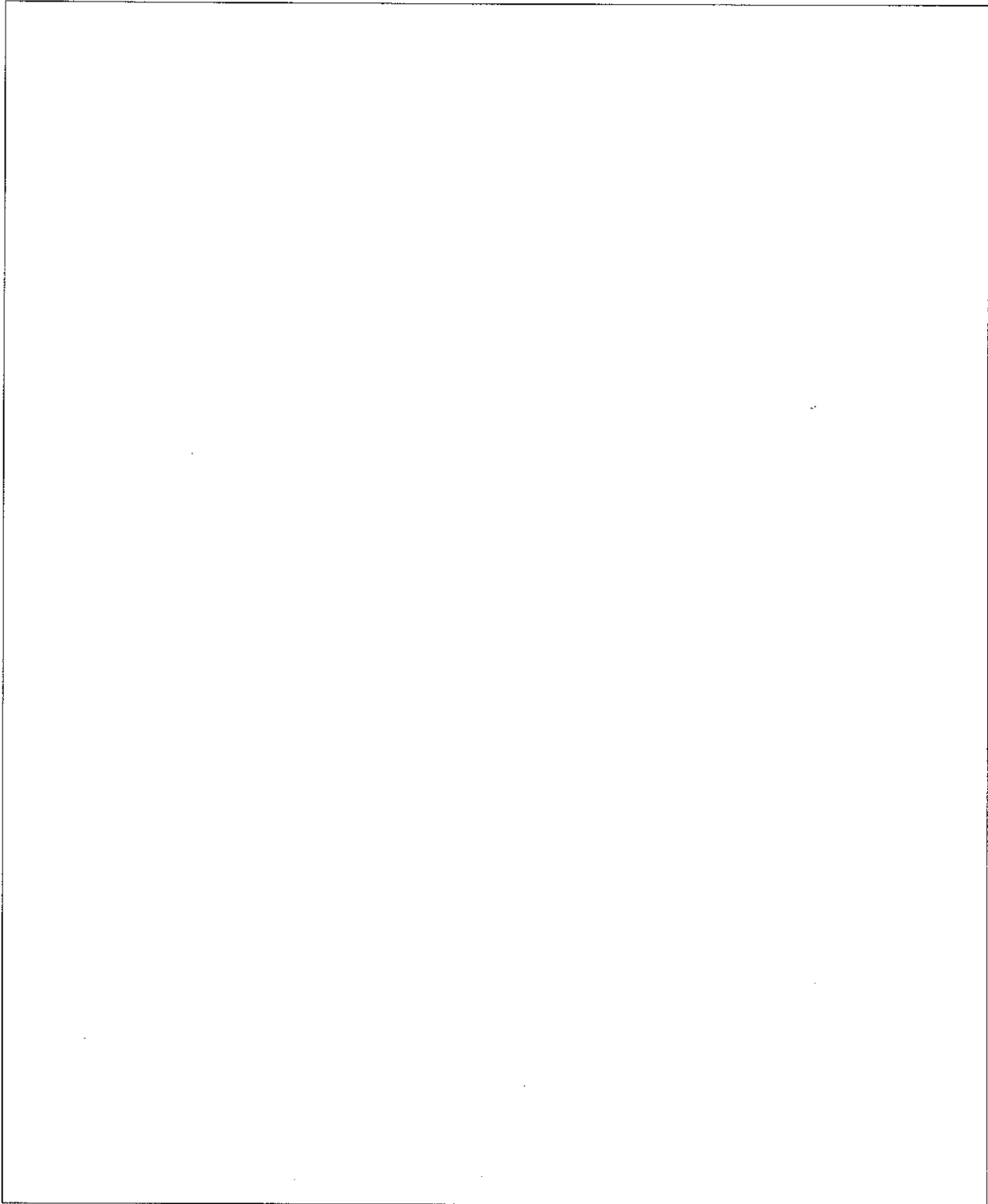
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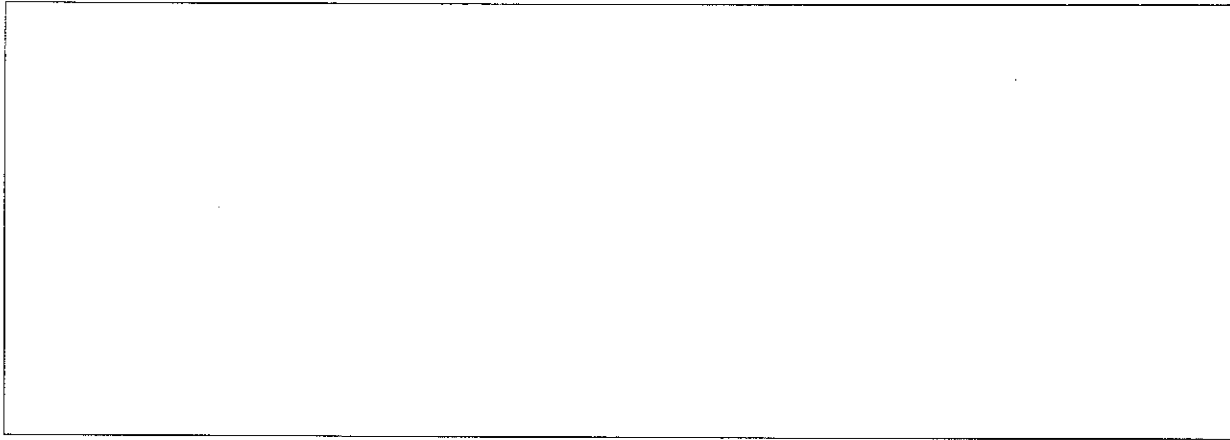
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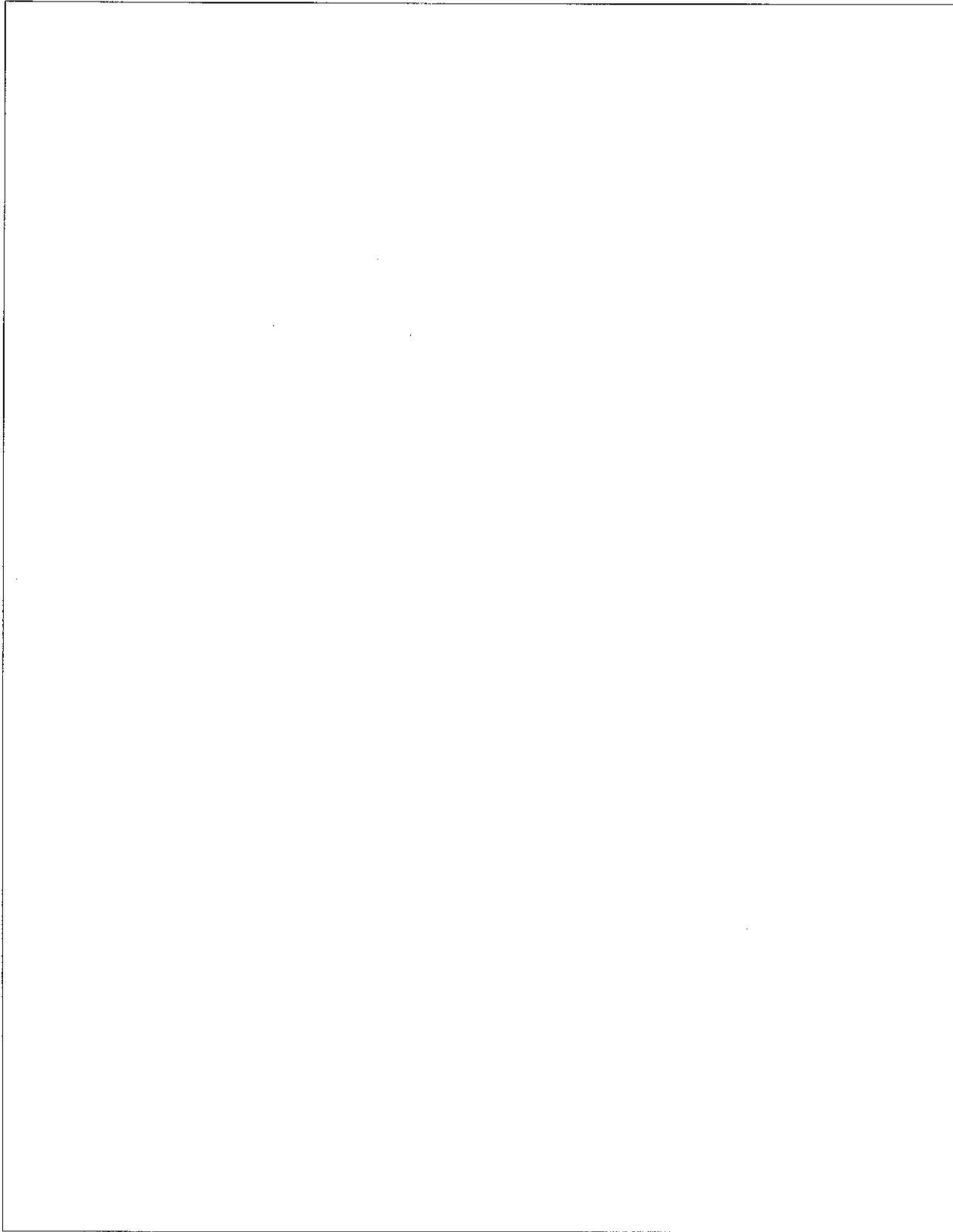
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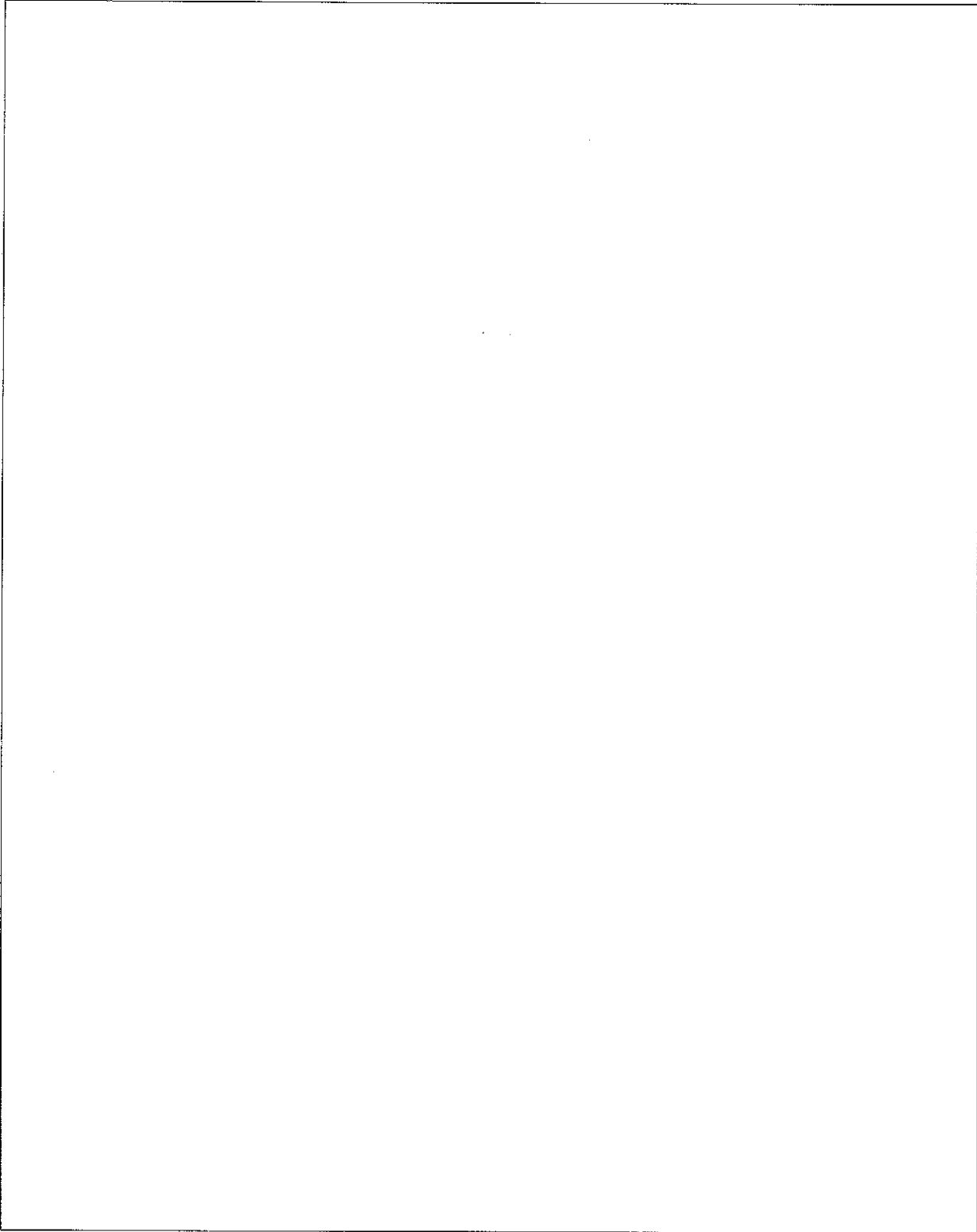
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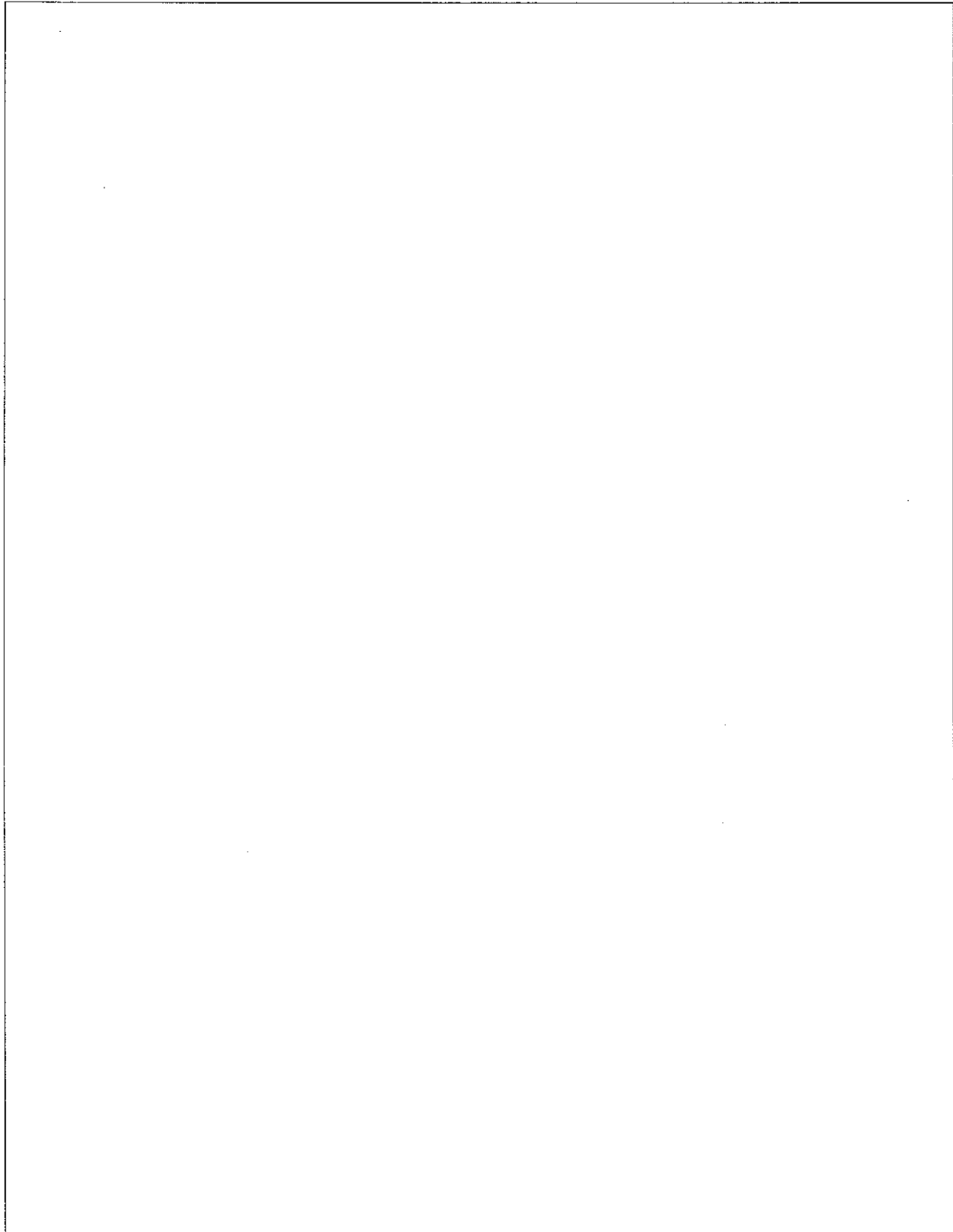
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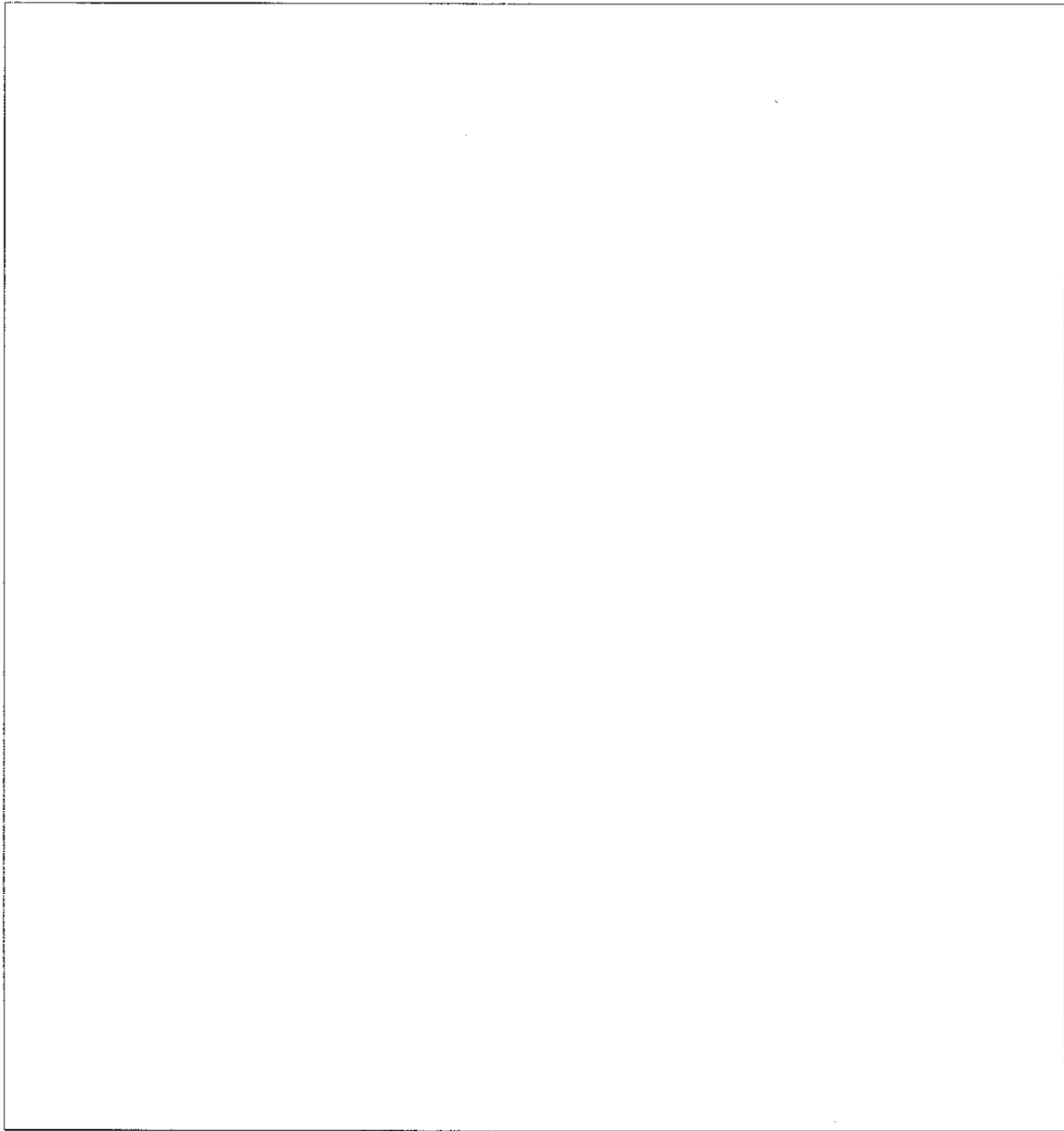
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**(U) SUMMARIES OF CURRENT INSPECTIONS**

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**(U) FINANCE**

(U/[redacted]) The inspection focuses on mission fulfillment, customer and partner relationship management, and personnel and resource management of the Directorate of Support's Finance component.

**(U) EAST ASIA DIVISION**

(U/[redacted]) The inspection focuses on mission fulfillment, customer and partner relationship management, [redacted]

~~SECRET~~ [redacted]

~~SECRET~~ [redacted]

~~SECRET~~ [redacted]

~~SECRET~~ [REDACTED]**(U) INVESTIGATIONS**

(U/[REDACTED]) The Investigations Staff is statutorily authorized to receive and investigate complaints from any person concerning possible violations of laws, regulations, policies, and procedures, as well as allegations of waste, fraud, mismanagement, abuse of authority, and substantial dangers to public health and safety related to Agency program [REDACTED]. Investigations are normally conducted unilaterally by Office of Inspector General (OIG) Special Agents, but other federal investigative components, such as the FBI, can be called upon when law enforcement authorities are necessary. The Staff also oversees the Agency's grievance system and conducts proactive initiatives aimed at detecting and preventing fraud, waste, and abuse.

(U/[REDACTED]) The Staff continued to focus its investigative efforts on [REDACTED] conflict of interest and illegal gratuities, procurement fraud and other contracting irregularities, theft and embezzlement, false claims and false statements, and time and attendance abuse. Furthermore, the Staff has been supporting a special Department of Justice (DoJ) investigation [REDACTED].

[REDACTED] While working to complete its ongoing investigations, the Staff has also taken steps to enhance its business practices through technology upgrades and process improvements. To keep up with its ever-increasing workload, management continues to recruit and hire to fill gaps in staffing.

(U/[REDACTED]) The DoJ resolved [REDACTED] of the Staff's previously reported investigations. A former Agency employee was sentenced in US District Court for the Eastern District of Virginia to incarceration of 14 months and three years of supervised probation for Embezzlement of Public Money. The Staff's investigation determined that the former employee embezzled [REDACTED] of Agency funds between 1999 and 2006. In another matter, a former Agency contractor was sentenced in US District Court for the Eastern District of Virginia to incarceration of eight months and 20 years of supervised probation for Importation of Child Pornography. The Staff's investigation, with the assistance of the FBI and the Department of Homeland Security, led to the then contractor being caught in the act of importing child pornography at Dulles Airport. To acquaint Agency employees with the serious consequences of such criminal violations, the Staff issued Employee Bulletins on each of these cases. In a [REDACTED] case, a former Agency contractor was sentenced in US District Court for the Northern District of Florida to incarceration of three months, one year of supervised probation, and a [REDACTED] fine for theft of government property. As part of an ongoing OIG investigation, the contractor was identified as having stolen [REDACTED].

(U/[REDACTED]) To enhance its ability to conduct thorough and timely investigations, the Staff began the implementation of a two-phase information technology systems upgrade. [REDACTED]

[REDACTED] Phase 1 of the systems upgrade will extend [REDACTED].

[REDACTED] This capability will support a better workflow and provide better protection and tracking of case information and activities. In Phase 2, the Staff will replace its outdated and inefficient Case Management System and procure a [REDACTED] system that will be easier to use, will reduce the time to complete an investigation and deliver a report, [REDACTED].

~~SECRET~~ [REDACTED]



~~SECRET~~ [redacted]

(U/[redacted]) The Investigations Staff has collaborated with the Audit Staff in creating a joint [redacted]

[redacted]

[redacted] The team has just begun its research.

(U/[redacted]) The recruitment of qualified applicants remains a high priority. The Staff continues to seek qualified applicants with broad skills and significant investigative experience [redacted]

[redacted] In order to better identify such candidates, in early June 2008, the Staff was successful in placing its vacancy notice in a prominent position on the official Web site of the federal IG community, the "IG Net." The vacancy notice is linked to the specific page of the CIA Recruitment Center's Web site where the applicant can apply online. Within the first month of this arrangement, the Staff has seen an increase in applications from qualified applicants who have applied via the IG Net. [redacted]

(U/[redacted]) The Staff continues to oversee the Agency-wide grievance system. In addition to sponsoring a yearly grievance counselor workshop for component and directorate grievance officers, the Staff hosts regular meetings of grievance officers to share issues of common interest and conducts mandatory training for all new grievance officers. This training, together with the emphasis on resolution at the lowest possible level, continues to contribute to effective and timely grievance resolution.

~~SECRET~~ [redacted]

~~SECRET~~ [redacted]**(U) COMPLETED INVESTIGATIONS**

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**(U) FALSE STATEMENTS** [redacted]

(U/[redacted]) After an OIG investigation, a former contractor acknowledged he had not interviewed some of the sources he cited in his interview reports for security background investigations he conducted for the Agency. He pled guilty to having made false statements. Sentencing is pending.

**(U) THEFT OF US GOVERNMENT PROPERTY** [redacted]

(U/[redacted]) Following the OIG's completion of an investigation of the theft of CIA property [redacted] as previously reported, one of the three Subjects pled guilty to two counts of theft and was sentenced to five months in prison, five months home confinement, and three years probation; he also must make restitution of [redacted] to the US Government. The second Subject pled guilty to theft and conspiracy and was sentenced to incarceration of three months in prison, one year of supervised probation, and a [redacted] fine. The DoJ declined prosecution of the third Subject.

**(U) EMBEZZLEMENT OF AGENCY FUNDS** [redacted]

(U/[redacted]) After pleading guilty to having embezzled [redacted] Agency funds, a former Agency finance officer was sentenced in US District Court to 14 months of confinement and three years of supervised probation, and will be required to make restitution upon release. The court expressly directed the CIA to promulgate the outcome of the case throughout its work force, [redacted]

[redacted]

**(U) IMPORTATION OF CHILD PORNOGRAPHY** [redacted]

(U/[redacted]) A former Agency contractor pled guilty to having imported child pornography and was sentenced in US District Court to incarceration of eight years and 20 years of supervised probation with several conditions, including registering as a sex offender and enrolling in a sex offender treatment program.

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**(U) STATUS OF SIGNIFICANT RECOMMENDED ACTIONS  
OUTSTANDING FROM PREVIOUS SEMIANNUAL REPORTS**

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~~SECRET~~ [REDACTED]

## (U) STATISTICAL OVERVIEW

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### (U) Audit Staff

(U/[REDACTED]) During the period 1 January to 30 June 2008, the Audit Staff issued 10 reports containing 23 recommendations to strengthen internal controls over contracting, program management, covert action, financial management, information technology, [REDACTED]. The Audit Staff also significantly contributed to a report issued by the Office of the Director of National Intelligence Office of Inspector General that contained two recommendations.

(U) The Audit Staff had 20 audits ongoing at the end of the reporting period.

### (U) Inspection Staff

(U/[REDACTED]) During the first six months of 2008, the Inspection Staff completed six inspections. At the end of the reporting period, the Staff also had five ongoing inspections. In addition, the Staff closed four inspections.

### (U) Investigations Staff

(U/[REDACTED]) The Investigations Staff completed work on 101 matters of various types during this reporting period. Of this number, 15 cases were of sufficient significance to be the subject of a final report.

(U/[REDACTED]) During this period, the IG formally referred 20 matters to the DoJ based upon a reasonable belief that violations of federal criminal law may have been committed.

(U/[REDACTED]) As of 30 June 2008, 164 matters were in various stages of review by the Investigations Staff.

~~SECRET~~ [REDACTED]

~~SECRET~~ [redacted]

**(U) COMPLETED AUDITS  
1 JANUARY – 30 JUNE 2008**

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**(U) Information Technology**

[redacted]  
[redacted]

(U) Continuity and Contingency Planning for Critical CIA Information Systems [redacted]  
[redacted]

(U/[redacted]) The CIA's Operational Use of Biometric Technology [redacted]

**(U) Operations**

[redacted]

**(U) Procurement**

[redacted]  
[redacted]

**(U) [redacted] Activities**

[redacted]

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\* (U) The Office of the Director of National Intelligence Office of Inspector General issued the report in January 2008.

~~SECRET~~ [redacted]

~~SECRET~~ [redacted]

**(U) CURRENT AUDITS**  
**30 JUNE 2008**

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**(U) Financial Management**

[redacted]

(U/[redacted]) General and Application Controls Over the CIA's Payroll System

[redacted]

(U/[redacted]) Independent Audit of the CIA Fiscal Year 2008 Financial Statements

**(U) Information Technology**

(U) CIA's Hardware and Software Implementation Process

(U) 2008 Independent Evaluation of the CIA's Information Security Program and Practices Required by the Federal Information Security Management Act (FISMA)

[redacted]

**(U) Operations**

[redacted]

**(U) Procurement**

(U/[redacted]) Services Obtained Under Memoranda of Oral Commitment (MOC), Memoranda of Formal Agreement (MOFA), Memoranda of Understanding (MOU), and Letters of Agreement (LOA)

[redacted]

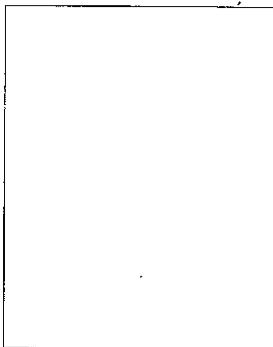
[redacted]

[redacted]

~~SECRET~~ [redacted]

~~SECRET~~ [redacted]

(U) [redacted] Activities



~~SECRET~~ [redacted]

~~SECRET~~ [redacted]

**(U) COMPLETED INSPECTIONS**  
**1 JANUARY - 30 JUNE 2008**

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(U) Training for New NCS Officers [redacted]

(U) Managing the Administrative Support Work Force [redacted]

(U) Employee Onboarding at CIA [redacted]

(U) Office of Medical Services [redacted]

(U) Office of Special Activities [redacted]

(U) Special Activities Division [redacted]

**(U) CURRENT INSPECTIONS**  
**30 JUNE 2008**

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[redacted]

(U) Finance

[redacted]

(U) East Asia Division

[redacted]

~~SECRET~~ [redacted]



~~SECRET~~ [redacted]

**(U) COMPLETED INVESTIGATIONS  
1 JANUARY - 30 JUNE 2008**

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(U) Alleged Social Security Fraud [redacted] \*)

(U) Child Pornography [redacted] \*)

(U) Possible Contract Fraud [redacted] \*)

[redacted]

(U) Possible Money Laundering [redacted] \*)

(U) Alleged Contract Improprieties [redacted] \*)

(U) Contractor's Possible Misuse of Agency Systems [redacted] \*)

(U) Potential Improper Handling of Alcohol Issues [redacted] \*)

(U) Violation of Hatch Act [redacted] \*)

(U) Alleged T&A Abuse [redacted] \*)

(U) Alleged Ethical and Regulatory Violations [redacted] \*)

(U) Alleged Use of Government Funds to Support Sales [redacted] \*)

(U) Misuse of Government Property [redacted] \*)

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\* (U) These investigations resulted in a Disposition Memorandum rather than a Report of Investigation.

~~SECRET~~ [redacted]

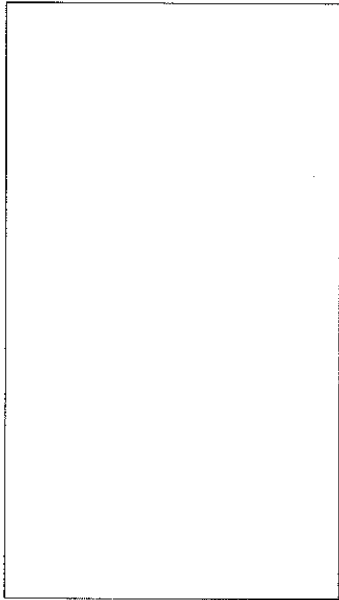
~~SECRET~~ [REDACTED]

**(U) CURRENT INVESTIGATIONS  
AS OF 30 JUNE 2008**

<b>(U) Category</b>	<b>Number of cases</b>
<b>(U/ [REDACTED]) Grievances</b>	
Management and Supervision - Grievance	2
Other - Grievance	3
<b>(U/ [REDACTED]) General Investigations</b>	
<b>Criminal and Prohibited Acts</b>	
Conflicts of Interest	18
Embezzlement	4
False Claims - Other	8
False Claims/Statements/Vouchers	4
False Claims - Time & Attendance	22
False Claims - TBD	2
Firearms	1
Management and Supervision - Administrative	3
Megaprojects	3
Misconduct - Employee	3
Misconduct - Management	3
Procurement Fraud	20
Regulatory Violations	5
Retaliation	4
Theft/Misuse of Government Property	10
Other - Administrative/Criminal	32
Unauthorized Operation	1
Unsubstantiated Allegations	16
<b>(U/ [REDACTED]) Total Ongoing Cases</b>	<b>164</b>

~~SECRET~~ [REDACTED]

~~SECRET~~ [ ]



~~SECRET~~ [ ]

SECRET [redacted]



Central Intelligence Agency  
Inspector General

SECRET [redacted]