IG REPORT ON	USE OF NATIONAL SECURITY LETTERS
IG FINDING	ACTION TAKEN BY FBI
FBI database contains inaccurate & incomplete NSL data	
FBI does not retain copies of NSLs	Implementing policy requiring retention of signed NSLs
FBI/OGC database understates total # of NSL letters and requests	Already begun (early 2006) development of web-based NSL- generation system to act as central source for all NSL data WFO summer 2007; 4 large offices late 2007 - Short term fix: Changed default settings in current tracking system to reduce or eliminate undercounting
FBI case files contained 17% more NSL letters and 22% more NSL requests than were recorded in the OGC database	See above
FBI database contains inaccurate information re:status of investigative targets (i.e. USPers vs. non-USpers)	See above
Improper or Illegal Use of NSLs	
FBI field offices self-reported 26 possible IOB violations involving NSLs (22 due to FBI errors; 4 were 3 rd party)	During period under review, FBI issued multiple guidance memos describing IOB reporting process. FBI requires quarterly reporting certifying that employees contacted about IOB reporting requirements.
	All IOB reports go to OGC and INSD. OGC reviews & determines if should be referred to IOB. All IOB referrals also provided to INSD-Internal Investigations for appropriate investigation. Violations rising to misconduct referred to OPR for adjudication. Disciplinary steps include counseling, oral reprimand, censure letters, suspension
IG found 22 add'l possible IOB violations (not identified by FBI) (12 FBI errors; 10 by 3 rd party)	Advised field (Nov. 11, 2006) on reporting unauthorized collection of all types and on sequestering of all unauthorized information
FBI errors ranged in seriousness from NSLs with incorrect certifications to NSLs requesting full credit reports in a	- Directed each field office to inspect its counterintelligence files to identify any improper request for full credit reports (IG found two such instances)
counterintelligence case	- Issuing comprehensive NSL guidance highlighting legal differences between certain NSL authorities
22 % of files sampled contained unreported potential IOB violations	- Requiring all NSLs be reviewed and approved by CDC or OGC
	Reissuing comprehensive NSL guidance along with IG Report
	Creating training course on proper use of NSLs; mandating training for all SAC's, ASACs, agents and analysts in CT and CD.

IG REPORT ON	USE OF NATIONAL SECURITY LETTERS
Use of exigent letters by CAU violated NSL statute, AG Guidelines and FBI policy	- Director ordered expedited review of CAU practices by Inspection Division for determination of management accountability. Findings due in next few weeks
	May 2006, CAU stopped using exigent letters with GJ language
	February 2007, issued Bureau-wide directive barring use of exigent letters
	Have ensured NSLs followed receipt of all information obtained via "exigent letter" (as of Dec 2006 all but 9 exigent letters covered)
	Referring to IOB any not followed with properly issued NSLs.
Use of control files instead of investigative files by CTD	Issuing guidance reiterating existing policy that NSLs should be issued only from investigative files and must reference authorized investigation
Other Findings	
Failure to provide guidance on AG Guidelines re: use of least intrusive collection techniques	Providing guidance and training on proper use of NSLs and use of "least intrusive techniques" as required by AG Guidelines
CDCs are reluctant to provide independent review	February 2006, reiterated to CDCs their role in NSL process
independent feview	March 2006, Posted information on OGC website about role of CDCs in approving NSLs
	- General Counsel has advised SACs of CDC obligation to provide accurate, independent legal advice
	Issuing guidance to CDCs on legal ethics and professional responsibility
	- Requiring NSLs be approved by CDC or OGC
Statutory definition of "telephone toll billing record" results in inappropriate NSL requests	Requested that this amendment be included in DOJ 2007 legislative agenda; DOJ working on legislative language
FBI does not track how NSL-derived information is used	Exploring ways to identify how NSL information is used while also adhering to ODNI policy of information sharing, balancing operational needs, and privacy concerns. (Note: there is no statutory restriction on use of NSL information)

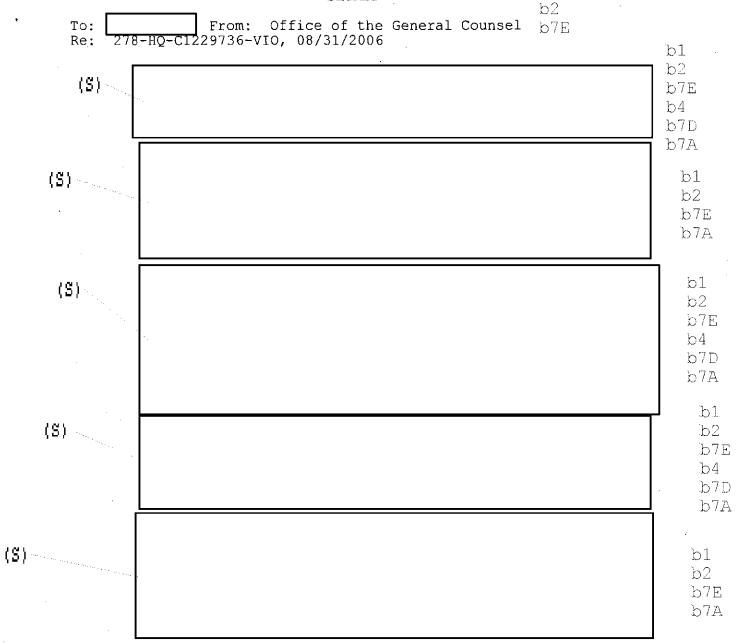


FEDERAL BUREAU OF INVESTIGATION

	Precedence: ROUTINE		Date:	08/31/2006	
	To:	Attn:	CDC		
			SSRAI SA		— b2
	Counterterrorism	Attn:	ITOS I/CON	US IV, UC	.b7E
	Inspection	Attn:	IIS, CRS		b6 b7C
	From: Office of the General Cou NSLB/CILU/Room 7947 Contact: AGC	ngel	HL I	. INFORMATION CONTAINED EIN 15 UNCLASSIFIED EX PEE SHOWN OTHERWISE D686	
	Approved By: Thomas Julie F				
	Drafted By:			DATE: 07-20-2007 CLASSIFIED BY 65179/	DMH/KSR/RW
(U)	Case ID #; (S) 278-HQ-C1229736-	VIO,		REASON: 1.4 (c) DECLASSIFY ON: 07-20	
(U)	Title: INTELLIGENCE OVERS MATTER 2006	IGHT BO	ard b2		
(U)	requested that the Composition of OGC that two of the interported to the IOB. Rather, the control file for periodic review remaining incidents, however, multiprepare and deliver the necour analysis follows.	and deterence of the contract	f the Gener rmine wheth Board (IOE s do not ne hould be ma nsel to the eported to	er they warrant 3). It is the ed to be aintained in the 2 IOB. The the IOB. OGC	b2 b7E
	(U) Derived From Declassify C				
(U)	Administrative: (S) This elect information from: (1) the ECs of from to OGC reporting automated case support (ACS).	dated 05	/18/2006 ar		b2 b7E

•	To: From: Office of the General Counsel Re: 278-HQ-C1229736-VIO, 08/31/2006	b2 b7E
(U)	Reference: (S (S) 278-HQ-C1229736-VIO Serial 1446 (S) 278-HQ-C1229736-VIO Serial 1482	b1 b2 b7E b7A
(8	Details: By ECs dated 05/18/2006 and 06/23/2006, requested that OGC review several incidents and determine whether they warrant reporting to the IOB. Initiated a	
(S)	Due to an administrative oversight, nowever, approval from the Acting Special Agent in Charge was not obtained, and the	b1 b2 b7E b6 b70
(S)~ (S)~	Case agent immediately reported the issue to the SSRA and to the Division CDC. In addition, the case agent expeditiously contacted OGC to discuss this matter. The case agent also sequestered all of the improperly obtained NSL results, and forwarded them to the CDC. Finally, the	b7A b1 b2 b7E b7A
		b1 b7A
(S)		b1 b2 b7E b4 b7D b7A
(S)	b1 b2 b7E b4 b7D
	SECRET	b7A





(U) Section 2.4 of Executive Order (EO) 12863, dated 09/13/1993, mandates that Inspectors General and General Counsel of the Intelligence Community components (in the FBI, the _Assistant Director, INSD, and the General Counsel, OGC, respectively) report to the IOB intelligence activities that they have reason to believe may be unlawful or contrary to Executive Order or Presidential Directive. This language was adopted verbatim from EO 12334, dated 12/04/1981, when the IOB was known as the President's Intelligence Oversight Board (PIOB).

SEĞRET

	To: From: Office of the General Counsel Re: 278-HQ-C1229736-VIO, 08/31/2006	b2 b7E
	(U) This language has been interpreted to mandate the reporting of any violation of a provision of The Attorney General's Guidelines for FBI National Security Investigations and Foreign Intelligence Collection (NSIG), effective 10/31/2003, or other guidelines or regulations approved by the Attorney General in accordance with EO 12333, dated 12/04/1981, if such provision was designed to ensure the protection of individual rights. Violations of provisions that merely are administrative in nature and not deemed to have been designed to ensure the protection of individual rights are generally not reported to the IOB. The FBI Inspection Division is required, however, to maintain records of such administrative violations for three years so that the Counsel to the IOB may review them upon request.	
Γ	(S)	
		b1
∟ • • (U)	With regard to conducting investigative activities in the absence of a preliminary investigation, section II.A.2 of the NSIG provide in pertinent part:	2
	The FBI may, without opening engage in the following activities to investigate or collect information relating to threats to the national security, including information on individuals, groups, and organization of possible investigative interest, and information concerning possible targets of international terrorism, espionage, foreign computer intrusion, or other threats to national security:	7 E
	b1	
	SPERET	

SECKET

b2

To: From: Of Re: 278-HQ-C1229736-VIO,	fice of the General Counsel D 08/31/2006	/ E.
		b1 b2 b7
	·	
		b1 b2 b7
		b1 b2 b7D
		b1
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	SECKET 5 NSL VIO-24483	Wash's.

To: From: Office of the General Counsel Re: 278-HQ-C1229736-VIO, 08/31/2006

b2 b7E

LEAD(s):

Set Lead 1: (Action)

INSPECTION

AT WASHINGTON, DC

(U) For action deemed appropriate. Additionally, INSD should retain a record of the report of the potential IOB matter, as well as a copy of the OGC opinion concluding that IOB notification is not required for certain incidents, for three years for possible review by the Counsel to the IOB.

Set Lead 2: (Information)

COUNTERTERRORISM

AT WASHINGTON, DC

(U) For information.

Set Lead 3: (Information)



b2 b7E

(U) As already accomplished, the information that was received in response to the NSLs that were served on 04/28/2006, 05/02/2006, and 05/04/2006 should be sealed and sequestered within the CDC's safe. The information should remain sealed and sequestered in the CDC's safe until further direction from OGC.

cc:	Ms.	Thomas
	IOB	Library

b6 b7C

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Thursday June 01 2006 1:27 PM RE: IOB Error RET ORD IOB RE: IOB Error REI ORD IOB RE: IOB Error REI Original Message RE: IOB Error REI DOCO (FBI) As I told you a while back, I will be supplementing my initial IOB report with one or two more instances where an NSL was served outside of the time parameters. I was on leave all of last week and have been in trial all of this week. I will nopefully be back in the office tomorrow to draft the update and get it to you. Thanks for your help on this. From: Seric: Original Message From: Original Message Fr	(OGC)	OGC) (FBI)		
Thank you for handling the IOB paperwork so quickly. Were the NSL results received on 04/28/2006 or		lav .lune 01, 2006 1:27 PM		
TREE TORD IOB Thursday Line (1) 2005 12:25 PM	iect: L RE: IO			
Interest of the update. I haven't seen the initial IOB report yet, but will talk with my Unit Chief about it. Don't worry about talay even if you had sent it to me, I would not have had a chance to look at it yet. Good luck with you trial! D2	•			
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Coriginal Message				
Original Message D7 E D7 E D6 D7 C D6 D7 C D6 D7 C D7 E D7	anks for the update. I haven't s	seen the initial IOB report yet, but w o me. I would not have had a chanc	vill talk with my Unit Chief about it. Don't worry about se to look at it vet. Good luck with you trial!	
From:	ven'ii you nuu sene ie e	· · · · · · · · · · · · · · · · · · ·	so to look at it you. Good hash with you than	
FBI) Sent: Thursday June 01 2006 12:25 PM To: OGC) (FBI) SECRET RECORD IOB H As I told you a while back, I will be supplementing my initial IOB report with one or two more instances where an NSL was served outside of the time parameters. I was on leave all of last week and have been in trial all of this week. I will hopefully be back in the office tomorrow to draft the update and get it to you. Thanks for your help on this. From: Original Message—From: OGC) (FBI) Sent: Wednesday May 17, 2006 8:15 AM To: Subject: RE: IVD EITO DG SECRET BO 7C Nectors of the time parameters of the parameters of t	Original Maronae		b2	
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	was served outside of the time hopefully be back in the office Original Message From: (0 Sent: Wednesday May 17, 2 To: Subject: RE: 108 Error SECRET RECORD IOB	parameters. I was on leave all of tomorrow to draft the update and g GC) (FBI) 006 8:15 AM (FBI) b7 E b6 b7 C dling the IOB paperwork so quickly	last week and have been in trial all of this week. I will get it to you. Thanks for your help on this.	ź
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I ho	one that this email is helpi	ful. Thank you aga b6 b7C	in for your prompt attention	on to this issue.	
From: Sent: To: Subject UNCLA	inal Message Tuesday, May 16, 20 (OGC) (FBI) IOB Error ASSIFIED ECORD	(FBI) 006 6:14 PM	b2 b7E b6 b7C		
had rec and it s activity the res associa	with you earlier about a quested that I send the rehould be on its way to yo since the ults I received were from ated EC were, of course, again for all of your help	port form to you. I'u. When we had o was the return an NSL served on	ve sent it toto be sign liscussed the case over the of some NSL results. 1 i 04/28/2006	ne phone, I told you that noticed on ACS today th	and SAC bit the only at one of a NSL and bit
DERIVED	ASSIFIED FROM: G-3 FBI Classific FICATION EXEMPTION		dated 1/97, Foreign Co	unterIntelligence Inves	stigations
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b5

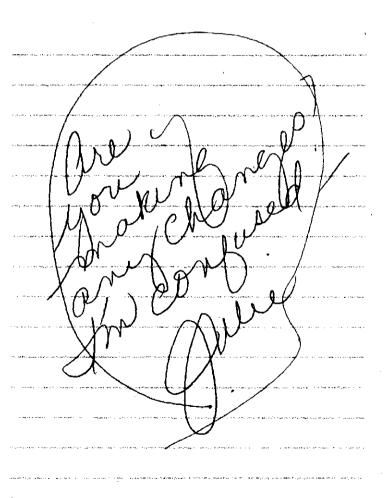
	(OGC) (FBI)	ЪО
From: Sent: To: Subject:	Tuesday, May 16, 2006 6:14 PM (OGC) (FBI)	b2 b7E b6 b70
UNCLASSIFIED NON-RECORD		
Hi		
requested that I send the its way to you. When we was the return of some on 04/28/2006	report form to you. I've sent it to to be signed off on by the CDC and SAC and it should be on had discussed the case over the phone, I told you that the only activity since the NSL results. I noticed on ACS today that one of the results I received were from an NSL served. The NSL and associated EC were, of course. The NSL and associated EC were of course. Thanks again for all of your help.	b2 b7E b6 b70 b5

UNCLASSIFIED

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 07-20-2007 BY 65179/DMH/KSR/RW

Valid investigation of	- De Wester
open, the NSL issued.	100 15 X 100 1
in violation of a statute.	JOHN A WIND
This is reportable regardless	Wan was a series of the series
by USPER Status. b2	Jy Wy Jy Jy Jy
	100 mm
	Jan Jan Jan

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 07-20-2007 BY 55179/DMH/KSR/RU



FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE	Date: 07/11/2006
To: RA	Attn: SA b2
Counterterrorism	Attn: ITOS 1/CONUS 4 b6 ALL INFORMATION CONTAINED b7
From: Office of the General Counsel NSLB/CTLU 1. LX-1 3S-100 Contact:	HEREIN IS UNCLASSIFIED EXCEPT WHERE SHOUN OTHERWISE
Approved By: Thomas Julie F.	DATE: 07-20-2007 CLASSIFIED DY 55179/DMH/KSR/RU REASON: 1.4 (c) DECLASSIFY ON: 07-20-2032
Case ID #: S 278-HO-C1229736-VIO-144 (S) (Pending	b2
U) POTENTIAL INTELLIGENCE OF MATTER 2006-	versight board b7E b7A
Synopsis: (U) It is the opinion of the Counsel (OGC) that the above reference violation and need not be reported to Oversight Board (IOB).	d matter is not a
U) Derived From : G- Declassify On: X1	_
Reference: 278-HQ-C1229736-VIO Se	rial 1446
Administrative: (U) This communication footnotes. To read the footnotes, down document in WordPerfect.	load and print the
Details: 8 By electronic communica 18, 2006, the Field Office. (hereinafter referred to as TOB error in conjunction with its name)	Resident Agency, b6 reported a potential b7C
(S)	b7A

		1.0
	To: RA From: Office of the General	b2 b7E
(U)	Counsel Re: (S) 278-HO-C1229736-VIO, 07/11/2006	.D/D.
1-1	Re: 278-HQ-C1229736-VIO, 07/11/2006	
	States Person as that term is defined in The Attorney	
	General's Guidelines for FBI National Security Investigations	
	and Foreign Intelligence Collection ("NSIG" or "the Guidelines"). In this regard, reported that it	
(S) ·	<u>garderines</u> /. In this regard, reported that it	
	SA had included	•
	only his Supervicery Special Agent (SSRA) for the	
	Resident Agency, on the approval line. Consequently, the Assistant Special Agent in Charge did not	b1
	provide authority for an	b2
		b7E
	. SA noticed the error on May 11. 2006 and immediately reported it to SSRA and the	b6 b7C
	CDC. On May 15, 2006 the Special Agent in Charge	b7A
	(SAC) approved	J) /11
		¬
		b1
		b2
	and Divisions pursuant to leads sent by	┛ b7E
9	before the Only the issued	b6
	NSI produced subscriber information which was eventually sent to Out of an abundance of caution the subscriber	b7C
	information was sealed and sent to the CDC; the	b7A
	information was not analyzed, copied, nor entered into any	
	database.	
	As required by Executive Order (E.O.) 12863 and	
	Section 2-56 of the National Foreign Intelligence Program Manual ("NFIPM") OGC was tasked to determine whether	bl
(S) ·		b2
•	which might have resulted in continued investigative	b7E
	activity, is a matter which must be reported to the IOB. Under the facts and circumstances of the present case there is no	
	violaton.	
	(II) Contion 2 4 of R O 12962 dated 00/12/1002	
	(U) Section 2.4 of E.O. 12863, dated 09/13/1993, mandates that Inspectors General and General Counsel of the	
	Intelligence Community Components (in the FBI, the Assistant	•
	Director, INSD, and the General Counsel, OGC, respectively) report to the IOB "concerning intelligence activities that	
	they have reason to believe may be unlawful or contrary to	

•	To:		RA	From:	Office	of	the	Genera
(U)	Counsel Re: (S)	278-HQ-C1229	736 <i>-</i>	VIO, 07	/11/2006	5		

b2 b7E

b7E

Executive Order or Presidential Directive." This language was adopted verbatim from E.O. 12334, dated 12/04/1981, when the IOB was known as the President's Intelligence Oversight Board ("PIOB"). By longstanding agreement between the FBI and the IOB (and its predecessor, the PIOB), this language has been interpreted to mandate the reporting of any violation of a provision of the NSIGs, or other guidelines or regulations approved by the Attorney General in accordance with E.O. 12333, dated 12/04/1981, if such provision was designed in full or in part to ensure the protection of the individual rights of U.S. persons. Violations of provisions that are essentially administrative in nature need not be reported to the IOB. The FBI is required, however, to maintain records of such administrative violations so that the Counsel to the IOB may review them upon request.

b1 b2 b7E

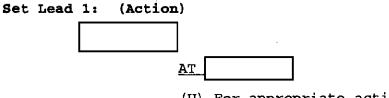
SPCRET

(U) ···	To: Counsel Re: \$\ 278-HQ-C1	RA From: Office of the General 229736-VIO, 07/11/2006	. b2 b7E
(S) \			
			b2 b7E

SECTET

To: RA From: Office of the General b2
Counsel b7E
(U) Re: 9 278-HQ-C1229736-VIO, 07/11/2006

LEAD(s):



(U) For appropriate action

b2 b7E

Set Lead 2: (Info)

COUNTERTERRORISM

AT AT ITOS 1/CONUS 4

(U) Read and clear.

Set Lead 3: (Discretionary)

INSPECTION

AT WASHINGTON, DC

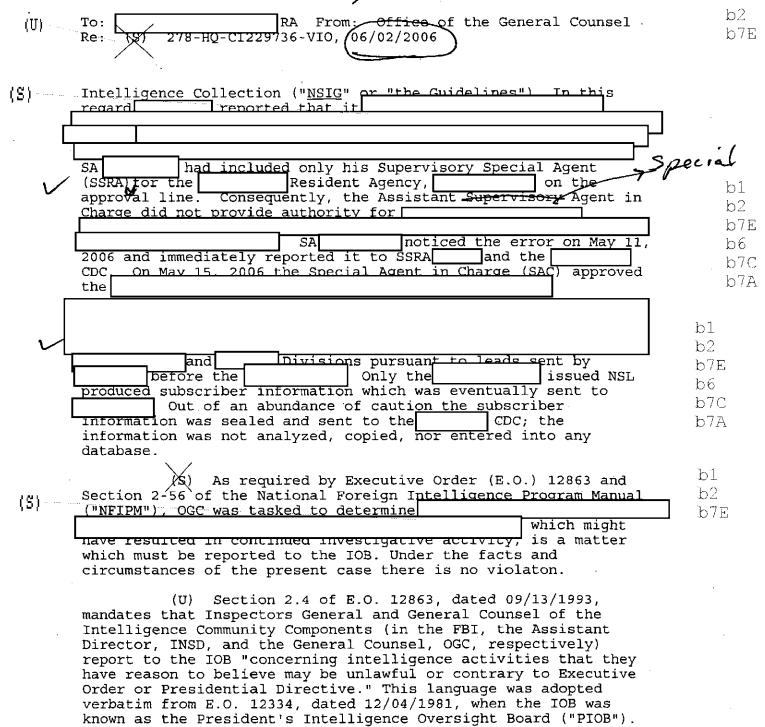
(U) For action deemed appropriate.



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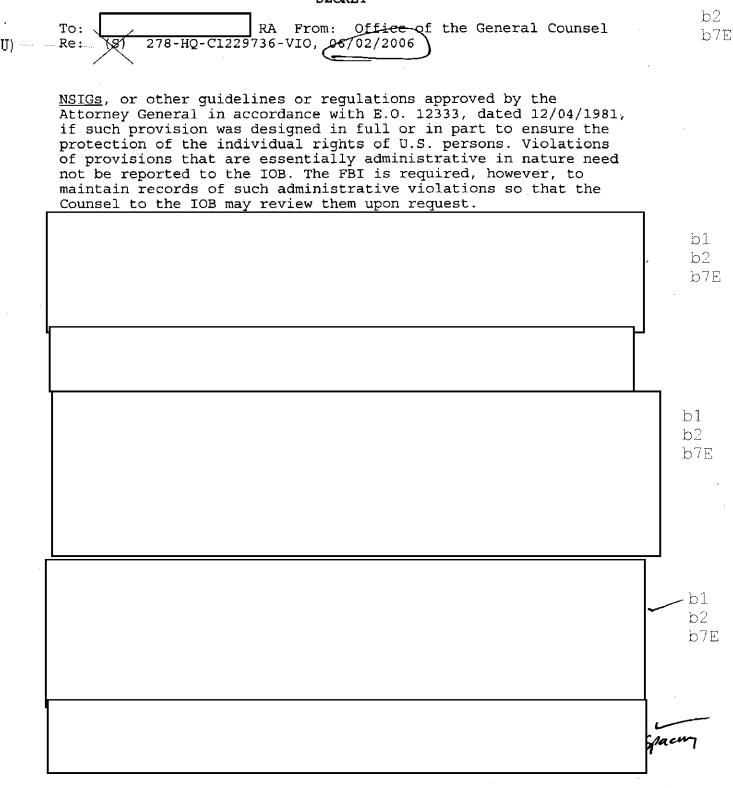
5

	FEDERAL B	UREAU OF INV	/ESTIGA	TION	
	Precedence: ROUTINE		Date:	06/02/2006	
	To:	RA	Attn: SA		b2
	Counterterrorism		Attn: IT	OS 1/CONUS 4 DATE: 07-24-20	bb1 bb2 bb7
	From: Office of the General NSLB/CTLU 1.			CLASSIFIED BY FEASON: 1.4 (c	65179/D MH/KSI[©] / 4
	Approved By: Thomas Ju	ılie F		ALL INFORMATI	
	Drafted By:]	HEREIN IS UNC WHERE SHOWN O	LASSIFIED EXCEPT THERWISE
(U)	Case ID #: (S) 278-HO-	-C1229736-VIO-1446 (Pending)	(Pendi	ng)	
(U)	Title: POTENTIAI MATTER 20	(Pending) L INTELLIGENCE OVE	RSIGHT BO	ARD	b2
	Synopsis: (U) It is the (OGC) that the above reneed not be reported to	eferenced matter i	s not a,	yiolation and	meen
(U) ····································	Dec Dec	rived From : G-3			
(U)	Reference: (S) 278-HQ	-C1229736-VIO Seri	lal 1446		
	Administrative: (U) footnotes. To read the in WordPerfect.	This communication footnotes, downlo			ıt
(U) ·······			Residen reported	it Agency, a potential IOB	b1 b2 b7E
(S)	States Person as that Guidelines for FBI Nat				b6 b7C b7A
		SECRET			DIA



SECKET

By longstanding agreement between the FBI and the IOB (and its predecessor, the PIOB), this language has been interpreted to mandate the reporting of any violation of a provision of the



 (U)	To: RA From: Office of the General Counsel Re: 278-HQ-C1229736-VIO, 06/02/2006	b2 b7E
		b1

(U)	To: RA From: Office of the General Counsel Re: (\$1 278-HQ-C1229736-VIO, 06/02/2006)	b2 b7I
	LEAD(s):	
	Set Lead 1: (Action)	b2 b7F
	(U) Implement procedures to ensure that investigations are extended or converted in compliance with the NSIG. (In addition, ensure that communications with FBIHQ are sent to the proper unit.	-
	Set Lead 2: (Info) COUNTERTERRORISM	

AT AT ITOS 1/CONUS 2 TEAM 8

(U) Read and clear.

Set Lead 3: (Discretionary)

INSPECTION

AT WASHINGTON, DC

(U) For action deemed appropriate.

FEDERAL BUREAU OF INVESTIGATION

•	Precedence: ROUTINE		Date:	09/06/2006	; , ! !
	To:	Attn:	SAC CDC SSA		
	Counterintelligence .	Attn:	CD-1A, A/U CD-1D, UC	c [b2 b7E
	Inspection	Attn:	IIS, CRS		b6
.*	From: Office of the General Coun NSLB/CILU/Room 7947 Contact: AGC Approved By: Thomas Julie F	nsel		ALL INFORMATION HEREIN IS UNCLE WHERE SHOUN OT	ASSIFIED EXCEPT
· · · · · · · · · · · · · · · · · · ·	Drafted By: 278-HQ-C1229736-V	/IO (Pe	1636 nding)	DATE: 07-20-2007 CLASSIPIED BY 65179/D REASON: 1.4 (c) DECLASSIPY ON: 07-20-	*******
U) "	Title: NTELLIGENCE OVERSI	IGHT BC	ARD	pactagoring and gy-20-	b2
U)	Synopsis: (S) It is the opinion Counsel (OGC) that this matter is Intelligence Oversight Board (IOE maintained in the control file for the IOB. Our analysis follows.	s not r B). Ra or peri	eportable ther, it sh	to the nould be	
	(U) Derived From Declassify Or				b2 b7E
(U)	Administrative: This electrinformation from: (1) the EC date Field Office IOB matter; (2) automated case strong communications between Sacrament 08/31/2006; and 09/05/2006. Reference: (S)	ted 07/ upport	/03/2006 fr OGC repor (ACS); and	om the ting a potential (3) email	
	SES	EET	·		

To: From: Office of the General Counsel Re: 278-HQ-C1229736-VIO, 09/06/2006	b7E
OGC review the facts of the captioned matter and determine whether it warrants reporting to the IOB. As explained below, in our opinion, the FBI is not required to report this matter to the IOB.	b2 b7E
FORTOWING the Initiation of the conducted a pretext contact	b1 b2 b7E
During the pretext contact, the case agent wrote down the telephone number as follows:	b6 b7C b1
Based upon the telephone number written down during the pretext contact, pursuant to 18 U.S. C. § 2709(c), served a National Security Letter (NSL) dated 04/27/2006 requesting the name, address, length of service and local and long distance toll billing records for telephone number Upon receipt of the telephone records, it was determined that they were unlikely associated with the subject.	b2 b7E b6 b7C

were not associated with the target, compared the telephone number in the NSL with the telephone number that had been written on a piece of paper during the pretext contact. The telephone number obtained during the pretext contact was the same as the telephone number in the NSL. does not know whether the wrong telephone number was given to the FBI, or whether the case agent wrote the incorrect telephone number on the piece of paper during the pretext contact. A subsequent pretext contact with the subject established that the correct telephone number of the subject is

b1

b2

b7E

b6 b7C

(S)----

(U) Section 2.4 of Executive Order (EO) 12863, dated 09/13/1993, mandates that Inspectors General and General Counsel of the Intelligence Community components (in the FBI, the Assistant Director, INSD, and the General Counsel, OGC, respectively) report to the IOB intelligence activities that they have reason to believe may be unlawful or contrary to Executive Order or Presidential Directive. This language was adopted verbatim from EO 12334, dated 12/04/1981, when the IOB was known as the President's Intelligence Oversight Board (PIOB).

 $\,$ (U) This language has been interpreted to mandate the reporting of any violation of a provision of $\underline{\mbox{The Attorney}}$

To: From: Office of the General Counsel Re: 278-HQ-C1229736-VIO, 09/06/2006

General's Guidelines for FBI National Security Investigations and Foreign Intelligence Collection (NSIG), effective 10/31/2003, or other guidelines or regulations approved by the Attorney General in accordance with EO 12333, dated 12/04/1981, if such provision was designed to ensure the protection of individual rights. Violations of provisions that merely are administrative in nature and not deemed to have been designed to ensure the protection of individual rights are generally not reported to the IOB. The FBI Inspection Division is required, however, to maintain records of such administrative violations for three years so that the Counsel to the IOB may review them upon request.

- The standard for issuing an NSL is relevance to an authorized investigation to protect against international terrorism or clandestine intelligence activities provided that such an investigation of a United States person is not conducted solely on the basis of activities protected by the First Amendment of the Constitution of the United States. The subject of the NSL does not need to be the target of the investigation, provided that the information is relevant to an authorized investigation.
- NSLs are a specific type of investigative tool that allows the FBI to obtain certain limited types of information without court intervention: (1) telephone and email communication records from telephone companies and internet service providers (Electronic Communications Privacy Act, 18 U.S.C. § 2709); (2) records of financial institutions (which is very broadly defined) (Right to Financial Privacy Act, 12 U.S.C.§ 3414(a)(5)(A)); (3) a list of financial institutions and consumer identifying information from a credit reporting company (Fair Credit Reporting Act, 15 U.S.C. §§ 1681u(a) and (b)); and (4) full credit report in an international terrorism case (Fair Credit Reporting Act, 15 U.S.C. § 1681v).
- (U) (S) ECPA, 18 U.S.C. § 2709, provides that the FBI may seek toll billing information from telephone carriers that is relevant to an authorized national security investigation. Section V.12., Investigative Techniques, of the AG Guidelines provides that NSLs may be issued in conformity with statutory requirements, including 18 U.S.C. § 2709.
- Here, during an authorized investigation, the FBI obtained a telephone number during a pretext contact that was believed to be the telephone number of the target. In other words, the telephone number received was believed to be relevant to an authorized preliminary investigation. Based upon the information obtained during the pretext contact, the FBI served

To: From: Office of the General Counsel Re: 278-HQ-C1229736-VIO, 09/06/2006

| b2 | b7E

an NSL requesting information about such telephone number. At the time that the NSL was served, the FBI believed that it was seeking information that was relevant to an authorized investigation. Upon receipt of the telephone records, the FBI learned that it received information unlikely associated with the subject.

Although the FBI learned that the telephone number was not associated with the target, the FBI had, in fact, requested information through an NSL that was believed to be relevant to an authorized investigation based upon information received during a lawful pretext contact. Although lawfully obtained, because the information obtained through the NSL is not associated with the target, if not already accomplished, the information should be sequestered to protect the potential privacy interests of United States persons.

(U) Based upon these facts, in accordance with the terms implementing the reporting requirements of Section 2.4 of EO 12863, it is our opinion that this error need not be reported to the IOB. A record of this decision should be maintained in the control file for future review by the Counsel to the IOB.

SECRET

To: From: Office of the General Counsel Re: 278-HQ-C1229736-VIO, 09/06/2006

b2 b7E

LEAD(s):

Set Lead 1: (Action)

INSPECTION

AT WASHINGTON, DC

(U) INSD should retain a record of the report of the potential IOB matter, as well as a copy of the OGC opinion concluding that IOB notification is not required, for three years for possible review by the Counsel to the IOB.

Set Lead 2: (Info)

COUNTERINTELLIGENCE

AT WASHINGTON, DC

(U) For information.

Set	Lead	3:	(Action)				b2
							b7E
				_			
		AT					

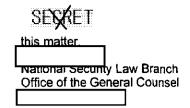
(U) With respect to the information obtained through the NSL that is not associated with the target, if not already accomplished, please seal the information and sequester it within the CDC's safe. The information should continue to remain sealed and sequestered in the CDC's safe until further direction from OGC.

cc:	Ms. Thomas	b6
		00
		b70
	IOB Library	

rom:	(FBI)	
nt: Tuesday, September 05, 2	2006 6:54 PM GC) (FBI)	
ubj ect: RE; IOB Issue	, (. 2.,	•
EG RET EC ORD 278-HQ-C1229736		ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED EXCEPT WHERE SHOWN OTHERWISE
he first work done was an ec to	nded it once. Th	ere was no gap in between
Original Message (OGC) (FBI) Sent: Tuesday, September 05, 2006 11:14 AM To: (FBI) Cc: (FBI) Subject: RE: IOB ISSUE SECRET BECORD 278-HQ-C1229736	b2 b7E b6 - b7C	DATE: 07-24-2007 CLASSIFIED BY 65179/DMH/KSR/RW PEASON: 1.4 (c) DECLASSIFY ON: 67-24-2032
		·
Lhanks apain for your help.		
	1 o	
From: KFBI) Sent: Thursday, August 31, 2006 2:48 PM To: (OGC) (FBI) Cc: FBI) Subject: RE: IOB ISSUE	b2 b7E b6 b7C	
SECRET RECORD 278-HQ-C1229736		
,		
The ec documenting the first pretext contains	the wrong numb	ner (serial 25)
The ec documenting the second pretext conta	-	
Do need to be given access to the case file?		
Original Message		
From: (OGC) (FBI Sent: Wednesday, August 30, 2006 1		 h?
To: (FBI) Cc: (FBI) Subject: KE: IUB Issue		b2 b7E
QUODET		b6

SEXPRET

Thank you again for you help with this.		
From: (FBI) Sent: Wednesday, August 30, 2006 11:14 / To: OGC) (FBI) Cc: (FBI) SECRET RE: IOB Issue	b2 b7E b6 b7C	
Let me know if you need anything further.		
b70		
From: QGC) (FBI Sent: Tuesday, August 29, 2006 12:4 To: [FBI]	6 PM 6 PM 5BI) b2 b7E	
Subject: IOB Issue	b6	
SECOPT	b7C	
SECRET RECORD 278-HQ-C1229736		
RECORD 278-HQ-C1229736 I am an attorney in the National Security	Law Branch of the Office of the General Cou	Insel and have
I am an attorney in the National Security been assigned to work on a natorial IOP connection with Case ID No number was obtained during a pretext con	that you submitted to our office on Jun the EC, it was stated that an incorrect telephore with the subject revealed the correct telephore.	ly 3, 2006 (in ect telephone ng the incorrect



b2 b6 b7C

<u>DÈRIVED FROM: G-3 FBI Classification Guide G-3, dated 1/97, Foreign CounterIntelligence Investigations</u>

<u>DECLASSIFICATION EXEMPTION 1</u>

<u>SECRET</u>

DERIVED FROM: G-3 FBI Classification Guide G-3, dated 1/97, Foreign CounterIntelligence Investigations
DECLASSIFICATION EXEMPTION 1
SECRET

DERIVED FROM: G-3 FBI Classification Guide G-3, dated 1/97, Foreign CounterIntelligence Investigations
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SECRET

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DECLASSIFICATION EXEMPTION 1
SECRET

DERIVED FROM: G-3 FBI Classification Guide G-3, dated 1/97, Foreign CounterIntelligence Investigations
DECLASSIFICATION EXEMPTION 1/
SECRET

<u>DERIVED FROM: G-3 FBI Classification Guide G-3, dated 1/97, Foreign CounterIntelligence Investigations DECLASSIFICATION EXEMPTION 1 SECRET</u>

The recent passage of the USA PATRIOT Act Improvement and Reauthorization Act focused a great deal of attention upon the FBI's use of NSLs. These are investigative tools that can be highly intrusive so they need to be used judiciously. The new law provides for an audit of the FBI's use of NSLs, and an audit by DOJ is currently taking place. Therefore, the FBI must assure that all NSLs that are issued meet the requisite statutory standards -- they are relevant to an authorized national security investigation that is not based solely on the exercise of First Amendment rights - and that the need for the NSL is clearly articulated in the approving EC. Further, the FBI must assure that when requesting a non-disclosure provision in an NSL, there is a genuine need for non-disclosure that is also articulated in the approving EC.

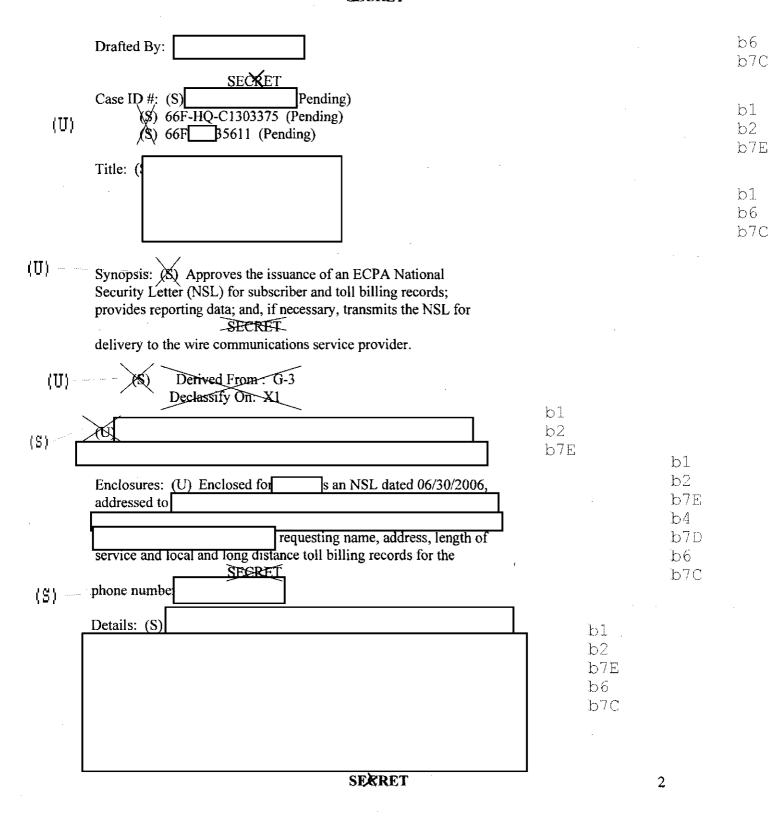
The standard for issuing an NSL is relevance to an authorized investigation to protect against international terrorism or clandestine intelligence activities provided that such an investigation of a United States person is not conducted solely on the basis of activities protected by the First Amendment of the Constitution of the United States. (The 1681v NSL standard is slightly different to reflect that it applies only to international terrorism investigations.) Prior to the 2001 USA PATRIOT Act, the standard for issuance of an NSL was that the target or the communication was tied to a foreign power. That is no longer the case. (See explanation of changes, per EC dated 10/26/2001.) Further, an NSL may be obtained in a The subject of the NSL does not need to be the target of the investigation, provided that the information is relevant to an authorized investigation. The recent PATRIOT Act

reauthorization did not change the standard for issuing an NSL.

b2 b7E

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Precedence: ROUTINE Date: 06/30/2006 ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED EXCEPT To: General Counsel Attn: Julie Thomas WHERE SHOWN OTHERWISE **Deputy General Counsel NSLB** Counterintelligence Attn: CD-1A Attn: b2b7E **b**6 From b7C Contact: SA DATE: 07-20-2007 CLASSIFIED BY 65179/DMH/KSR/RU Approved By: PEASON: 1.4 (c,d) DECLASSIFY ON: 07-20-2032



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SECRET

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- (S) This electronic communication documents the SAC's approval and certification of the enclosed NSL. For mandatory reporting purposes, the enclosed NSL seeks subscriber information, local and long distance toll billing records for one phone number.
- (U) Arrangements should be made with the institution receiving the enclosed letter to produce the records personally to an employee of the Division within 30 business days of receipt of this request. The wire communications service provider should neither send the records through routine mail service nor utilize the name of the subject in any telephone calls to the FBI.

SECRET

- (U) If possible, it is requested that the records be produced in an electronic format on a compact disk(s) (preferred) or floppy disk(s). The preferable file format, if possible, is delimited ASCII text, compatible with MS Excel and/or MS Access.
- (U) In accordance with 18 U.S.C. 2709(c) I, the senior official approving this EC, certify that a disclosure of the fact that the FBI has sought or obtained access to the information sought by this letter may endanger the national security of the United States, interfere with a criminal, counterterrorism, or counterintelligence investigation, interfere with diplomatic relations, or endanger the life or physical SECRET

safety of a person.

- (U) (S) Disclosure of information regarding captioned case could compromise an extremely sensitive national security investigation and extremely sensitive investigative techniques.
 - (U) Information received from a wire communication service provider may be disseminated to an agency of the United States only if such information is clearly relevant to the authorized responsibilities of such agency.

SECRET

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(U) Any questions regarding the above can be directed to SA	
SEERET	
Accomplishment Information:	
	ORDS) b2 b6 b7C
GENERAL COUNSEL	
AT WASHINGTON, DC	
(U) NSLU is requested to record the appropriate information needed to fulfill the Congressional reporting requirements for NSLs.	
Set Lead 2: (Info)	
COUNTERINTELLIGENCE SECRET AT WASHINGTON, DC	
(U) Read and clear.	
Set Lead 3: (Action)	
AT	
(U) Deliver the enclosed NSL as indicated above. Upon receipt of the requested information, please submit results to SECRET Attn: SA	b2 b7E b6 b7C

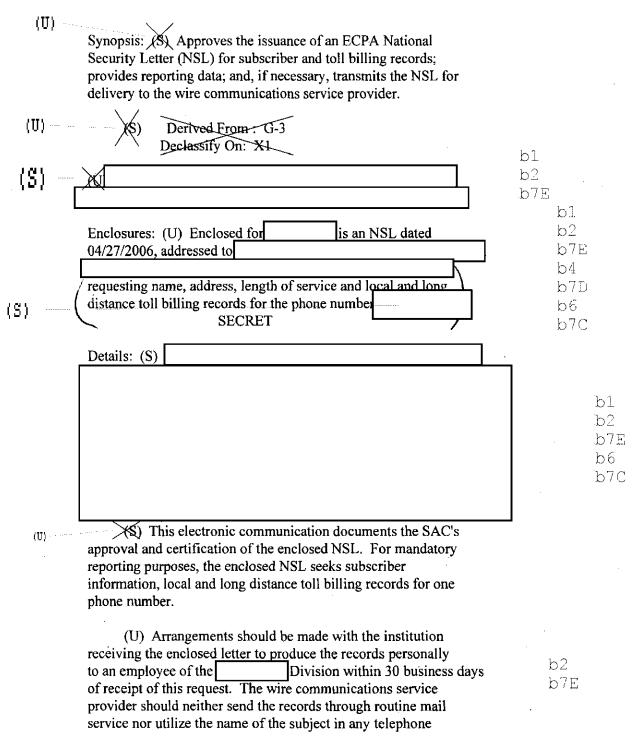
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b2 b7E

b6 b7C

AT (U) Deliver the enclosed NSL as indicate receipt of the requested information, please sub Attn: SA	
Precedence: ROUTINE Date: 0	04/27/2006
To: General Counsel Attn: Julie Thom	
Deputy General Coun NSLB	nsel
Counterintelligence Attn: CD-1D Attn:	•
SA	
	b2
From:	b7E b6
Contact: SA	b7C
Approved By:	
	b1 b2
Drafted By: Case ID #: (S Pending)	b7E
(\$) 66F-HQ-C1303375 (Pending) (\$) 66F 35611 (Pending)	
Title: (b1
Thue.	b6 b7C
SF6	ÇKET .



calls to the FBI.

(U)

- (U) If possible, it is requested that the records be produced in an electronic format on a compact disk(s) (preferred) or floppy disk(s). The preferable file format, if possible, is delimited ASCII text, compatible with MS Excel and/or MS Access.
- (U) In accordance with 18 U.S.C. 2709(c) I, the senior official approving this EC, certify that a disclosure of the fact that the FBI has sought or obtained access to the information sought by this letter may endanger the national security of the United States, interfere with a criminal, counterterrorism, or counterintelligence investigation, interfere with diplomatic relations, or endanger the life or physical safety of a person.

Disclosure of information regarding captioned case could compromise an extremely sensitive national security investigation and extremely sensitive investigative techniques.

(U) Information received from a wire communication service provider may be disseminated to an agency of the United States only if such information is clearly relevant to the authorized responsibilities of such agency.

(U) Any questions regarding the above to SA	can be directed	b2 b6 b7C
Accomplishment Information:		
Number: 1 Type: INVA-NSL (ELECTRONIC COMMUITU: CI PROGRAM Claimed By:	INICATIONS RECORDS)
SSN: Name: Squad	b2 b6 b7C	-

LEAD(s):

Set Lead 1: (Action) GENERAL COUNSEL		
AT WASHINGTON, DC		
(U) NSLU is requested to record the appropriate information needed to fulfill the Congressional reporting requirements for NSLs.		
Set Lead 2: (Info)		.*
COUNTERINTELLIGENCE SECRET AT WASHINGTON, DC	•	
(U) Read and clear.		
Set Lead 3: (Action)		
AT	b2 b7E	
(U) Deliver the enclosed NSL as indicated above. Upon receipt of the requested information, please submit results to Attn: SA	b6 b7C	
·		
AT	b2 b7E b6	
(U) Deliver the enclosed NSL as indicated above. Upon receipt of the requested information, please submit results to Attn: SA	b7C	
Actions: A=Attrib P=Prt/Dnld R=Resp T=Text		
Date Serial Type To From Resp T		
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	SECRET 9	
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(S)	06/16/06 40 EC COUNTERINTELLIGE * (8) APPROVES THE ISSUANCE OF AN ECPA NATIONAL . 06/16/06 39 OUTLET REQUEST OF RECORDS FROM . 06/16/06 37 XXXXXXXXX XXXXXXXXXXXXXXXXXXXXXXXXX	X b1 b2 b7E b4 b7D b6 b7C	
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FEDERAL BUREAU OF INVESTIGATION FOIPA DELETED PAGE INFORMATION SHEET

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