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8	UNITED STAT	ES DISTRICT COURT
9	NORTHERN DISTRICT	OF CALIFORNIA / SAN JOSE
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11	ONLINE POLICY GROUP, NELSON	Case No. 03-4913JF
12	CHU PAVLOSKY, and LUKE THOMAS SMITH,	
13	Plaintiffs,	OPPOSITION TO MOTION FOR
14	v.	PRELIMINARY INJUNCTION
15	DIEBOLD, INCORPORATED, and	
16	DIEBOLD ELECTION SYSTEMS, INCORPORATED,	Hearing Date: November 17, 2003 Time: 9:00 a.m.
17	Defendants.	Courtroom: 3
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INTRODUCTION

In the hyper-public world created by the Internet with millions of websites broadcasting around the globe, the Internet Service Providers (ISPs) that connect the websites to the Internet cannot constantly monitor whether their vast numbers of subscribers are posting material that infringes copyrights held by others. Nor can copyright owners locate and sue every person posting infringing material on a website. Recognizing this reality and the sometimes conflicting interests of copyright owners, ISPs and users, Congress passed the Digital Millennium Copyright Act of 1998 ("DMCA" or the "Act"), 17 U.S.C. § 512, and created a new approach to intellectual property in the Internet age. *See* S. Rep. No. 105-190, at 1-2 (1998).

This Act guarantees ISPs a safe harbor from liability for copyright infringement if they comply with the Act's requirements. The first step is for copyright owners to notify ISPs of potential infringement. After receiving a notification, the ISP is permitted, free from any fear of liability, to take down the infringing material, subject to putting it back within 10-14 days (again without liability) if the subscriber provides a counter-notification of non-infringement and the copyright owner does not sue the subscriber for infringement. As the Ninth Circuit has observed, these "specific notice, take-down, and put-back procedures" are the mechanisms by which Congress "carefully balanced the First Amendment rights of users with the rights of a potentially injured copyright" owner. *Batzel v. Smith*, 333 F.3d 1018, 1031 n.19 (9th Cir. 2003). Taken together, the procedures provide a streamlined, practical approach to copyright enforcement on the Internet.

Plaintiffs proclaim their desire to "resist repressive legislation like the Digital Millennium Copyright Act" and to "[g]et rid of bad laws such as the DMCA." They boast of committing "electronic civil disobedience." *See* Compl., Ex. G. Consistent with that attitude, they seek to bar Diebold from following the DMCA's notification requirement. They request a preliminary injunction forcing Diebold "to remove the unfounded legal threats that currently restrain them" from publishing materials stolen from Diebold. Supp. Mem. at 1. By this, plaintiffs apparently

¹ Swarthmore Coalition for the Digital Commons Manifesto 0.1, Reeves Decl., Ex. A.; Objectives of the SCDC, Reeves Decl., Ex. B.

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mean that the Court should require Diebold to rescind its notifications of copyright infringement—notices that are the first step in the DMCA's safe harbor process. That request, as well as plaintiffs' original request (as incorporated in the Order to Show Cause) to bar the issuance of any further "legal threats" to anyone, should be denied.

First, plaintiffs have not demonstrated any likelihood of success on their claims. They cannot prevail on Count I for contractual interference, because the student plaintiffs have not alleged the existence or terms of any underlying contract, and the ISP plaintiff has not demonstrated that a breach or disruption has occurred. To the contrary, the ISP's contract expressly permits suspension of service for purposes of complying with the DMCA. Count II for "copyright misuse" is not even a cause of action but rather an affirmative defense. Plaintiffs' formulation of the invented claim, moreover, requires that they prove bad faith which they claim is shown by Diebold's serving infringement notifications allegedly without any intent to sue if the ISPs do not comply. But barring a copyright owner from employing the Act's notice and takedown procedures because it could not commit to do the impossible—that is, sue all infringers across the globe that fail to moor within the DMCA's safe harbor—would defeat the salutary purposes of the DMCA. Moreover, Diebold has not misused its copyright or the DMCA. Contrary to plaintiffs' argument, wholesale publication of stolen material without any transformative or creative effort is not fair use. Count III for misrepresentation under § 512(f) of the DMCA is limited on its face to damages and cannot support a claim for injunctive relief. Count IV for declaratory relief does not seek injunctive relief.

Second, the requested injunctive relief would violate Diebold's First Amendment right to petition the government for redress of grievances. Plaintiffs admit that the First Amendment protects the right to sue but contradictorily assert that pre-litigation notifications required by law are not litigation activity. This proposition is illogical and has been uniformly rejected by the federal courts.

Third, plaintiffs have failed to show irreparable injury (and their supplemental brief does not even use the term). After losing their TRO request, the student plaintiffs belatedly issued a counter-notification to their ISP. Assuming that the counter-notification complies with the

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DMCA, their ISP must restore the website in 10-14 days if Diebold does not sue for infringement. Plaintiffs now claim harm from not being able to broadcast the infringing material before Election Day—a date already past. But had they promptly filed a counter-notification under the DMCA, the short "put back" window under the DMCA would have expired before Election Day. Thus, their asserted injury is of their own making and their thirteenth-hour acceptance of the DMCA procedures demonstrates that they have a legal remedy available under the Act.

Fourth, plaintiffs have not and cannot dispute that the public interest favors compliance with the DMCA, as it represents Congress' careful balance of competing interests. Enjoining a company from availing itself of the DMCA procedures to stop infringing activities would be truly unprecedented, unnecessary and contrary to the public interest.

SUPPLEMENTAL FACTUAL BACKGROUND

Plaintiffs' supplemental brief does not deny that a hacker stole Diebold's private, proprietary material. When the stolen material was first published on a Swarthmore website, Diebold issued an infringement notification to Swarthmore as the ISP. The student plaintiffs sought to avoid the DMCA's "take-down" provisions by switching the material to other websites. *See* Compl. ¶¶ 36-39. When that tactic failed and their ISP removed the infringing material, the students continued to shun the DMCA. This is despite Swarthmore's advice that their legal recourse was to serve a counter-notification under the DMCA. As described on Swarthmore's website on October 31: "Acting on legal counsel, the Swarthmore administration has advised students on the process for filing under the copyright law a "counter-notification" against Diebold's take-down demand." Swarthmore also advised the students that in apparent contrast to their wholesale publication of the stolen materials without analysis or commentary:

it is defensible on fair-use and free-speech grounds to use their web sites to describe the content of the memos they have seen and their implications for American democracy, and to use their sites to inform interested members of the public that the memos are available at sites not associated with Swarthmore. Legal counsel has advised the College that a federal district court ruling in a 1999 case, *Intellectual Reserve vs. Utah Lighthouse Ministry*, suggests that providing direct hyperlinks may be construed as contributory copyright infringement.

² Swarthmore Administration Taking Steps To Support Student Action in Diebold Matter, dated 10/31/03, Reeves Decl., Ex. M.

Id. Swarthmore's president added that "civic responsibility encourages students to act on their commitment to a better society by first seeking approaches within the law to reach socially significant goals, before considering civil disobedience." *Id.*

Rejecting that advice, the student plaintiffs chose not to serve a counter-notification of non-infringement. Instead, they filed suit and asked the Court to bar Diebold from complying with the DMCA notification procedures. In other words, having decided that they were not going to comply with the DMCA, the student plaintiffs sought to bar Diebold from doing so.

After the Court denied their TRO application on November 4, the student plaintiffs finally issued a counter-notification under the DMCA on November 6. As a result, the DMCA's "put back" provision is in play, and unless Diebold sues for copyright infringement, the infringing material will be restored in 10-14 business days, or by November 26. In total, the period during which Swarthmore barred the student plaintiffs from publishing the stolen materials will be the time period specified by Congress, plus the time period during which plaintiffs deliberately failed to take advantage of the DMCA protections.

ARGUMENT

I. PLAINTIFFS ARE NOT LIKELY TO PREVAIL ON THE MERITS.

A. Count I

1. Plaintiffs cannot establish the elements of a contractual interference claim.

Plaintiffs cannot prevail on this cause of action for four reasons. *First*, the student plaintiffs' claims fail because they neither allege a contract with their college for the provision of Internet service nor state the terms of any such contract.³ Instead, they assert that Diebold's cease-and-desist letter to Swarthmore (Compl., Ex. F) "admits knowledge" of a contract. The letter, however, says no such thing, stating only that the college is hosting a website that infringes Diebold's copyrights.⁴

⁴ Nor do the student plaintiffs show that the cease-and-desist letter sent to Swarthmore pertains to their personal websites or their organization's website.

³ See e.g., Kentmaster Mfg. Co. v. Jarvis Products, Corp., 146 F.3d 691, 695 (9th Cir. 1998) (dismissing claim for tortious interference with contract where plaintiff failed to allege a valid and existing contract); Sicor Ltd v. Cetus Corp., 51 F.3d 848, 861 (9th Cir. 1995) (holding that plaintiff who only provided "conclusory allegations concerning the existence of a contract" failed to allege that there was a valid and existing contract for a tortious interference claim).

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Second, plaintiffs do not show any breach or disruption of contract. The student plaintiffs do not claim that Swarthmore's insistence that they comply with its policy against posting or linking to infringing materials is outside Swarthmore's rights or constitutes a breach of any contract. Instead, they allege "fear for the continuity of their Internet service from Swarthmore." Compl. ¶ 64. "Fear," however, is not the kind of economic disruption that the tort of contract interference encompasses. See Pac. Gas & Elec. Co. v. Bear Stearns & Co., 50 Cal. 3d 1118, 1129 (1990) (disruption of contract means performance has been made more "costly or more burdensone."). Similarly, OPG admits that both itself and Hurricane Electric have refused to breach any alleged contract. Compl. ¶¶ 22, 28. Moreover, although OPG newly asserts that it has now required a subscriber to remove the stolen material from a website, OPG does not assert that it was breaching any contract in doing so or that its contractual performance was more costly or burdensome as a result.

Third, there is no evidence that Diebold intended to induce any breach. To the contrary, because OPG's contract as noted authorized its ISP to "modify or suspend Customer's Service in the event of illegal use of the Network or as necessary to comply with any law or regulation, including the Digital Millennium Copyright Act of 1998, 17 U.S.C. 512" (Compl., Ex. A, ¶ 2.10) (emphasis added), the ISP would have been within its rights in suspending service in response to Diebold's notification. As noted, however, OPG alleges that its ISP did not do so.

Fourth, because commencing litigation is not actionable interference under California law (see Pac. Gas & Elec. Co., 50 Cal.3d 1127; LucasArts Entertainment Co. v. Humongous Entertainment Co., 870 F. Supp. 285, 291 (N.D. Cal. 1993)), issuing a notice of litigation cannot be considered actionable interference. It is simply not "an actionable wrong for one in good faith to make plain to whomsoever that it is his purpose to insist upon what he believes to be his legal rights, even though he may misconceive what those rights are." Mallinckrodt, Inc. v. Medipart, Inc., 976 F.2d 700, 710 (Fed. Cir. 1992) (internal quotations and citation omitted). "Seeking to protect a copyright by alerting a third party that the copyright is being infringed" is not actionable as contract interference. Arista Records, Inc. v. MP3Board, Inc., 2002 WL 1997918 (S.D.N.Y.

2002) (applying California law). *See* Diebold's 11/4/03 Opp., p. 5. Plaintiffs have no answer to this dispositive point, so their supplemental brief ignores it.

2. The state law claim would be preempted if interpreted to bar a copyright owner from complying with the DMCA.

Federal law preempts state law that "stands as an obstacle to the accomplishment and execution of the full purposes and objectives of Congress—whether that 'obstacle' goes by the name of conflicting; contrary to; repugnance; difference; irreconcilability; inconsistency; violation; curtailment; interference, or the like." *Geier v. Am. Honda Motor Co.*, 529 U.S. 861, 873 (2000) (internal quotations and citation omitted). State law is preempted if it "prevent[s] or frustrate[s] the accomplishment of a federal objective" or "makes it impossible for private parties to comply with both state and federal law." *Id.* (internal quotations and citations omitted). These principles of conflict preemption have special force here because "it is generally for Congress, not the courts, to decide how best to pursue the Copyright Clause's objectives." *Eldred v. Ashcroft*, 537 U.S. 186, 212 (2003).

In essence, plaintiffs are seeking to supplant the notice, take down and put back provisions enacted by Congress—the centerpiece of the Congressional balance (*Batzel v. Smith*, 333 F.3d 1018, 1031 n.19 (9th Cir. 2003))—and replace them with litigation of a state law tort claim. That approach directly conflicts with and creates "an obstacle to the accomplishment and execution of" Congress' goal of providing a speedy but balanced mechanism for resolving Internet-based infringement claims. *See Hines v. Davidowitz*, 312 U.S. 52, 67 (1941); *see also Fidelity Fed. Sav. & Loan Ass'n. v. de la Cuesta*, 458 U.S. 141, 156 (1982) (finding conflict preemption where state law limited the application of a federal regulation considered essential to federal policy). The DMCA was designed to "balance the need for **rapid response** to potential infringement with the end-users legitimate interests in not having material removed without recourse." S.Rep. No. 105-190, at 21 (emphasis added); *see also id.* at 44 (observing that safe harbor is intended to protect the ISP that "acts expeditiously to remove or disable access to the infringing material"). Plaintiffs' resort to state law claims to enjoin the DMCA procedure and to require courts to

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resolve questions of copyright infringement as soon as a notice is issued. This tactic would plainly frustrate and interfere with Congress' objectives.

Missing this critical point, plaintiffs argue (Supp. Mem. at 7) that enjoining the issuance of notification letters is "compatible with the Congressional aims in passing the DMCA," because ISPs may forego the DMCA's safe harbor. That is a non-sequitor. To be sure, the DMCA does not require ISPs to use the safe harbor. But plaintiffs' misuse of state law for injunctive relief would destroy Congress' carefully-crafted balance no matter whether the ISP would seek the protection of the safe harbor. The Act provides one sure way for a copyright owner to confer "actual knowledge" of infringing activities on ISPs. Under the DMCA, when an ISP receives an infringement notice, it must choose between enforcing its non-infringement policy on which safe harbor status is premised (see section 512(i)(1)(A)) or losing that protected status. If the ISP does not receive an infringement notice and does not otherwise have actual knowledge of infringement, it retains the safe harbor status without having been put to the choice that Congress intended. In other words, enjoining a copyright owner from notifying ISPs of infringement would effectively eliminate the one procedural mechanism the DMCA provides for copyright owners to preserve their remedy against ISPs. By stripping Diebold of this procedural protection and possibly its remedy, any injunction would obstruct Congress' remedial scheme, raise serious constitutional questions, and, at the very least, violate the stalwart principle that where "Congress, exercising its delegated powers, has decided the order of priorities in a given area, it is . . . for the courts to enforce them when enforcement is sought. Courts of equity cannot, in their decision, reject the balance that Congress has struck in a statute." U.S. v. Oakland Cannabis Buyers' Coop., 532 U.S. 483, 497 (2001) (quoting Tennessee Valley Auth. v. Hill, 437 U.S. 153, 194-95 (1978)).

B. Count II

1. No cause of action for "copyright misuse" exists.

Plaintiffs do not identify any legal basis for their supposed "misuse" claim. To our knowledge, neither the United States Supreme Court nor the Ninth Circuit has recognized any such claim. Traditionally, misuse has been asserted as an affirmative defense to an infringement

claim. *See A&M Records, Inc. v. Napster, Inc.*, 239 F.3d 1004, 1026 (9th Cir. 2001) (referring to the "defense of copyright misuse"); *cf. Virginia Panel Corp. v. MAC Panel Co.*, 133 F.3d 860, 868 (Fed. Cir. 1997) ("Patent misuse is an affirmative defense to an accusation of patent infringement.").

If, however, such a cause of action existed, it could not serve as the basis for injunctive relief. The sole supposedly contrary authority plaintiffs cite (Supp. Mem. at 7) is a patent case, *Mallinckrodt, Inc. v. Medipart, Inc.*, 976 F.2d 700 (Fed. Cir. 1992), that actually reversed a district court for issuing the kind of injunction sought here. In that case, a medical device manufacturing company that sold its products with "single use notices" attached sued defendants for reusing the devices in violation of its patent. *Id.* at 702. The district court dismissed the plaintiffs' infringement claim on the ground that the notice was not enforceable through a patent suit and enjoined the plaintiff from distributing unenforceable notices. *Id.* The Federal Circuit reversed, observing that

[a] patentee that has a good faith belief that its patents are being infringed violates no protected right when it so notifies infringers: Patents would be of little value if infringers of them could not be notified of the consequences of infringement or proceeded against in the courts. Such action, considered by itself cannot be said to be illegal.

Id. at 709 (internal quotations and citation omitted). The Court continued, "[n]or should an accused infringer be insulated from knowledge and fair warning of potential liability, or deprived of the opportunity to respond to threatened litigation." *Id.* at 710.

Far from supporting plaintiffs, *Mallinckrodt* stands for the proposition that a patent holder "must be allowed to make its rights known to a potential infringer so that the latter can determine whether to cease its allegedly infringing activities, negotiate a license if one is offered, or decide to run the risk of liability and/or the imposition of an injunction." *Virgina Panel Corp. v. MAC Panel Corp.*, 133 F.3d 860, 869 (Fed. Cir. 1997); *see Surfco Hawaii v. Fin Control Sys. Pty. Ltd*, 52 U.S.P.Q.2d 1313 (D. Haw. 1999) (holding cease-and-desist letters cannot be the basis of an unfair competition claim because they are permissible notice under *Mallinckrodt*). *See also Mikhon Gaming Corp. v. Acres Gaming Inc.*, 165 F.3d 891, 897 (Fed. Cir. 1998) ("Thus federal

authority makes clear that it is not improper for a patent owner to advise possible infringers of its belief that a particular product may infringe the patent.").⁵

2. In any event, plaintiffs cannot show bad faith.

Even assuming an affirmative "misuse" claim, plaintiffs cannot prevail. Under their own formulation of the claim, they would be required to prove that Diebold acted in bad faith. Their sole evidence of bad faith, however, is that Diebold followed the DMCA as the "fastest route" to enforce its rights instead of suing. *See* Supp. Mem. at 1, 3. But sending notification letters, without more, does not show that Diebold "never intended" to sue anyone. More importantly, the entire argument ignores that the very purpose of the DMCA is to create a speedy remedy for copyright owners because they cannot possibly go around the globe tracking down and suing every one that posts infringing material on a website. Thus, what plaintiffs criticize as Diebold's attempt to seek the "fastest route" to relief is exactly the result Congress intended.

3. Plaintiffs are not making "fair use" of the stolen email archive.

Nor can plaintiffs excuse their wholesale use of the stolen material as "fair use." Plaintiffs are subject to a heightened standard of proof, because unpublished materials are given special protection under fair use analysis. *See* Nimmer on Copyright § 5.04; *Harper & Row Publishers, Inc. v. Nation Enter.*, 471 U.S. 539, 555 (1985); *Salinger v. Random House, Inc.*, 811 F.2d 90 (2d Cir. 1987). As the Supreme Court explained in *Harper & Row*, unpublished material is not normally subject to fair use in light of the fact that "the author's right to control the first public appearance of his undisseminated expression will outweigh a claim of fair use." *Id.* at 555; *see also Salinger*, 811 F.2d at 95 (interpreting *Harper & Row* to mean that "special emphasis [must be placed] on the unpublished nature of [copyrighted] letters."). Congress, too, has observed that "[t]he applicability of the fair use doctrine to unpublished works is narrowly limited since, although the work is unavailable, this is the result of a deliberate choice on the part of the

⁵ In accord is *Kaplan v. Helenhart Novelty Corp.*, 182 F.3d 311, 314 (2d Cir. 1950), in which the Second Circuit vacated a temporary injunction barring "misuse of the patent." The court reasoned that such injunctions are not required in the age of the Declaratory Judgment Act, because plaintiffs do not have to sit and suffer injury; they have "a plain and complete remedy for any wrong done them, in that they could have brought this suit [for declaratory relief] whenever they pleased after the first notice was given."

copyright owner. Under ordinary circumstances, the copyright owner's 'right of first publication' would outweigh any needs of reproduction for classroom purposes." S.Rep. No. 94-473 at 64 (1975).

Beyond that, neither the student plaintiffs nor OPG can demonstrate a likelihood of success under the traditional four-factor analysis for fair use. *See* 17 U.S.C. § 107.

Factor 1: Purpose and Character of the Use. Plaintiffs miss the point in arguing (Supp. Mem. at 4) that a work is transformative if its purpose is different from that of the original. To the contrary, the thrust of this factor is to ascertain whether the "new work" essentially copies or "supplants" the original work "or instead adds something new, with a further purpose or different character." This factor "asks, in other words, whether and to what extent the new work is 'transformative.'" Campbell v. Acuff-Rose Music, Inc., 510 U.S. 569, 578-79 (1994); A&M Records, Inc. v. Napster, Inc., 239 F.3d at 1015. Unless the new work is transformative, it is not entitled to protection as "fair use" because it does serve the underlying purpose of the copyright law, namely, to promote creativity. As observed in *Napster*, "[c]ourts have been reluctant to find fair use when an original work is merely retransmitted in a different medium." 239 F.3d at 1015. As the Second Circuit summarized, in holding that photocopying entire articles in scholarly journals was not fair use: "Mechanical 'copying' of an entire document, made readily feasible and economical by the advent of xerography, . . . is obviously an activity entirely different from creating a work of authorship. Whatever social utility copying of this sort achieves, it is not concerned with creative authorship." American Geophysical Union v. Texaco Inc., 60 F.3d 913, 917 (2d Cir. 1994).⁶

By the same token, whatever social value plaintiffs may claim here, there is nothing transformative or creative about publishing stolen internal company documents in a wholesale fashion. The student plaintiffs are not using excerpts of an email in a critical analysis, nor are they following Swarthmore's advice of simply describing some of the documents and commenting on "their implications for American democracy." *Supra*, p. 3, Indeed, while

⁶ This principle applies equally to the Internet. The fact that infringing material "was clothed in the exotic webbing of the Internet does not disguise its illegality." *Napster*, 239 F.3d at 1015 (citation omitted).

plaintiffs argue that they were engaged in "fair use," they never tell the Court exactly how they used the stolen materials. As stated in our initial brief, they posted the materials on their websites, advertised them as "Diebold Internal Memos" and invited the world to download the materials and "share it with your friends." No analysis or other commentary was provided beyond "Diebold is stealing our democracy." Reeves Decl., Ex. G.

Plaintiffs offer no response to the holding in *Religious Technology Center v. Netcom On-Line Communication Services Inc.*, 923 F. Supp. 1231, 1249 (N.D. Cal. 1995), that the fair use doctrine does not protect "criticism" that consists of copying large portions of copyright material even though the infringer's purpose was different from that of the copyright owner. *See also Wainwright Securities, Inc. v. Wall Street Transcript Corp.*, 558 F.2d 91, 96-97 (2d Cir. 1977) (finding no fair use when the publication of copyrighted works "did not provide independent analysis or research . . . did not solicit comments on the same topics from other[s] . . . did not include any criticism, praise, or other reactions by industry officials or investors"). Plaintiffs' reliance (Supp. Mem. at 4) on the Ninth Circuit's decision in *Elvis Presley Enters, Inc. v. Passport Video*, 2003 WL 22510352 (9th Cir. Nov. 6, 2003), is misplaced. In that case, the Ninth Circuit rejected a fair use defense akin to plaintiffs' on the ground that the supposed fair use of copyrighted material, a biography about Elvis, "shows significant portions of these copyrighted materials." *Id.* at *5.

Factor 2: Nature of the Work. As illegally obtained unpublished work, the nature of the material here weighs heavily against finding fair use. See Harper & Row, 471 U.S. at 564; see also Video Pipeline, Inc. v. Buena Vista Home Entm't, Inc., 342 F.3d 191, 200-01 (3d Cir. 2003) (finding that the copyright holder "would have a stronger case against fair use had it not yet made its movies available for the public's viewing pleasure").

Plaintiffs' suggestion (Supp. Mem. at 5-6) that Diebold's material is not entitled to protection because it is factual information lacking creativity is wrong. The materials are comprised of Diebold employees' expressions and interpretations of events which are, and were intended to be, protected by copyright law. "What is protected is the manner of expression, the author's analysis or interpretation of events, the way he structures his material and marshals facts,

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his choice of words and the emphasis he gives to particular developments." Wainwright Securities, Inc. v. Wall Street Transcript Corp., 558 F.2d 91, 95-96 (2d Cir. 1977); see also Harper & Row, 471 U.S. at 564-565 (holding that the unauthorized use of the factual and creative sequences exceeded "that necessary to disseminate the facts"). Plaintiffs' quote from the Supreme Court's decision in Sony Corp. of America v. Universal City Studios, Inc. 464 U.S. 417, 450 (1984), that copyright law encourages creative thought does not suggest that important (albeit mundane to some) scientific and engineering papers are not protected by copyright as works of authorship. The courts have long recognized that the most boring and fact-oriented engineering papers are as deserving of copyright protection as the most entertaining works of literature. See American Geophysical Union v. Texaco, 60 F.3d 913 (2d Cir. 1994). In this important respect, plaintiffs have the creativity argument backwards. Diebold's employees created the emails. The infringers who copied and broadcast them showed no creativity. Whatever plaintiffs' motivations, their publication was "not concerned with creative authorship." *Id.* at 917.

Factor 3: Amount used. Plaintiffs' use of the entire text of a four-inch stack of materials—unexcerpted, unedited and largely without comment—weighs against a finding of fair use. As the Ninth Circuit summarized in Marcus v. Rowley: "this court has long maintained the view that wholesale copying of copyrighted material precludes application of the fair use doctrine." 695 F.2d 1171, 1176 (9th Cir. 1983) (citations omitted). In Sony Corp. of America v. Universal City Studios, Inc., the Court created an exception to that rule, holding that 'timeshifting' devices, such as home video recorders, that allow individuals to view copyrighted work privately at a later point in time and are not used to republish the material externally, do not infringe on a copyright. 464 U.S. 417, 450 (1984). Plaintiffs, however, have not simply saved Diebold's proprietary materials to their home computers to read them later. They transmitted copyrighted materials, in their entirety, across the world. As Nimmer points out, "whatever the use, generally, it may not constitute a fair use if the entire work is reproduced." Nimmer on Copyright § 13-05.

Factor 4: Effect on Market Value of Work. Plaintiffs' argument (Supp. Mem. at 4) that no market exists for the stolen materials and thus their conduct will have no impact on the value OPPOSITION TO MOTION FOR

of the copyrighted material is wrong. First, the relevant point is not whether Diebold intended to sell the stolen materials, but whether it was deprived of its exclusive right to determine if or when the material would ever be published. See Harper & Row, 471 U.S. at 551-52 ("[p]ublication of an author's expression before he has authorized its dissemination seriously infringes the author's right to decide when and whether it will be made public.") (emphasis added); Salinger, 811 F.2d at 99 ("[d]iminution of market value in plaintiff's works is not lessened by the fact that their author has disavowed the intention to publish them during his lifetime. . . . He is entitled to protect his opportunity to sell his letters."). That is, if the value of the work was in its non-publication, plaintiffs have sought to destroy its value by disseminating it.

Second, plaintiffs present no facts to demonstrate the absence of a market or that Diebold's materials have no value. They simply assert that there is "no market for internal emails" (Supp. Mem. at 5) without any citation or evidence. This factor "poses the issue of whether unrestricted and widespread conduct of the sort engaged in by the [plaintiffs] (whether in fact engaged in by the [plaintiffs] or by others) would result in a substantially adverse impact on the potential market." Nimmer on Copyright § 13-05. The potential market can mean either an immediate or a delayed market and can include any harm to potential derivative works. *See Campbell*, 510 U.S. at 593 n.23. Plaintiffs have not established that no such market exists or will exist.

Third, it is inconsistent for plaintiffs to claim that the stolen materials have immense public importance but no market value. Put simply, if the materials are sufficiently important to justify breaking the law and warrant "electronic civil disobedience," it is implausible that they have no market value. While the materials may appeal to a different crowd than the one that seeks first run movies and bootleg recordings, that does not mean they lack value. If, for example, a company decided to supplement its coffers by compiling its research and development emails and memoranda in a book, there is every reason to believe that the book would be marketable. Competitors would surely pay a high price for Dell's inner deliberations about how to improve its computers, Microsoft's evaluations of bugs in its software, or similarly a voting machine manufacturer's R&D data.

In short, wholesale publication of unpublished, stolen materials, with no transformation or creativity and nothing other than a request that others download them in their entirety, is infringement, not fair use.

4. <u>Hyperlinking to or hosting websites that contain Diebold's copyrighted</u> material is infringement.

OPG's assertion (Supp. Mem. at 6-7) that it cannot be liable for copyright infringement by merely hosting websites containing hyperlinks to infringing material is premature, erroneous and contrary to the DMCA. It is premature because Diebold has not sued OPG for copyright infringement. Diebold has simply requested that OPG cease "hosting a website that contains information location tools that refer or link users to one or more online locations containing" the copyrighted material. Compl., Ex. B. By refusing to comply, OPG put itself outside the DMCA's safe harbor. But it has not been sued for infringement.

Plus, the argument is wrong. Under the DMCA, an ISP with knowledge that hyperlinks on its site directs users to potentially infringing material is not immunized from liability. See 17 U.S.C. § 512. The whole point of the DMCA is to preserve strong incentives for ISPs and copyright owners to cooperate in the area of Internet copyright infringement. See S.Rep. 105-190, at 48-49 ("The important intended objective of this standard is to exclude sophisticated 'pirate' directories—which refer Internet users to other selected Internet sites where pirate software, books, movies, and music can be downloaded or transmitted—from the safe harbor.").

Indeed, if OPG were correct that ISPs are not liable for merely hosting sites, the DMCA itself would be superfluous. There would be no need for a safe harbor if there were no underlying liability. In fact, as Congress itself observed when passing the DMCA, numerous courts have recognized the liability of ISPs for hosting sites that contain infringing material based on doctrines of "contributory and vicarious liability." S.Rep. 105-190, at 19 (citing *Religious Tech*. *Center v. Netcom On-line Communications Servs.*, 907 F. Supp. 1361 (N.D. Cal. 1995); *Playboy Enter., Inc. v. Frena*, 839 F. Supp. 1552 (M.D. Fla. 1993); *Marobie-Fl v. Nat'l Ass'n of Fire Equip. Distrib.*, 983 F. Supp. 1167 (N.D. Ill. 1997)); *see also Napster, Inc.*, 239 F.3d at 1021 ("We agree that if a computer system operator learns of specific infringing material available on

his system and fails to purge such material from the system, the operator knows of and contributes to direct infringement."); *Gershwin Publ'g Corp. v. Columbia Artists Mgmt., Inc.*, 443 F.2d 1159, 1162 (2d Cir. 1971) (recognizing this theory of contributory infringement liability); *Fonovisa, Inc. v. Cherry Auction, Inc.*, 76 F.3d 259, 263 (9th Cir. 1996) (adopting vicarious liability theory of infringement).

As Swarthmore advised the students last month (*supra*, p.3), the student plaintiffs err in suggesting (Supp. Mem. at 6) that contributory infringement cannot flow from simply posting a hyperlink to another website. It is now well established that hyperlinks directing users to websites containing infringing material themselves infringe the underlying copyright. *See, e.g.*, *Intellectual Reserve, Inc. v. Utah Lighthouse Ministry, Inc.*, 75 F. Supp. 2d 1290 (D. Utah 1999) (plaintiff likely to prevail on claim that site that provided links to sites that posted infringing copies of Mormon Church handbook was liable for contributory infringement); *Universal City Studios, Inc. v. Reimerdes*, 111 F. Supp. 2d 294, 325 (S.D.N.Y. 2000) (linking to sites that distributed circumventing software code held to violate DMCA anti-circumvention provision); *Perfect 10, Inc, v. Cybernet Ventures, Inc.*, 213 F. Supp. 2d 1146, 1174 (C.D. Cal. 2002) (issuing a preliminary injunction to copyright owner against link-provider).

Neither the Supreme Court's opinion in *Sony* nor the district court's order in *Napster* is to the contrary. *Sony* recognized that "vicarious liability is imposed in virtually all areas of the law," including copyright, but found that selling equipment "with constructive knowledge of the fact that their customers may use that equipment to make unauthorized copies of copyrighted material" was insufficient. 464 U.S. at 439. *Napster* held only that employees of Napster could not be held vicariously liable based on the facts there. Neither case dealt with liability for linking to websites containing infringing material.

C. Counts III and IV (DMCA and Declaratory Relief Claims)

Because plaintiffs' remaining claims—materially misrepresenting copyright infringement in violation of § 512(f) of the DMCA and declaratory relief—derive entirely from their copyright misuse claim, they suffer from the same aforementioned infirmities and cannot support the requested injunctive relief. Namely, plaintiffs fail to dispute that the Diebold materials are

entitled to copyright protection and have failed to show that their unauthorized reproduction, public display and distribution of the materials constitutes "fair use." In addition, § 512(f) of the DMCA does not authorize injunctive relief, but provides only for monetary remedies.

Contrary to plaintiffs' further claim (Supp. Mem. at 6-7), § 512(f) of the DMCA does not create a cause of action for misstating in a notification that a service provider could have liability when it does not. The Southern District of New York recently considered this question in the context of an ISP who fell within the DMCA's safe harbor (and thus could not be liable for infringement) and concluded that a copyright owner could not be liable under § 512(f) for sending a notification to the non-liable ISP, when the notification correctly asserted some underlying infringement. The court reasoned that § 512(f) "only penalizes copyright holders for knowingly materially misrepresenting 'that material or activity is infringing.' It does not provide a cause of action for knowingly materially misrepresenting that a service provider may be liable for hosting certain material." *Arista Records, Inc. v. MP3Board, Inc.*, 2002 WL 1997918, at *15 (S.D.N.Y. Aug. 29, 2002) (internal quotations and citation omitted).

II. THE REQUESTED RELIEF WOULD DENY DIEBOLD'S FIRST AMENDMENT AND STATUTORY RIGHTS.

Plaintiffs concede (Supp. Mem. at 3) that the First Amendment protects a company's right to sue for redress of grievance. Plaintiffs nonetheless suggest that pre-suit notification letters are not protected by the First Amendment because they are private correspondence, not petitions to a "government agency or a court." For support, plaintiffs cite *Cardtoons, L.C. v. Major League Baseball Players Ass'n*, 208 F.3d 885, 892 (10th Cir. 2000) (*en banc*), and *Allied Tube & Conduit Corp. v. Indian Head, Inc.*, 486 U.S. 492 (1988). In those cases, however, the courts were considering truly private letters. In contrast, here, the pre-notification letters are an integral part of the DMCA and the litigation process itself.

Adopting precisely this analysis—that notification letters are part of the petition process when notice is required by law—numerous courts have distinguished *Cardtoons* and considered it inapplicable in intellectual property cases. As one district court observed, "unlike the facts presented in *Cardtoons*, the instant case involves cease-and-desist letters that are required under

the statute in order for a patentee to recover damages for infringement." *Keystone Retaining Wall Sys., Inc. v. Rockwood Retaining Walls, Inc.*, 2001 WL 951582, at *11 (D. Minn. Aug. 22, 2001) (emphasis supplied); *see also id.* at *10 ("Whether 'litigation activities' includes sending cease-and-desist letters to third parties has not been addressed by either the United States Supreme Court or the Eighth Circuit. Most courts that have considered the issue, however, have extended *Noerr-Pennington* immunity to shield non-judicial acts that are 'reasonably and normally attendant upon protected litigation.""). Yet another court has observed, "[i]n *Cardtoons*, therefore, which was not an antitrust (nor a patent) case, the court was unwilling to extend the right to petition as far as a 'letter from one private party to another private party,' a missive that was never sent to the government. The case before me, however, is a patent case. That fact is significant. Patent law requires a notice of infringement to be sent in order to recover damages, unless the patented item is clearly marked." *Versatile Plastics, Inc. v. Sknowbest! Inc.*, 247 F. Supp. 2d 1098, 1104 (E.D. Wis. 2003) (emphasis added).

In addition, plaintiffs contend that they seek to enjoin Diebold only from sending "bad faith threats of baseless lawsuits," which they argue the First Amendment does not protect. Supp. Mem. at 4. As an initial matter, this characterization of the requested relief is yet another shift in plaintiffs' strategy. Initially, plaintiffs asked to enjoin not only "any" "threat" from Diebold whatsoever but also "any lawsuit . . . against Plaintiffs." Compl. at 15. Evidently realizing that this requested relief was so overbroad as to be barred by the First Amendment, plaintiffs next argued that they sought to enjoin all "unfounded legal threats," which presumably included letters sent in good faith under the DMCA that notified ISPs of potentially infringing materials. Br. in Support of TRO at 1. Such an injunction would also be barred by the First Amendment because (as previously explained) good faith notification letters are protected litigation activity. Implicitly

⁷ In accord McGuire Oil Co. v. Mapco, Inc., 958 F.2d 1552, 1558-60 (11th Cir. 1992); Coastal States Marketing, Inc. v. Hunt, 694 F.2d 1358, 1367 (5th Cir. 1983); Matsushita Elec. Corp. v. Loral Corp., 974 F. Supp. 345, 359 (S.D.N.Y. 1997); Thermos Co. v. Igloo Products Corp., 1995 WL 842002, at *4-5 (N.D. Ill. Sept. 27, 1995); West Professional Education Group v. Harcourt Brace Legal and Professional Publications, Inc., 1995 WL 422651 (D. Minn. June 2, 1995); Johnson v. Con-Vey/Keystone, Inc., 856 F. Supp. 1443 (D. Or. 1994); Barq's Inc. v. Barq's Beverages, Inc., 677 F. Supp. 449 (E.D. La. 1987); Aircapital Cablevision, Inc. v. Starlink Communications Group, Inc., 634 F. Supp. 316 (D. Kan. 1986).

conceding this point, plaintiffs hedge their bets in their current brief by resorting to the argument that they seek to enjoin only "unfounded legal threats" or "bad faith threats of baseless litigation." Supp. Mem. at 1, 4. The problem with this argument, however, is that no such threats have been issued by Diebold.

As the letters attached to the complaint demonstrate, Diebold has not issued a litigation threat, let alone a bad faith threat of baseless litigation. Its letters simply notify ISPs that they "appear to be hosting a web site" that infringes Diebold's copyright, identify the copyrighted work and the site containing it, provide that transmission of copyrighted material is not authorized, attest that the information is accurate, and **reserve** Diebold's legal rights. *See* Compl. Ex. B, D, F. Apart from the last, these statements are all identified in the DMCA's effective notice provision. *See* 17 U.S.C. § 512(c)(3)(A). The last statement simply prevents the letter from being read as a waiver. Rather than threatening litigation, the letters expressly state that their purpose is "to seek [the recipient's] agreement," not to commence litigation. In addition to all the other reasons why an injunction would be unwarranted, the absence of any "bad faith threats of baseless lawsuits" in the past, or concrete evidence that such threats will be issued in the future, prohibits the injunction requested by plaintiffs. *See Partington v. Gedan*, 961 F.2d 852, 862 (9th Cir. 1992) (because complaint failed to articulate basis for concluding that plaintiff would be mistreated in the future, injunction could not issue because "[w]ithout such a concrete likelihood, the case or controversy requirement [of Article III] cannot be met.").

Nor would an injunction against "unfounded threats" of "baseless litigation" be specific or detailed enough to satisfy Rule 65(d). That Rule requires that an injunction "shall be specific in its terms [and] shall describe in reasonable detail . . . the acts sought to be restrained." "The Rule was designed to prevent uncertainty and confusion on the part of those faced with injunctive orders, and to avoid the possible founding of a contempt citation on a decree too vague to be understood." *Schmidt v. Lessard*, 414 U.S. 473, 476 (1974). *See, e.g., Altman v. Bedford Cent. School Dist.*, 245 F.3d 49 (2d Cir. 2001), *cert. denied Dibari v. Bedford Cent. School Dist.*, 534 U.S. 827 (2001) (injunction to avoid sponsoring or disparaging religious beliefs held by students or their parents was impermissibly vague); *IDS Life Ins. Co. v. SunAmerica Life Ins. Co.*, 136

F.3d 537 (7th Cir. 1998) (injunction enjoining defendant from inducing sales agents to engage in "unlawful insurance practices" was impermissibly vague); *Hughey v. JMS Development Corp.*, 78 F.3d 1523 (11th Cir. 1996) (injunction prohibiting developer from discharging any stormwater runoff in violation of Clean Water Act was unenforceable "obey the law" injunction in absence of operative command capable of enforcement).

III. PLAINTIFFS CANNOT SHOW IRREPARABLE INJURY.

For many of the same reasons, plaintiffs cannot show anything approaching irreparable injury. Indeed, their supplemental brief does not even mention the term. They argue only (Supp. Mem. at 8) that they will be injured, despite the 10-14 day "put-back" window Congress provided in the DMCA, because they cannot post the email archive "prior to the November 4, 2003 elections, a critical time for discussion of the security of e-voting machines." This argument ignores that this window reflects a congressional determination that speech is not chilled by a short two-week take down of a website. More importantly, the argument ignores that plaintiffs' "irreparable harm" is self-inflicted (and that November 4 has come and gone). On October 9, the student plaintiffs' ISP was first notified of the infringing material on another Swarthmore website. Instead of filing a counter-notification at that time, which would have meant that the 10-14 day "put back" window would have run by the end of October, the student plaintiffs shifted the infringing material to the website of their organization, SCDC. That is, rather than take advantage of the protections in the DMCA, the students engaged in what they called "electronic civil disobedience." The resulting delay—their "injury"—was thus of their own doing.⁸

⁸ To excuse their earlier failure to serve a counter-notification, the students blame their college, claiming that they were led to believe that it would not accept a counter-notification. But it is the subscriber's sending, not the ISP's "acceptance," of the counter-notification that has significance under the DMCA. In all events, Swarthmore made clear to the students that it disagreed with their "civil disobedience" and encouraged them to serve a counter-notification—before they filed suit. Indeed, the student plaintiffs admit that by at least October 31—five days before they sued—their confusion was cleared up. *See* Smith Supp. Decl., ¶4. They offer no excuse for waiting until after the Court denied the TRO to follow the DMCA procedure.

IV. THE PUBLIC INTEREST FAVORS FOLLOWING THE DMCA PROCEDURE. Plaintiffs have no answer to the argument that the public interest favors following Congress' carefully-crafted scheme to balance the interests of copyright owners, Internet Service

words, are "injured by . . . abuse" of the infringement notification procedure are provided a

Providers, and subscribers. See Diebold's 11/6 Opp'n at 7-8. Individuals who, in plaintiffs'

remedy by Congress and that remedy is the remedy that plaintiffs seek in Count IV. Plaintiffs

the DMCA. And as shown above, the remedies that the plaintiffs proposed conflict with the

have made no showing that this Court needs to supplement the remedies provided by Congress in

DMCA, are unnecessary, and would violate the First Amendment.

CONCLUSION

For these reasons and those stated in Diebold's opposition, the motion for preliminary injunction should be denied.

Dated: November 12, 2003

JONES DAY

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