EXHIBIT 1

IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF CALIFORNIA SAN FRANCISCO DIVISION

| ELECTRONIC FRONTIER FOUNDATION, Plaintiff, vs. DEPARTMENT OF JUSTICE, |)) Case No. 10-CV-4892-RS)) FIFTH DECLARATION OF) DAVID M. HARDY, SECTION CHIEF,) FBI RECORD MANAGEMENT) DIVISION, RECORDS/INFORMATION) DISSEMINATION SECTION) |
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| Defendant. |)))) |

FIFTH DECLARATION OF DAVID M. HARDY

I, David M. Hardy, declare as follows:

- 1. I am currently the Section Chief of the Record/Information Dissemination Section ("RIDS"), Records Management Division ("RMD"), at Federal Bureau of Investigation Headquarters ("FBIHQ") in Washington, D.C., and currently relocated to Winchester, Virginia. My background, qualifications, and supervisory duties and responsibilities were previously provided in my First, Second, Third and Fourth Hardy Declarations.
- 2. The statements contained in this declaration are based upon my personal knowledge, upon information provided to me in my official capacity, and upon conclusions and determinations reached and made in accordance therewith. This Fifth Hardy Declaration hereby incorporates by reference my First Hardy Declaration of January 25, 2011; Second Hardy Declaration of February 29, 2012; Third Hardy Declaration of February 2, 2012; Fourth Hardy Declaration of April 24, 2012; and all Exhibits thereto.
- 3. This declaration is in response to Court Order dated October 30, 2012, directing the FBI to

revise its original Cardozo and Lynch Indices, attached to the Second Hardy Declaration as Exhibit O and Exhibit P, by grouping documents into functional- and topic-based categories to provide for a more "adequate foundation for review of the soundness of exemptions claimed." The FBI was directed to provide these revised indices to Plaintiff no later than December 14, 2012. The Court Order also directed the FBI to review pages that were previously withheld in full or part from otherwise responsive documents based upon the determination that the information in question was outside the scope of plaintiff's FOIA requests. The FBI was directed to complete this review and provide any additional, non-exempt information to Plaintiff by December 14, 2012.

The Cardozo and Lynch Vaughn Indices Prior to Revision

4. The Second Hardy Declaration was accompanied by, and incorporated by reference, two Vaughn Indices (hereinafter "Cardozo Index or Lynch Index"), each providing a detailed description of the withheld material within each document category group, which were further broken-down into sub-groupings where necessary. Each index specified the relevant page ranges, dates of records (if any), any applicable exemptions that were applied to the pages within the groupings, and described the action taken with respect to each responsive page: withheld in full (WIF), released in part (RIP), or released in full. The Cardozo Index was attached as Exhibit O and the Lynch Index was attached as Exhibit P. The document categories and sub-categories groupings were created for the ease of the Court and the Plaintiff, and the documents are indexed and categorized by the Division/Office from which they were received. There was no substantive reason for the categorization. The documents were processed, and released to the Plaintiff in the same order as they were received. See Exhibit M, Second Hardy Declaration, for EFF/Cardozo Bates pages 1-1088, and Exhibit N for EFF/Lynch Bates pages 1-275, 275a, and 276-1240.

The Cardozo and Lynch Indices Revised

5. As directed by Court Order, revised Cardozo and Lynch Indices were placed into the mail

to Plaintiff by December 14, 2012.¹ The Court requested the FBI to revise the original *Vaughn* Indices by grouping the documents received by FBI Divisions/Offices into function- and topic-based categories. The new Cardozo Index now contains eight categories of documents and the new Lynch Index now contains 14 categories of documents. These new categories are based on a detailed review of all 2329 pages of responsive material. First, the pages were reviewed to identify common functions or topics for potential grouping. Second, the categories were designated; and third, documents were assigned to the category groupings based on the substantive function or topic.

6. Additionally, the revised indices were enhanced to provide a road map for the declaration in order to locate the appropriate authority behind the exemptions asserted to withhold material in full or in part. A new column titled, "Declaration Cross-Reference," is added to the indices to help the Court and Plaintiff locate within the declaration the paragraphs that provide the descriptive authority behind the assertion of each exemption. Under the column titled, "Description," a more expansive detail of the responsive documents is provided, the number of pages and types of exemptions that are asserted, and a short description (full description located within the declaration) of the authority behind the exemptions asserted.

Review and Re-process of Pages, or Portions of Pages, Considered Outside the Scope "O/S"

7. Pursuant to Court Order dated November 27, 2012, the FBI conducted "a review of pages that were previously withheld in full or in part from otherwise responsive documents based on the [FBI's] prior determination that the information in question was outside the scope of Plaintiff's FOIA requests." The review concluded that the FBI had determined properly that the pages in question, or portions of pages at issue, were O/S of Plaintiff's FOIA request. However, pursuant to a policy decision that the FBI would no longer out-scope within a page, all Bates pages containing

¹ See Exhibit A for December 14, 2012 release letter to plaintiff, and revised Cardozo and Lynch Indices.

both responsive information and information determined to be O/S of the request were reprocessed to include the out-scoped information. The reprocessing and assertion of FOIA exemptions to this information as if it was considered responsive resulted in the release of no additional information.²

See Exhibit A, Lynch Index, category and subgroup 1A, 1C, 1F, 1H, 5B, 7A, and category 9 for further detail and explanation.

Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury that the foregoing is true and correct, and that **Exhibits A through B** attached hereto are true and correct copies.

Executed this 31

3 Les day of January, 2013

DAVID M. HARDY

Section Chief

Record/Information Dissemination Section

Records Management Division Federal Bureau of Investigation

Winchester, VA

² See Exhibit B for reprocessed Lynch Bates pages 94-97, 99-100, 102, 108-110, 112-113, 115, 121-123, 125, 130, 141, 166, 168, 170, 182, 307, 309, 313, 332, 1462-1463, and 1507, which was mailed to Plaintiff December 14, 2012.

IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF CALIFORNIA

Plaintiff,

v.

Civil Action No. 10-CV-04892-RS

U.S. DEPARTMENT OF JUSTICE,

Defendant.

Exhibit A

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U.S. Department of Justice



Federal Bureau of Investigation
Washington, D.C. 20535

12/14/2012

Jennifer Lynch Electronic Frontier Foundation 454 Shotwell Street San Francisco, CA 94110

> FOIPA Request No's: 1131078 and 1154593 Subject's: Going Dark and Communications System Compliance with ELSUR

Dear Ms. Lynch:

The Court Order dated October 30, 2012, directed the FBI to revise its original Vaughn Cardozo *Index* ("*Index*") to provide for a more "adequate foundation for review of the soundness of exemptions claimed." See February 29, 2012 "Second Hardy" MSJ filing for original Cardozo *Index* released as Exhibit O. The category groupings were based on individual FBI divisions responding to a July 8, 2009 search Electronic ("EC") request for responsive records on the "Going Dark Program" from January 1, 2007 to June 1, 2009. The order of groupings was based on the order responsive records were received by each FBI division, and then processed, and released to the plaintiff's representative in the same order. See Second Hardy for Bates pages EFF/Cardozo 1-1088 released as Exhibit M. Therefore, the enclosed *Index* organizes the Cardozo material into function- and topic-based categories. In addition, a new column titled, "Declaration Cross-Reference" is added to help the Court and plaintiff pinpoint in the declaration which paragraphs describe in detail the asserted exemptions.

The Court Order dated October 30, 2012, also directed the FBI to revise the original Vaughn Lynch *Index* ("*Index*") to provide for a more "adequate foundation for review of the soundness of exemptions claimed." See February 29, 2012 "Second Hardy" MSJ filing for original Lynch *Index* released as Exhibit P. The category groupings were based on individual FBI divisions responding to a November 8, 2010, January 10, 2011, or March 2, 2011 Electronic Communication (EC) search requests for responsive records for:

"all agency records created on or after January 1, 2006 relating to: 1) any problems, obstacles or limitations that hamper the FBI's current ability to conduct surveillance on communications systems or networks including, but not limited to, encrypted services like Blackberry (RIM), social networking sites like Facebook, peer to peer services or Voice over Internet Protocol (VoIP) services like Skype, etc.; 2) any communications or discussions with the operators of communication systems or networks, or with equipment manufactures and vendors, concerning technical difficulties the FBI has encountered in conducting authorized electronic surveillance; 3) any communications or discussions concerning technical difficulties the FBI has encountered in obtaining assistance from non-U.S. based operators of communication systems, or with equipment manufactures and vendors in the conduct of authorized electronic surveillance; 4) any communications or discussions with the operators of communication systems or networks, or with the equipment manufactures and vendors, concerning development and needs related to electronic communications surveillance-enabling technology; 5) and communications or discussions with foreign government representatives or trade groups about trade restrictions or import or export controls related to electronic communications surveillance-enabling

technology; and, 6) any briefings, discussions, or other exchanges between FBI officials and members of the Senate or House of Representatives concerning implementing a requirement for electronic communications surveillance-enabling technology, including, but not limited to, proposed amendments to the Communications Assistance to Law Enforcement Act (CALEA)."

The order of groupings was based on the order responsive records were received by each FBI division, and then processed, and released to the plaintiff's representative in the same order. See Second Hardy for Bates pages EFF/Lynch 1-275, 275a, and 276-1240 released as Exhibit N. Therefore, the enclosed *Index* organizes the Lynch material into function- and topic-based categories. In addition, a new column titled, "Declaration Cross-Reference" is added to help the Court and plaintiff pinpoint in the declaration which paragraphs describe in detail the asserted exemptions. In addition, pursuant to Court Order, the FBI conducted a review of information that was previously withheld from documents that also contained responsive information based on the FBI's prior determination that the information withheld was Outside the Scope ("O/S") of plaintiff's FOIA requests. As a result of that review, and pursuant to the agency's administrative discretion, all Bates pages where O/S redactions were made to pages that also contained responsive information were reprocessed for potential release. See enclosed Exhibit A for reprocessed Lynch Bates pages 94-97, 99-100, 102, 108-110, 112-113, 115, 121-123, 125, 130, 141, 166, 168, 170, 182, 307, 309, 313, 332, 1462-1463, and 1507. See Lynch Index category and subgroup 1A, 1C, 1F, 1H, 5B, 7A, and Category 9 for further detail.

Sincerely,

David M. Hardy
Section Chief
Record/Information
Dissemination Section
Records Management Division

Enclosure(s)

Electronic Frontier Foundation vs. DOJ, et al

Civil Action No. 10-04892 U. S. District Court Northern District of California

Cardozo Vaughn Index

Court Order dated October 30, 2012 directs FBI to revise original Vaughn Cardozo *Index* ("*Index*") to provide for a more "adequate foundation for review of the soundness of exemptions claimed." <u>See</u> February 29, 2012 "Second Hardy" MSJ filing for original Cardozo *Index* released as Exhibit O. The category groupings were based on individual FBI divisions responding to a July 8, 2009 search Electronic ("EC") request for responsive records on the "Going Dark Program" from January 1, 2007 to June 1, 2009. The order of groupings was based on the order responsive records were received by each FBI division, and then processed, and released to the plaintiff's representative in the same order. <u>See</u> Second Hardy for Bates pages EFF/Cardozo 1-1088 released as Exhibit M. Therefore, below is a new detailed description of FBI responsive records by category groupings for information withheld in full ("WIF"), or in part, annotated as released in part ("RIP") for plaintiff's Cardozo FOIA 1131078. Pages released in full will be annotated as "RIF." The responsive material has now been organized into function- and topic-based categories. In addition, a new column titled, "Declaration Cross-Reference" is added to help the Court and plaintiff pinpoint in the declaration which paragraphs describe in detail the asserted exemptions. Finally, the FBI wants to reaffirm its previously declared position that it has not applied the deliberative process privilege to withhold documents reflecting final agency positions.

| Category/ Subgroup Number | Bates Page(s)/ (Page Count) | Date(s) | Description | Exemptions Asserted/ Pages | Disposition | Declaration Cross- Reference |
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| | | | Internal FBI "Going Dark" Strategy and Policy Development | | | |
| 1A | EFF/Cardozo 67-70, 128, 231-239 (14) | 4/14/2008 5/29/2009 | These 14 Bates pages are unsigned talking points and/or discussion papers prepared by FBI leadership and personnel for internal strategy meetings. They were used to help guide the discussion of FBI participants for the consideration and formulation of strategies and/or initiatives to address emerging technology issues such as the threat of sophisticated encryption that impedes lawful intercepts. <i>Ex. 2:</i> 10 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. <i>Ex. 5:</i> 5Bates pages contained draft deliberative talking point and/or discussion papers concerning development of strategy and policy development. <i>Ex. 6/7C:</i> 2 Bates page (EFF/Cardozo 67, and 239) contained the names and/or identifying information of FBI SAs and support personnel. <i>Ex. 7E:</i> 10 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(2) 10 pgs; (b)(5) 5 pgs; (b)(6), (b)(7)(C) 2 pgs; (b)(7)(E) 10 pgs | 6 RIP 5 WIF 3 RIF | (b)(2): pg 45, ¶ 92. (b)(5): pgs 46- 47, ¶¶ 93-94. (b)(6), (b)(7)(C): pgs 47-49, ¶¶ 95- 96. (b)(7)(E): pg 49, ¶ 97 |
| 1B | EFF/Cardozo 246-468 (223) | 1/15/2008 – 5/29/2009 | These 223 Bates pages are e-mails w/attachments discuss the background development of various talking points, discussion papers, and slide presentations on the FBI's Science and Technology Branch's "Going Dark Initiative" (also referred to as the National Electronic Surveillance Strategy) to highlight to various internal and external audiences the surveillance challenges faced by the FBI and the law enforcement community. In addition, the e-mail participants were tasked to search for a variety of recommendations, proposals, and advice on multi-point strategies, or actions FBI should, or could, adopt, pursue, or consider in resolving such challenges. The e-mails show how the | (b)(2) 174 pgs; (b)(6), (b)(7)(C) 217 pgs; (b)(7)(D) 2 pgs; (b)(7)(E) 34 pgs | 221 RIP 2 RIF | (b)(2): pgs 50- 51, ¶ 99. (b)(6), (b)(7)(C): pgs 51-53, ¶¶ 100- 102. (b)(7)(D): pgs 53-54, ¶ 103. (b)(7)(E): pg 54, ¶ 104. |

| | | | identification, analysis, and review of technical, legal, policy, and resource impediments to the FBI's electronic intercept operations led to the development of a five-prong strategic approach to address the identified lawful intercept capability gap. This five prong strategic approach includes 1) modernization/amendment of existing laws (EX: CALEA), regulations, and assistance mandates, 2) enhancing authorities to protect industry proprietary and Law Enforcement (LE) sensitive lawful intercept information, equipment and techniques, 3) enhancing LE agencies coordination leveraging technical expertise of FBI with other LE entities, 4) enhancing lawful intercept cooperation between communications industry and LEA's with a "One Voice" approach, and 5) seeking new federal funding to bolster lawful intercept capabilities. <i>Ex. 2:</i> Of the 174 Bates pages 162 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. Of the 174 Bates pages 35 pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. <i>Ex. 6/7C:</i> 217 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and Other Federal Government ("OFG") employees, but Bates page 406 also contained a name and/or identifying information of a third party individual merely mentioned. <i>Ex. 7D:</i> 2 Bates pages (EFF/Cardozo 416-417) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. <i>Ex. 7E:</i> 34 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and | | | |
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| | | | procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | | |
| 1C | EFF/Cardozo 469-474 (6) | 7/30/2008 | These 6 Bates pages are internal FBI talking points/discussion papers related to defining "Going Dark," the need to preserve lawful intercept capabilities, and strategies in developing and implementing a five-pronged National Lawful Intercept Strategy to ensure the future viability of this effective, useful, and indispensable investigative tool for the entire law enforcement | (b)(2) 6 pgs; (b)(6), (b)(7)(C) 1 pg; (b)(7)(E) 6 pgs | 6 RIP | (b)(2): pgs 50- 51, ¶ 99. (b)(6), (b)(7)(C): pg 51, ¶ 100. (b)(7)(E): pg |

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| | | 1 | community. Ex. 2: Of the 6 Bates pages only 1 Bates page | | | 54, ¶ 104. |
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| | | | (EFF/Cardozo 471) asserted in conjunction with 6/7C for FBI | | | |
| | | | internal, non-public telephone numbers. All 6 Bates pages | | | |
| | | | asserted "high 2" in conjunction with 7E, to protect investigative | | | |
| | | | techniques and procedures. With Milner decision narrowing | | | |
| | | | Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex . | | | |
| | | | 6/7C: 1 Bates page (EFF/Cardozo 471) contained the names | | | |
| | | | and/or identifying information of FBI SAs and support personnel. | | | |
| | | | Ex. 7E: 6 Bates pages detailed the difficulties law enforcement | | | |
| | | | encountered in conducting ELSUR, and discuss possible | | | |
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| | | | enhancement of, investigative techniques to ensure ELSUR | | | |
| | | | capabilities will remain effective and productive. | | | |
| 1D | EFF/Cardozo | 1/31/2007 - | These 199 Bates pages are deliberative talking points and | (b)(1) 4 pgs; | 9 RIP | (b)(1): pgs 60- |
| | 658-659, 684- | 4/28/2009 | discussion papers related to the FBI's strategic policy | (b)(2) 186 pgs; | 185 WIF | 62, ¶¶ 113-116. |
| | 692, 694-701, | | development process concerning surveillance challenges posed by | (b)(5) 186 pgs; | 5 RIF | (b)(2): pgs 62- |
| | 703-708, 711- | | emerging technologies. These pages include background | (b)(6), (b)(7)(C) 5 | | 63, ¶ 117. |
| | 736, 738-762, | | development of talking points, discussion papers and slide | pgs; | | (b)(5): pgs 63- |
| | 765-782, 786- | | presentations on the FBI's Science and Technology Branch's | (b)(7)(E) 183 pgs | | 65, ¶ 119-120. |
| | 795, 797-846, | | "Going Dark Initiative" (also referred to as the National Electronic | | | (b)(6), (b)(7)(C), no |
| | 864-875, 917- | | Surveillance Strategy) to highlight to various internal and external | | | (b)(7)(C): pg |
| | 920, 922-936, | | audiences the surveillance challenges faced by the FBI and the law | | | 65, ¶ 121. (b)(7)(E): pgs |
| | and 939-952 | | enforcement community, as well as various recommendations, | | | 68-69, ¶ 126. |
| | (199) | | proposals, and advice on multi-point strategies, or actions FBI | | | 00-09, ∏ 120. |
| | | | should, or could, adopt, pursue, or consider to resolve such | | | |
| | | | challenges. The material includes internal discussions between | | | |
| | | | FBI and DOJ on proposals to change policy, legislation, resources, | | | |
| | | | and FBI operational techniques/procedures as well as detailed | | | |
| | | | identification, analysis, and discussion of technical, legal, policy, | - | | |
| | | | and resource impediments to FBI electronic intercept operations. | | | |
| | | | Ex. 1: 4 Bates pages (EFF/Cardozo 828-830, 835, and 864) | | | |
| | | | contained specific classified information (SECRET) on | | | |
| | | | intelligence activities exempt from disclosure and properly | | | |
| | | | classified under E.O. 13256, § 1.4, category (c). Ex. 2: Of the 186 | | | |
| | | | Bates pages 3 pages (EFF/Cardozo 736, 749, and 871) asserted in | | | |
| | | | conjunction with 6/7C for FBI internal, non-public telephone | | | |
| 1 | 1 | 1 | numbers. All 186 Bates pages asserted "high 2" in conjunction | | | |

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| | | | with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 186 Bates pages contained draft deliberative talking points and discussion papers concerning the FBI's strategic policy development process related to ELSUR challenges posed by emerging technologies. Ex. 6/7C: 5 Bates pages (EFF/Cardozo 700, 736, 749, 871, and 918) contained the names and/or identifying information of FBI SAs and support personnel. Ex. 7E: 183 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR | | | |
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| 1E | EFF/Cardozo 709 and 937 (2) | 3/18/2009 | capabilities will remain effective and productive. These 2 Bates pages are FBI internal meeting agendas which list the discussion topics and updates on the "Going Dark Initiative," and proposed future actions/decisions needing to be accomplished to enhance Electronic Surveillance (ELSUR) capabilities. Ex. 6/7C: 2 Bates pages contained the names and/or identifying | (b)(6), (b)(7)(C) 2 pgs | 2 RIP | (b)(6), (b)(7)(C): pg 65, ¶ 121. |
| 1F | EFF/Cardozo 954-957, 960, 966-968, 971- 972, 986-987, 1002-1003, 1010-1011, 1014-1016, 1035-1042, 1045-1049, 1052-1054, 1057-1058, 1060-1061, 1063-1064, 1066-1067, and 1077- 1081 (48) | 4/23/2008 — 5/28/2009 | information of FBI SAs and support personnel. Of these 48 Bates pages 4 pages (EFF/Cardozo 1016, 1067, 1079-1080) are internal FBI e-mail chains that had attachments that were not properly "married" with the email, or were inadvertently misplaced, during the original FOIA processing. They were provided to the plaintiff as part of a supplemental release. The remaining 44 Bates pages are duplicates of previously processed e-mail chains. They were inserted in front of the newly located attachments to show plaintiff where they should have been processed during the earlier FOIA releases. See the deleted page inserts between Bates pages EFF/Cardozo 954-1088 in Exhibit M to see the location of the processed originals. These e-mails w/attachments discuss the background development of various talking points, discussion papers, and slide presentations on the FBI's Science and Technology Branch's "Going Dark Initiative" (also referred to as the National Electronic Surveillance Strategy) to highlight to various internal and external audiences the surveillance challenges faced by the FBI and the law enforcement community. In addition, the e-mail participants were tasked to | (b)(6), (b)(7)(C) 2 pgs; (b)(7)(E) 1 pg | 3 RIP 44 WIF [all Duplicates] 1 RIF | (b)(6), (b)(7)(C): pgs 73-74, ¶ 134. (b)(7)(E): pg 74, ¶ 135. |

| search for a variety of recommendations, proposals, and advice on multi-point strategies, or actions FBI should, or could, adopt, pursue, or consider in resolving such challenges. The e-mails show how the identification, analysis, and review of technical, legal, policy, and resource impediments to the FBI's electronic intercept operations led to the development of a five-prong strategic approach to address the identified lawful intercept capability gap. This five prong strategic approach includes 1) modernization/amendment of existing laws (EX: CALEA), regulations, and assistance mandates, 2) enhancing authorities to protect industry proprietary and Law Enforcement (LE) sensitive lawful intercept information, equipment and techniques, 3) enhancing LE agencies coordination leveraging technical expertise |
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| of FBI with other LE entities, 4) enhancing lawful intercept cooperation between communications industry and LEA's with a "One Voice" approach, and 5) seeking new federal funding to bolster lawful intercept capabilities. Ex. 6/7C: 2 Bates pages (EFF/Cardozo 1079-1080) contained the names and/or identifying information of FBI SAs and support personnel. Ex. 7E: 1Bates page (EFF/Cardozo 1080) detailed the difficulties law enforcement encountered in conducting ELSUR, and discussed possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. 11G EFF/Cardozo 1/31/2007 - 4/23/2009 958-959, 961-965, 969-970, 970, 973-985, 1000, 1004-1009, 1012-1013, 1021, and 1074-96 (several undated) 10f(b) were newly identified responsive talking point presentations that were part of the missing attachments identified from rereviewing the Office of Technology Division ("OTD") Response, Sections 1-3. They were provided to the plaintiff as part of a supplemental release along with the emails discussed in Category 11F. The remaining 37 Bates pages are duplicates of previously processed talking point presentations. They were identified as part of the missing attachments, because we could not 'marry' them up with an e-mail during the original FOIA processing. They now have been properly identified, and the deleted page inserts between Bates pages EFF/Cardozo 954-1088 in Exhibit M will |

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| | | | detail the location of the processed originals. <i>Ex. 5:</i> 33 Bates pages contained draft deliberative talking points papers concerning the FBI's strategic policy development process related to ELSUR challenges posed by emerging technologies. <i>Ex. 6/7C:</i> 1 Bates page (EFF/Cardozo 1074) contained the names and/or identifying information of FBI SAs and support personnel. <i>Ex. 7E:</i> 30Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | | |
|----|----------------------------------------------------------------|------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------|---------------------------|-------------------------------------------------------------------------------------------------------|
| 1H | EFF/Cardozo 1082-1084 (3) | Undated | Newly identified discussion paper that was also part of the missing attachments discussed above. This discussion paper highlighted instances where technology has, or is, still impacting the ability of the FBI's Data Intercept Technology Unit (DITU) to perform lawful intercepts. They were also provided to the plaintiff as part of a supplemental release along with the emails discussed in Category 1F and Talking Points in 1G. Ex. 1: 3 Bates pages contained specific classified information (SECRET) on intelligence activities exempt from disclosure and properly classified under E.O. 13256, § 1.4, category (c). Ex. 6/7C: 1 Bates page (EFF/Cardozo 1083) contained the names and/or identifying information of FBI SAs and support personnel. Ex. 7E: 3Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(1) 3 pgs; (b)(6), (b)(7)(C) 1 pg; (b)(7)(E) 3 pgs | 3 WIF | (b)(1): pgs 70-72, ¶¶ 129-131. (b)(6), (b)(7)(C): pgs 73-74, ¶ 134. (b)(7)(E): pg 74, ¶ 135. |
| | | | Formulation of FBI Whitepaper: "National Lawful Intercept Strategy" and/or "Law Enforcement's Need to Preserve Lawful Intercept Capabilities." | | | |
| 2A | EFF/Cardozo 479-483, 499- 515, 531-542, 600-615, 617, | 7/2008 — 10/28/2008 | These 52 Bates pages are draft Whitepapers developed to highlight the need to preserve lawful intercept capabilities. The Whitepaper would help define the problem, detail impediments to lawful interception, and outline the development of a National Lawful | (b)(2) 43 pgs; (b)(5) 34 pgs; (b)(7)(E) 43 pgs | 15 RIP 34 WIF 3 RIF | (b)(2): pgs 55 56, ¶ 106. (b)(5): pgs 56- 57, ¶¶ 107-108. |

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| | and 639 (52) | | Intercept Strategy to provide solutions to the problem. Ex. 2: 43 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. Ex. 5: 34 Bates pages contained draft deliberative whitepapers under development concerning defining "Going Dark," and outlining solutions. Ex. 7E: 43Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | ZO DAD | (b)(7)(E): pgs 58-59, ¶ 111. |
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| 2B | EFF/Cardozo 475-478, 484- 498, 516-530, 543-576, 596- 599, 616, and 636-638 (76) | 8/6/2008 6/16/2009 | These 76 Bates pages are comprised of internal e-mail chains w/attachments between FBI personnel, and the FBI Office of General Counsel (OGC) staff, forwarding talking points and discussion papers asking for legal review and consultation related to finalizing the National Lawful Intercept Strategy Whitepaper (also referred to as "Going Dark Initiative"). <i>Ex. 2:</i> Of the 59 Bates pages 21 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. Of the 59 Bates pages 45 pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. <i>Ex. 5:</i> 54 Bates pages contained draft deliberative whitepapers under development concerning defining "Going Dark," and outlining solutions. <i>Ex. 6/7C:</i> 52 Bates pages contained the names and/or identifying information of FBI SAs and support personnel. In addition, 3 of those Bates pages (EFF/Cardozo 477-478, and 596) also contained the names and/or identifying information of OFG employees. <i>Ex. 7E:</i> 45Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(2) 59 pgs; (b)(5) 54 pgs; (b)(6), (b)(7)(C) 52 pgs; (b)(7)(E) 45 pgs | 70 RIP 2 WIF 4 RIF | (b)(2): pgs 55- 56, ¶ 106. (b)(5): pgs 56- 57, ¶¶ 107-108. (b)(6), (b)(7)(C): pgs 57-58, ¶¶ 109- 110. (b)(7)(E): pgs 58-59, ¶ 111. |
| 2C | EFF/Cardozo 847-863 (17) | 3/2009 | This is a 17 page draft Whitepaper called, "Going Dark: Law Enforcements Need to Preserve Lawful Intercept Capabilities." The Whitepaper was being developed to help define the problem, | (b)(1) 1 pg; (b)(2) 17 pgs; (b)(5) 17 pgs; | 17 WIF | (b)(1): pgs 60- 62, ¶¶ 113-115. (b)(2): pgs 62- |

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| 2D | EFF/Cardozo 660-661, 693, 702, 710, 737, 763-764, 783-785, 796, 921, 938, and 953 (15) | 1/31/2008 — 3/17/2009 | detail impediments to lawful interception, and outline the development of a National Lawful Intercept Strategy to provide solutions to the problem. <i>Ex. 1:</i> 1 Bates page (EFF/Cardozo 851) contained specific classified information (SECRET) on intelligence activities exempt from disclosure and properly classified under E.O. 13256, § 1.4, category (c). <i>Ex. 2:</i> 17 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. <i>Ex. 5:</i> 17 Bates pages contained a draft deliberative whitepaper under development to define "Going Dark," and outline possible solutions. <i>Ex. 7E:</i> 17 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. These 15 Bates pages consist of e-mail chains w/attachments between FBI personnel, and the forwarding of talking points and discussion papers asking for technical input and consultation on finalizing the National Lawful Intercept Strategy Whitepaper (also referred to as "Going Dark Initiative"). <i>Ex. 2:</i> 10 Bates pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. <i>Ex. 6/7C:</i> 15 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and OFG employees, but 1 Bates page (EFF/Cardozo 938) also contained a name and/or identifying information of a third party individual merely mentioned. Internal FBI "Going Dark" Program Evaluation and Accomplishment Reporting | (b)(7)(E) 17 pgs (b)(2) 10 pgs; (b)(6), (b)(7)(C) 15 pgs | 15 RIP | (b)(2): pgs 62-63, ¶ 121-123. |
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| 3A | EFF/Cardozo 665-677 (13) | 9/2008 – 4/2009 | These 13 Bates pages consists of OTD "Significant Monthly Accomplishment" reports detailing accomplishments on its work for the "Going Dark Initiative. <i>Ex. 1:</i> 7 Bates pages (EFF/Cardozo 668-671, 674-675, and 677) contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified | (b)(1) 7 pgs; (b)(2) 13 pgs; (b)(5) 12 pgs; (b)(6), (b)(7)(C) 6 pgs; (b)(7)(D) 5 pgs; | 13 RIP | (b)(1): pgs 60- 62, ¶¶ 113-116. (b)(2): pgs 62- 63, ¶ 117. (b)(5): pgs 63- 65, ¶¶ 119-120. |

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| 3B | EFF/Cardozo 662-664, and 678-683 (9) | 5/1/2009 – 6/25/2009 (1 report undated) | under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: 13 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. Ex. 5: 12 Bates pages contained deliberative analysis and recommendations concerning the FBI's strategic policy development process related to ELSUR challenges posed by emerging technologies. Ex. 6/7C: 6 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, OFG employees, and third party individuals merely mentioned. Ex. 7D: 5 Bates pages (EFF/Cardozo 665, 668-669, 674, and 676) contained information provided by commercial/private companies and other nongovernment entities under an "Implied" assurance of confidentiality. Ex. 7E: 13 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. These 9 Bates pages are internal OTD "Going Dark Campaign" status reports on how the FBI is pro-actively engaging policy and decision makers advocating enhancement of its ELSUR capabilities, and "Going Dark Initiative" status reports on the FBI's development of its five-prong strategic approach to support the community of ELSUR stakeholders, and proposed future actions required to accomplish these tasks. Ex. 2: Of the 9 Bates pages 1 page (EFF/Cardozo 680) asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. 9 Bates | (b)(7)(E) 13 pgs (b)(2) 9 pgs; (b)(5) 9 pgs; (b)(6), (b)(7)(C) 4 pgs; (b)(7)(E) 9 pgs | 9 WIF | (b)(6), (b)(7)(C): pgs 65-67, ¶¶ 121- 123. (b)(7)(D): pgs 67-68, ¶¶ 124- 125. (b)(7)(E): pgs 68-69, ¶ 126. (b)(2): pgs 62- 63, ¶ 117. (b)(5): pgs 63- 65, ¶¶ 119-120. (b)(6), (b)(7)(C): pgs 65-67, ¶¶ 121 and 123. (b)(7)(E): pgs |
| 38 | 662-664, and | 6/25/2009 (1 report | status reports on how the FBI is pro-actively engaging policy and decision makers advocating enhancement of its ELSUR capabilities, and "Going Dark Initiative" status reports on the FBI's development of its five-prong strategic approach to support the community of ELSUR stakeholders, and proposed future actions required to accomplish these tasks. <i>Ex. 2:</i> Of the 9 Bates pages 1 page (EFF/Cardozo 680) asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. 9 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision | (b)(5) 9 pgs; (b)(6), (b)(7)(C) 4 pgs; | | 63, ¶ 117. (b)(5): pgs 63- 65, ¶¶ 119-120. (b)(6), (b)(7)(C): pgs 65-67, ¶¶ 121 and 123. |
| | | | narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. <i>Ex.</i> 5: 9 Bates pages contained deliberative analysis and recommendations concerning the FBI's strategic policy development process related to ELSUR challenges posed by emerging technologies. <i>Ex.</i> 6/7C: 4 Bates pages contained the names and/or identifying information of FBI SAs and support personnel. <i>Ex.</i> 7E: 9 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss | | | |

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| | | | possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | | |
| 3C | EFF/Cardozo 1017, 1059, 1062, 1065, and 1068- 1072 (9) | 12/2008 — 4/2009 | Of these 9 Bates pages 8 pages are newly identified accomplishment report 'templates,' and were part of the missing attachments. These monthly accomplishment report templates were being developed by OTD to highlight all significant accomplishments of the OTD Division programs, and not just the 'Going Dark' initiative. The remaining Bates page (EFF/Cardozo 1017) is an "ELSUR Support Provided to other LEAs" reporting form. They were also provided to the plaintiff as part of a supplemental release along with the emails discussed in Category 1F, Talking Points in 1G, and Discussion Paper in 1H. Ex. 7E: 7 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(7)(E) 7 pgs | 7 RIP 2 RIF | (b)(7)(E): pg 74,¶135. |
| 3D | EFF/Cardozo 1073 (1) | Undated | This I page "Going Dark Input for September Accomplishment Report" summarizes the input of the ELSUR National Contracts team within the ELSUR Technology Management Unit. This was also provided to the plaintiff as part of a supplemental release along with the emails discussed in Category 1F, Talking Points in 1G, Discussion Paper in 1H, and Monthly Accomplishment Report Templates in 3C. <i>Ex. 7E:</i> 1Bates page detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(7)(E) 1 pg | 1 RIP | (b)(7)(E): pg 74, ¶ 135. |
| 3E | EFF/Cardozo 1085-1088 (4) | 3/2009 – 5/2009 | These 4 Bates pages consists of OTD "Significant Monthly Accomplishment" reports detailing accomplishments on its work for the "Going Dark Initiative. These were also provided to the plaintiff as part of a supplemental release along with the emails discussed in Category 1F, Talking Points in 1G, Discussion Paper in 1H, Monthly Accomplishment Report Templates in 3C, and Report Input in 3D. <i>Ex. 1:</i> 3 Bates pages (EFF/Cardozo 1085, 1087-1088) contained specific classified information (SECRET) | (b)(1) 3 pgs; (b)(6), (b)(7)(C) 1 pg; (b)(7)(E) 3 pgs | 3 RIP 1 RIF | (b)(1): pgs 70- 72, ¶¶ 129-131. (b)(6), (b)(7)(C): pgs 73-74, ¶ 134. (b)(7)(E): pg 74, ¶ 135. |

| 4 | EFF/Cardozo 71-74 (4) | 1/25/2008 — 1/25/2008 and 5/29/2009 | Bates page (EFF/Cardozo 1085) contained the names and/or identifying information of FBI SAs and support personnel. <i>Ex.</i> 7 <i>E:</i> 3Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. FBI Director Talking Points These 4 Bates pages comprise 2 separate e-mail chains w/attachments between FBI personnel, forwarding talking points to prepare the FBI Director for his annual threat assessment hearing in February 2008, and a Senate Appropriations Subcommittee on Commerce, Justice, Science and Related Agencies hearing on June 4, 2009. <i>Ex.</i> 2: 4 Bates pages asserted | (b)(2) 4 pgs; (b)(6), (b)(7)(C) 4 pgs; (b)(7)(E) 1 pg | 4 RIP | (b)(2): pgs 45- 46, ¶ 92. (b)(6), (b)(7)(C): pgs 47-48, ¶ 95. (b)(7)(E): pg |
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| | | | in conjunction with 6/7C for FBI internal, non-public telephone numbers. Of the 4 Bates pages 1 page (EFF/Cardozo 73) also asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 6/7C: 4 Bates pages contained the names and/or identifying information of FBI SAs and support personnel. Ex. 7E: 1Bates page detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | | (0)(7)(E). pg 49, ¶ 97. |
| | | | FBI Draft Legislative Input and Proposals | | | |
| 5A | EFF/Cardozo 75-127, 136- 230, and 240- 245 (154) | 11/14/2008 - 5/27/2009 | These 154 Bates pages are unsigned, edited "redline" versions of ELSUR and ELSUR-related legislative proposals designed to update and improve existing Federal ELSUR laws (e.g.: CALEA) and assistance mandates, and to enact new ELSUR and ELSUR- | (b)(2) 143 pgs; (b)(5) 138 pgs; (b)(6), (b)(7)(C) 3 pgs; | 9 RIP I36 WIF 9 RIF | (b)(2): pgs 45- 46, ¶ 92. (b)(5): pgs 46- 47, ¶ 93. |

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| 5B | EFF/Cardozo 577-595, 618- 635, and 640- 657 (55) | Undated, but obviously part of material outlined in 5A | related laws to support Law Enforcement Agencies (LEAs) investigative efforts. <i>Ex. 2:</i> 143 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Of the 143 Bates pages 2 pages (EFF/Cardozo 75, and 126) also asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. <i>Ex. 5:</i> 138 Bates pages contained deliberative discussions between FBI and DOJ on legislative proposals. <i>Ex. 6/7C:</i> 3 Bates pages (EFF/Cardozo 75, 126, and 137) contained the names and/or identifying information of FBI SAs and support personnel. <i>Ex. 7E:</i> 143 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. These 55 Bates pages are unsigned, edited "redline" versions of ELSUR and ELSUR-related legislative proposals designed to update and improve existing Federal ELSUR laws (e.g.: CALEA) and assistance mandates, and to enact new ELSUR and ELSUR-related laws to support Law Enforcement Agencies (LEAs) investigative efforts. <i>Ex. 2:</i> 51 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. <i>Ex. 5:</i> 51 Bates pages contained deliberative discussions between FBI and DOJ on legislative proposals. <i>Ex. 7E:</i> 51 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(2) 51 pgs; (b)(5) 51 pgs; (b)(7)(E) 51 pgs | 51 RIP 4 RIF | (b)(6), (b)(7)(C): pgs 47-48, ¶ 95. (b)(7)(E): pg 49, ¶ 97. (b)(2): pgs 55- 56, ¶ 106. (b)(5): pgs 56- 57, ¶¶ 107-108. (b)(7)(E): pgs 58-59, ¶ 111. |
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| 6 | EFF/Cardozo 129-135 (7) | 5/15/2009 – 6/18/2009 | Communications Related to Legislative Branch Meetings These 7 Bates pages are summary briefings prepared by Office of Congressional Affairs (OCA) staff members after meetings with Congressman, Senators, and/or congressional staffers concerning | (b)(2) 5 pgs; (b)(6), (b)(7)(C) 5 pgs; | 5 RIP 2 RIF | (b)(2): pgs 45- 46, ¶ 92. (b)(6), |

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| | | | budget discussions and sharing updates on topics such as "Going Dark Initiative." <i>Ex. 2:</i> 5 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. <i>Ex. 6/7C:</i> 5 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and OFG employees. <i>Ex. 7E:</i> 5 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(7)(E) 5 pg | | (b)(7)(C): pgs 47-49, ¶¶ 95- 96. (b)(7)(E): pg 49, ¶ 97. |
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| 7 | EFF/Cardozo 876-916 (41) | 7/7/2008 | These 41 Bates pages consist of contractual paperwork from the RAND Corporation detailing its contract obligations with the FBI's Operational Technology Division (OTD) for the "FBI Going Dark Initiative Electronic Surveillance Analysis Project." <i>Ex. 2:</i> Of the 15 Bates pages 14 pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Of the 15 Bates pages 1 page (EFF/Cardozo 875) also asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. <i>Ex. 4:</i> 39 pages contained confidential, proprietary draft contractual information provided by an FBI contractor, which described the scope of work they could perform and cost projections. <i>Ex. 6/7C:</i> 6 Bates pages contained the names and/or identifying information of third party individuals merely mentioned, except for 1 FBI support personal mentioned on Bates page 875, and 1 OFG employee mentioned on Bates page 916. <i>Ex. 7E:</i> 14 Bates pages detailed proposals on enhancing investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(2) 15 pgs; (b)(4) 39 pgs; (b)(6), (b)(7)(C) 6 pgs; (b)(7)(E) 14 pgs | 2 RIP 39 WIF | (b)(2): pgs 62-63, ¶ 117. (b)(4): pg 63, ¶ 118. (b)(6), (b)(7)(C): pgs 65-67, ¶¶ 121-123. (b)(7)(E): pgs 68-69, ¶ 126. |
| | | | Formulation of Response to Media Inquiry | | | |

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| 8 | EFF/Cardozo | 5/7/2009 | These 66 Bates pages are internal e-mail chains between FBI | (b)(2) 18 pgs; | 65 RIP | (b)(2): pgs 41- |
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| | 1-66 (66) | 7/24/2009 | divisions in response to a request from a media outlet for a | (b)(5) 11 pgs; | 1 RIF | 42, ¶ 86. |
| | | | definition of "Going Dark." The FBI's Office of Technology | (b)(6), (b)(7)(C) | | (b)(5): pg 42, \P |
| | | | Division (OTD) went on record as defining "Going Dark" as the | 65 pgs; | | 87. |
| | | | program name given to the FBI's efforts to utilize innovative | (b)(7)(E) 11 pgs | | (b)(6), |
| | | | technology; foster cooperation with industry; and assist our state, | | | (b)(7)(C): pgs |
| | | | local, and tribal law enforcement partners in a collaborative effort | | | 42-44, ¶¶ 88- |
| | | | to close the growing gap between lawful interception requirements | | | 89. |
| | | | and our capabilities. The term applies to the research and | | | (b)(7)(E): pgs |
| | | | development of new tools, technical support and training | | | 44-45, ¶ 90. |
| | | | initiatives. Ex. 2: Of the 18 Bates pages 12 pages asserted in | | | |
| | | | conjunction with 6/7C for FBI internal, non-public telephone | | | |
| | | | numbers. Of the 18 Bates pages 11 pages also asserted "high 2" in | | | |
| | | | conjunction with 7E, to protect investigative techniques and | | | |
| | | | procedures. With Milner decision narrowing Exemption 2, FBI | | | |
| | | | has withdrawn (b)(2) in these instances. Ex. 5: 11 Bates pages | | | |
| | | | contained deliberative back and forth discussions about defining | | | |
| | | | "Going Dark" for a media outlet. Ex. 6/7C: 65 Bates pages | | | |
| | | | contained the names and/or identifying information of FBI SA's | | | |
| | | | and support personal, and third party individuals merely | | | |
| | | | mentioned. Ex. 7E: 11 Bates pages detailed the difficulties law | | | |
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Electronic Frontier Foundation vs. DOJ, et al

Civil Action No. 10-04892 U. S. District Court Northern District of California

Lynch Vaughn Index

Court Order dated October 30, 2012 directs FBI to revise original Vaughn Lynch *Index* ("*Index*") to provide for a more "adequate foundation for review of the soundness of exemptions claimed." See February 29, 2012 "Second Hardy" MSJ filing for original Lynch *Index* released as Exhibit P. The category groupings were based on individual FBI divisions responding to a November 8, 2010, January 10, 2011, or March 2, 2011 Electronic Communication (EC) search requests for responsive records for:

"all agency records created on or after January 1, 2006 relating to: 1) any problems, obstacles or limitations that hamper the FBI's current ability to conduct surveillance on communications systems or networks including, but not limited to, encrypted services like Blackberry (RIM), social networking sites like Facebook, peer to peer services or Voice over Internet Protocol (VoIP) services like Skype, etc.; 2) any communications or discussions with the operators of communication systems or networks, or with equipment manufactures and vendors, concerning technical difficulties the FBI has encountered in conducting authorized electronic surveillance; 3) any communications or discussions concerning technical difficulties the FBI has encountered in obtaining assistance from non-U.S. based operators of communication systems, or with equipment manufactures and vendors in the conduct of authorized electronic surveillance; 4) any communications or discussions with the operators of communication systems or networks, or with the equipment manufactures and vendors, concerning development and needs related to electronic communications surveillance-enabling technology; 5) and communications or discussions with foreign government representatives or trade groups about trade restrictions or import or export controls related to electronic communications surveillance-enabling technology; and, 6) any briefings, discussions, or other exchanges between FBI officials and members of the Senate or House of Representatives concerning implementing a requirement for electronic communications surveillance-enabling technology, including, but not limited to, proposed amendments to the Communications Assistance to Law Enforcement Act (CALEA)."

The order of groupings was based on the order responsive records were received by each FBI division, and then processed, and released to the plaintiff's representative in the same order. See Second Hardy for Bates pages EFF/Lynch 1-275, 275a, and 276-1240 released as Exhibit N. Therefore, below is a new detailed description of FBI responsive records by category groupings for information withheld in full ("WIF"), or in part, annotated as released in part ("RIP") for plaintiff's Lynch FOIA 1154593. Pages released in full will be annotated as "RIF." The responsive material has now been organized into function- and topic-based categories. In addition, a new column titled, "Declaration Cross-Reference" is added to help the Court and plaintiff pinpoint in the declaration which paragraphs describe in detail the asserted exemptions. Finally, the FBI wants to reaffirm its previously declared position that it has not applied the deliberative process privilege to withhold documents reflecting final agency positions.

In addition, pursuant to Court Order, the FBI conducted a review of information that was previously withheld from documents that also contained responsive information based on the FBI's prior determination that the information withheld was Outside the Scope ("O/S") of plaintiff's FOIA requests. As a result of that review, and pursuant to the agency's administrative discretion, all Bates pages where O/S redactions were made to pages that also contained responsive information were reprocessed for potential release. See attached Exhibit A for reprocessed Lynch Bates pages 94-97, 99-100, 102, 108-110, 112-113, 115, 121-123, 125, 130, 141, 166, 168, 170, 182, 307, 309, 313, 332, 1462-1463, and 1507. See Lynch Index category and subgroup 1A, 1C, 1F, 1H, 5B, 7A, and Category 9 for further detail.

| Category/ Subgroup Number | Bates Page(s)/ (Page Count) | Date(s) | Description | Exemptions Asserted/ Pages | Disposition | Declaration Cross- Reference |
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| | | | Internal FBI "Going Dark" Strategy and Policy Development | | | |
| 1A | EFF/Lynch 49-61, 64- 141, and 146- 148 (94) | 8/24/2009 – 6/11/2010 (several undated) | These 94 Bates pages are several internal draft FBI talking points presentations related to defining "Going Dark" and the need to preserve lawful intercept capabilities. The draft presentations were being developed for internal FBI and external law enforcement audiences. The main presentations under development were titled, "Going Dark Initiative: Closing the National Security Electronic Surveillance ("ELSUR") Gap" and "Going Dark: Preservation of Lawful Intercepts and Challenges and Solutions." Portions of presentations RIP, or slides RIF, are related to the publicly released definition of "Going Dark," and known challenges. The balance of the presentation material is either still under development, and/or related to investigative techniques used, or under consideration, as possible solutions to the ELSUR challenges. The presentations defined "Going Dark," showed how ELSUR gaps impacted national security, detailed Communications Assistance for Law Enforcement Act ("CALEA") shortfalls, and offered possible solutions to close the ELSUR gap. Of these 94 Bates pages 23 pages are exact duplicates of Going Dark presentation slides. Pursuant to Court | (b)(1) 1 pg; (b)(2) 42 pgs; (b)(3) 1 pg; (b)(5) 34 pgs; (b)(6), (b)(7)(C) 1 pgs; (b)(7)(D) 1 pgs; (b)(7)(E) 52 pgs | 27 RIP 48 WIF [23 Duplicates, and 25 withheld by Exemptions] 19 RIF | (b)(1): 75-78 pgs, ¶ 137- 140. (b)(2): pg 78, ¶ 141. (b)(3): pg 79, ¶ 143. (b)(5): pgs 79- 80, ¶ 144-145. (b)(6), (b)(7)(C): pgs 82-83, ¶ 148. (b)(7)(D): pgs 83-84, ¶ 150. (b)(7)(E): pgs 84-85, ¶ 151. |

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| 290-304, 333- 9/15/2010 presentations on the following: 1) developing a definition of (b)(5) 15 pgs; Duplicates, 207. | | | | Order, the FBI conducted a review of information that was previously withheld from documents that also contained responsive information based on the FBI's prior determination that the information withheld was Outside the Scope ("O/S") of plaintiff's FOIA requests. As a result of that review, and pursuant to the agency's administrative discretion, all Bates pages where O/S redactions were made to pages that also contained responsive information were reprocessed for potential release. In this case the material originally withheld O/S pertains to "proposed remedies" to ELSUR challenges. See attached Exhibit A for reprocessed Bates pages 94-97, 99-100, 102, 108-110, 112-113, 115, 121-123, 125, 130, and 141. Ex. 1: 1 Bates page (EFF/Lynch 54) contained specific classified information (SECRET) on intelligence activities and foreign relations exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: 42 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. Ex. 3: 1 Bates page (EFF/Lynch 25) asserted to withhold information pursuant to 18 U.S.C. § 3123(d), the Pen Register Act. Ex. 5: 34 Bates pages contained draft deliberative talking point presentation concerning development of strategy and policy development. Ex. 6/7C: 1 Bates page (EFF/Lynch 52) contained the names and/or identifying information of a third party individual of investigative interest to the FBI. [Ex. 7D: 1] Bates page (EFF/Lynch 130) contained information provided by a foreign government and or foreign law enforcement entity under an express assurance of confidentiality. Ex. 7E: 52 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | | |
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| and 361-362 and 361-362 and 361-362 and 361-362 and 361-362 ELSUR capabilities have been effected, and proposing possible pgs; withheld by 128, \(\begin{array}{c} \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ | 1B | 290-304, 333- 334, 343-344, | 3/12/2007 — 9/15/2010 | These 21 Bates pages are draft talking points papers and/or presentations on the following: 1) developing a definition of "Going Dark," collecting case examples to show how FBI | (b)(6), (b)(7)(C) 5 | and 15 | (b)(5): pgs 127- |

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| Γ | (21) | | solutions to enhance lawful intercept capabilities, 2) deliberating | (b)(7)(E) 13 pgs | Exemptions] | 209. |
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| | (21) | | solutions to enhance lawful intercept capabilities, 2) deliberating over proposed reforms presented by members of private industry and the privacy community concerning the Electronic Communications Privacy Act of 1986 (ECPA), 3) developing possible questions and proposed answers related to "Going Dark," and 4) reviewing the history of CALEA, summary of different Federal Communication Council (FCC) orders that helped resolve some of CALEA's shortfalls, and developing new proposals to amend CALEA through the legislative process to enhance ELSUR capabilities. Of these 21 Bates pages 6 pages are duplicates of a 2 page draft talking points paper titled, "Going Dark" processed for partial release at Bates pages EFF/Lynch 129-130. Ex. 2: 1 Bates page (EFF/Lynch 304) asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in this instance. Ex. 5: 15 Bates pages contained draft deliberative talking points papers and/or presentation concerning the FBI's strategic policy development process related to ELSUR challenges, and proposed reforms of ECPA and CALEA. Ex. 6/7C: 5 Bates page contained the names and/or identifying information of FBI SAs and support personnel. Ex. 7E: 13 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (U)(/)(L) 13 pgs | Lacinpuons | (b)(6), (b)(7)(C): pg 129, ¶ 211. (b)(7)(E): pgs 131-132, ¶ 213. |
| 1C | EFF/Lynch 309-313, 328- 332, and 335- 340 (16) | 1/20/2009 — 3/11/2011 | These 16 Bates pages are internal e-mail chains between FBI personnel. The internal e-mail discussions pertain to: 1) CALEA limitations, and proposed amendments that will enhance ELSUR capabilities, 2) development of internal 'FBI Wikipedia' proposed definitions of 'Going Dark,' 3) assessment and opinions related to surveillance challenges faced by the FBI, and defining 'Going Dark,' and 4) internal Operational Technology (OTD) discussion on their opposition to certain provisions of the COPS Improvement ACT-S167. Pursuant to Court Order, the FBI | (b)(5) 16 pgs; (b)(6), (b)(7)(C) 8 pgs; (b)(7)(E) 10 pgs | 3 RIP 13 WIF | (b)(5): pgs 127- 128, ¶¶ 208-210 (b)(6), (b)(7)(C): pg 51, ¶ 100. (b)(7)(E): pg 54, ¶ 104. |

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| 1D | EFF/Lynch 367-648, 663- 664, 672-726, and 744-754 (350) | 12/2009 – 6/2010 (several drafts undated) | These 350 Bates pages are multiple draft talking points papers and/or presentations titled: 1) "Law Enforcement's Need for Lawful Intercept Capabilities," 2) "Government's Need to Preserve Lawful Intercept Capabilities," 3) "Preservation of Lawful Intercepts: Challenges and Potential Solutions," 4) "Going Dark: Problems and Proposals," 5) "Closing the National Security ELSUR Gap," and 6) "Going Dark: Talking Points." These draft presentations present the FBI's strategic policy development process concerning surveillance challenges posed by emerging technologies. The presentations were being developed to highlight to various internal and external audiences the surveillance challenges faced by the FBI and the law | (b)(5) 348 pgs; (b)(7)(D) 1 pg; (b)(7)(E) 127 pgs | 350 WIF [2 Duplicates, and 348 withheld by Exemptions] | (b)(5): pgs 133- 134, ¶¶ 215- 216. (b)(7)(D): pgs 137-138, ¶ 220. (b)(7)(E): pgs 138-139, ¶ 221. |
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| | | | conducted a review of information that was previously withheld from documents that also contained responsive information based on the FBI's prior determination that the information withheld was Outside the Scope ("O/S") of plaintiff's FOIA requests. As a result of that review, and pursuant to the agency's administrative discretion, all Bates pages where O/S redactions were made to pages that also contained responsive information were reprocessed for potential release. In this case the material originally withheld O/S pertains to the identities of FBI personnel. See attached Exhibit A for reprocessed Bates pages 309, 313, and 332. Ex. 5: 16 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas on proposed solutions to FBI ELSUR shortfalls, and defining 'Going Dark' for an internal informational database. Of these 16 Bates pages 2 pages (EFF/Lynch 339-340) covered material that is protected by attorney-client privilege. These pages detailed an internal legal discussion as the FBI and DOJ developed an opposition statement against certain provisions of the COPS Improvement ACT-S167. Ex. 6/7C: 8 Bates page contained the names and/or identifying information of FBI SAs and support personnel. Ex. 7E: 10 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | | |

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| 1E | EFF/Lynch 803-988, 1107-1123, 1142-1169, 1176-1188, 1192-1198, 1203-1205, 1207-1220, and 1233- 1240 (276) | 1/1/2009 — 9/29/2010 (several drafts undated) | enforcement community, as well as various recommendations, proposals, legislative initiatives (i.e., amending CALEA), and advice on multi-point strategies, or actions FBI should, or could, adopt, pursue, or consider to resolve such challenges. Of these 350 Bates pages 2 pages (EFF/Lynch 663-664) are duplicate presentation slides processed for partial release at EFF/Lynch Bates pages 129-130. Ex. 5: 348 Bates pages contained draft deliberative talking points and discussion papers concerning the FBI's strategic policy development process related to ELSUR challenges posed by emerging technologies. Ex. 7D: 1 Bates page (EFF/Lynch 648) contained information provided by a foreign government and or foreign law enforcement entity under an express assurance of confidentiality. Ex. 7E: 127 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. These 276 Bates pages are multiple partly classified draft talking points papers and/or presentations titled: 1) "Going Dark Initiative: Closing [Minimizing] the National Security ELSUR Gap," 2) "Preservation of Lawful Intercepts: Challenges and Potential Solutions," 3) "National Security Proposal for NSA," 4) "Going Dark: Strengthening National Security by Minimizing the Electronic Surveillance Gap," 5) "Challenges With Emerging Technologies," 6) "Going Dark: Law Enforcement's Need to Preserve Lawful Intercept Capabilities," 7) "Make CALEA Implementation Easier for Service Providers," 8) "Basics of CALEA: Who is Covered? Who is Not?" 9) "Going Dark: Q/A," 10) "FBI Efforts to Preserve Electronic Surveillance (ELSUR) Capabilities, 12) "Continued Problems with CALEA Implementation Despite the FCC's Initial Efforts," 13) "Going Dark: Technology Gaps," and 14) "Governments Need to Preserve Lawful Intercept Capabilities." These presentations present the FBI's strategic p | (b)(1) 57 pgs; (b)(5) 276 pgs; (b)(6), (b)(7)(C) 22 pgs; (b)(7)(A) 89 pgs; (b)(7)(D) 12 pgs; (b)(7)(E) 178 pgs | 276 WIF | (b)(1): pgs 141-144, ¶ 223-226. (b)(5): pgs 145-146, ¶ 230-231. (b)(6), (b)(7)(C): pgs 146, and 148-149, ¶ 232, and 234. (b)(7)(A): pgs 149-150, ¶ 235. (b)(7)(D): pg 150, ¶ 236. (b)(7)(E): pgs 150-151, ¶ 237. |
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technologies. The presentations were being developed to highlight to various internal FBI and external law enforcement audiences the surveillance challenges faced by the FBI and the law enforcement community, as well as various recommendations, proposals, legislative initiatives (i.e., amending CALEA), and advice on multi-point strategies, or actions FBI should, or could, adopt, pursue, or consider to resolve such challenges. Ex. 1: 57 Bates pages (EFF/Lynch 807, 816-818, 834-835, 837, 842-844, 847, 851-852, 854-855, 858, 861-863, 865-866, 869, 872-874, 877, 879, 884-885, 887-888, 895-896, 898, 937-939, 945-947, 953-955, 961-963, 969-971, 977-979, 985-987, and 1147) contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 5: 276 Bates pages contained draft deliberative talking points and discussion papers concerning the FBI's strategic policy development process related to ELSUR challenges posed by emerging technologies. Ex. 6/7C: Of these 22 Bates page 1 page (EFF/Lynch 1159) contained the names and/or identifying information of FBI SAs and support personnel, and 21 Bates pages contained the names and/or identifying information of third party individuals of investigative interest to the FBI. Ex. 7A: 89 Bates pages (EFF/Lynch 814, 816-818, 830, 832-837, 847, 849-855, 858, 860-866, 869, 871-877, 880, 882-888, 891, 893-898, 904, 911, 918, 921, 923-925, 928, 930-932, 935, 937-939, 943, 945-947, 951, 953-955, 958, 961-963, 967, 969-971, 975, 977-979, 983, and 985-987), within these draft presentations, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: 12 Bates pages (EFF/Lynch 808, 819, 835, 852, 863, 874, 885, 896, 904, 910, 918, and 988) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Ex. 7E: 178 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of,

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| 1F | EFF/Lynch 1350-1368, and 1398- 1464 (86) | 6/2008 - 3/2010 | These 86 Bates pages are talking points papers and/or presentations titled: 1) "Going Dark: Preservation of Lawful Intercept's Challenges and Potential Solutions," and 2) "Going Dark: Law Enforcement's Need to Preserve Lawful Intercept Capabilities." There is also an untitled Power Point presentation on electronic intercept challenges, and solutions. Of these 86 Bates pages 2 pages (EFF/Lynch 1455-1456) are duplicate presentation slides withheld in full at Bates pages 1351, and 1354. These presentations present the FBI's strategic policy development process concerning surveillance challenges posed by emerging technologies. The presentations were being developed to highlight to various internal and external audiences the surveillance challenges faced by the FBI and the law enforcement community, as well as various recommendations, proposals, legislative initiatives (i.e., amending CALEA), and advice on multi-point strategies, or actions FBI should, or could, adopt, pursue, or consider to resolve such challenges. Pursuant to Court Order, the FBI conducted a review of information that was previously withheld from documents that also contained responsive information based on the FBI's prior determination that the information withheld was Outside the Scope ("O/S") of plaintiff's FOIA requests. As a result of that review, and pursuant to the agency's administrative discretion, all Bates pages where O/S redactions were made to pages that also contained responsive information were reprocessed for potential release. In this case the material originally withheld O/S pertains to "proposed remedies" to ELSUR challenges. See attached Exhibit A for reprocessed Bates pages 1462-1463. Ex. 2: 75 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. Ex. 5: 69 Bates pages contained draft deliberative talking points papers and presentations concerning the FBI's strategic policy development process related to ELSUR cha | (b)(2) 75 pgs; (b)(5) 69 pgs; (b)(7)(E) 81 pgs | 3 RIP 81 WIF [2 Duplicates, and 79 withheld by Exemptions] 2 RIF | (b)(2): pg 153, ¶ 239. (b)(5): pgs 153- 155, ¶¶ 240- 241. (b)(7)(E): pg 160, ¶ 247. |

| 1 G | EFF/Lynch 1369-1397, and 1484- 1499 (45) | 1/19/2009 (1 draft undated) | technologies. Ex. 7E: 81 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. These 45 Bates pages contained a draft discussion paper titled: 1) "Going Dark: Problems and Potential Solutions," This discussion paper presented the FBI's strategic policy development process concerning surveillance challenges posed by emerging technologies. It was being developed to highlight to various internal FBI and external law enforcement audiences the surveillance challenges faced by the FBI and the law enforcement community, as well as various recommendations, proposals, legislative initiatives (i.e., amending CALEA), and advice on | (b)(2) 28 pgs; (b)(5) 45 pgs; (b)(7)(E) 44 pgs | 45 WIF | (b)(2): pg 153, ¶ 239. (b)(5): pgs 153- 155, ¶¶ 240- 242. (b)(7)(E): pg 160, ¶ 247. |
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| | | | multi-point strategies, or actions FBI should, or could, adopt, pursue, or consider to resolve such challenges. These 45 pages also contained an unnamed draft discussion paper (EFF/Lynch 1484-1499), which is protected under both deliberative process and the attorney-client privilege, concerning possible litigation | | | |
| | | | proposals over ELSUR challenges over the proprietary algorithm developed by Research In Motion Limited (RIM). Ex. 2: 28 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision | | | |
| | | | narrowing Exemption 2, FBI has withdrawn. Ex. 5: Of these 45 Bates pages all 45 were either a draft deliberative discussion paper on "Going Dark," or a discussion paper on a litigation proposal. Both papers concerned the FBI's strategic policy | | | |
| | * | | development process related to ELSUR challenges posed by emerging technologies. In addition, of these 45 Bates pages 16 pages (Bates pages 1484-1499) were also protected under the attorney-client privilege, since this documents purpose is to | | | |
| | | | discuss and advice the FBI on the legal procedure by which RIM could be compelled to provide assistance pursuant to 18 U.S.C. § 2518(4). Ex. 7E: 44 Bates pages detailed the difficulties law | | | |
| | | | enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR | | | |

| | | | capabilities will remain effective and productive. | | | |
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| 1H | EFF/Lynch 1504-1522, and 1533- 1573 (60) | 8/24/2009 — 11/2010 | These 60 Bates pages 32 pages (EFF/Lynch 1504-1522, and 1561-1573) are draft talking points papers and/or presentations titled: 1) "Going Dark: Preservation of Lawful Intercept, Challenges and Potential Solutions," 2) "Going Dark: Law Enforcement's Need to Preserve Lawful Intercept Capabilities," 3) "FBI Efforts to Preserve Electronic Surveillance (ELSUR) Capabilities," and 4) "The Going Dark Problem." Of these 32 Bates pages 1 page (EFF/Lynch 1504) is a duplicate presentation cover page. Of these 60 Bates pages 27 pages (EFF/Lynch 1533-1560) are 2 draft congressional presentations on the "Going Dark" problem titled: 1) "Going Dark: The Going Dark Problem, Congressional Briefing, Office of Hon. Lamar Smith (HJC)," and 2) "Going Dark: The Going Dark Problem, Congressional Briefing, House and Senate Intelligence Committee Staff." These presentations present the FBI's strategic policy development process concerning surveillance challenges posed by emerging technologies. The presentations were being developed to highlight to various internal FBI, external law enforcement, and congressional audiences the surveillance challenges faced by the FBI and the law enforcement community, as well as various recommendations, proposals, legislative initiatives (i.e., amending CALEA), and advice on multi-point strategies, or actions FBI should, or could, adopt, pursue, or consider to resolve such challenges. Pursuant to Court Order, the FBI conducted a review of information that was previously | (b)(1) 8 pgs; (b)(5) 57 pgs; (b)(6), (b)(7)(C) 12 pgs; (b)(7)(A) 13 pgs (b)(7)(E) 41 pgs | 3 RIP 57 WIF [1 Duplicate, and 56 withheld by Exemption] | (b)(1): pgs 162-163, ¶¶ 249-250. (b)(5): pg 164, ¶ 252. (b)(6), (b)(7)(C): pg 167, ¶ 255. (b)(7)(A): pgs 167-168, ¶ 256. (b)(7)(E): pgs 168-169, ¶ 257. |
| | | | strategies, or actions FBI should, or could, adopt, pursue, or consider to resolve such challenges. Pursuant to Court Order, the FBI conducted a review of information that was previously withheld from documents that also contained responsive information based on the FBI's prior determination that the information withheld was Outside the Scope ("O/S") of plaintiff's FOIA requests. As a result of that review, and pursuant to the agency's administrative discretion, all Bates pages where O/S redactions were made to pages that also | | | |
| | | | contained responsive information were reprocessed for potential release. In this case the material originally withheld O/S pertains to "Uncoordinated / AD hoc legislative agenda." See attached | | | |

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| | | | Exhibit A for reprocessed Bates page 1507. Ex. 1: 8 Bates pages (EFF/Lynch 1543-1544, 1552, 1557-1558, 1566, and 1571-1572) contained specific classified information (SECRET) on intelligence activities exempt from disclosure and properly classified under E.O. 13256, § 1.4, category (c). Ex. 5: 57 Bates pages contained draft deliberative talking points papers and presentations concerning the FBI's strategic policy development process related to ELSUR challenges posed by emerging technologies. Ex. 6/7C: 12 Bates pages contained the names and/or identifying information of a third party individual of investigative interest to the FBI. Ex. 7A: 13 Bates pages (EFF/Lynch 1535, 1537-1539, 1544, 1549-1551, 1558, 1563-1565, and 1572), within these draft presentations, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7E: 41 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | | |
| | | | Formulation of Whitepaper Titled, "Going Dark: Law Enforcement's Need to Preserve Lawful Intercept Capabilities" | | | |
| 2A | EFF/Lynch 768-802 (35) | 3/2009 | These 35 Bates pages are 2 redline draft Whitepapers titled, "Going Dark: Law Enforcements Need to Preserve Lawful Intercept Capabilities." The Whitepaper was being developed to help define the problem, detail impediments to lawful interception, and outline the development of a National Lawful Intercept Strategy to provide solutions to the problem. Ex. 5: 35 Bates pages contained several draft deliberative whitepapers under development to help define "Going Dark," and outline possible solutions. Ex. 7E: 11 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure | (b)(5) 35 pgs; (b)(7)(E) 11 pgs | 35 WIF | (b)(5): pgs 133- 134, ¶¶ 215- 216. (b)(7)(E): pgs 138-139, ¶ 221. |

| | | | ELSUR capabilities will remain effective and productive. | | | |
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| 2B | EFF/Lynch 1333-1349 (17) | 3/2009 | These 17 Bates pages is a draft Whitepaper titled, "Going Dark: Law Enforcements Need to Preserve Lawful Intercept Capabilities." The Whitepaper was being developed to help define the problem, detail impediments to lawful interception, and outline the development of a National Lawful Intercept Strategy to provide solutions to the problem. <i>Ex. 2:</i> 17 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. Ex. 5: 17 Bates pages contained several draft deliberative whitepapers under development to help define "Going Dark," and outline possible solutions. <i>Ex. 7E:</i> 17 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(2) 17 pgs; (b)(5) 17 pgs; (b)(7)(E) 17 pgs | 17 WIF | (b)(2): pg 153, ¶ 239. (b)(5): pgs 153- 155, ¶¶ 240- 241. (b)(7)(E): pg 160, ¶ 247. |
| | | | Internal FBI Discussion Pertaining to Technological Challenges on Preserving Lawful ELSUR Intercept Capabilities | | | |
| 3A | EFF/Lynch 3- 17, 25-48, and 62-63 (41) | 1/28/2009 — 9/15/2010 | These 41 Bates pages are internal e-mail chains between FBI divisions. These e-mails summarize meetings concerning legal, technical, legislative, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. Some of the e-mails discuss proposed legislative amendments to CALEA to improve intercept capabilities, and to make industry compliance easier. <i>Ex. 2:</i> Of these 37 Bates pages 27 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. Of these 37 Bates pages 37 pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. <i>Ex.</i> 3: Of these 13 Bates pages 9 pages (EFF/Lynch 5-11, 13, and 33) | (b)(2) 37 pgs; (b)(3) 13 pgs; (b)(5) 13 pgs; (b)(6), (b)(7)(C) 35 pgs; (b)(7)(A) 9 pgs; (b)(7)(D) 4 pgs; (b)(7)(E) 37 pgs | 28 RIP 9 WIF 4 RIF | (b)(2): pg 78, ¶ 141. (b)(3): pgs 78- 79, ¶¶ 142-143. (b)(5): pgs 79- 80, ¶¶ 144-145. (b)(6), (b)(7)(C): pgs 80-83, ¶¶ 146- 148. (b)(7)(A): pg 83, ¶ 149. (b)(7)(D): pgs |

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| | | | asserted to withhold information pursuant to 18 U.S.C. § 3123(d), the Pen Register Act. Of these 13 Bates pages 7 pages (EFF/Lynch 5, 8, 13-14, 16-17, and 40) asserted to withhold information pursuant to 18 U.S.C. § 2516. Ex. 5: 13 Bates pages contained deliberative e-mail discussions concerning legal, technical, legislative, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. Some of the e-mails detail proposals to amend CALEA to improve intercept capabilities, and to make ELSUR intercept compliance easier to fulfill for industry providers. Ex. 6/7C: 35 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, Other Federal Government employees ("OFG"), and third party individuals of investigative interest to the FBI. Ex. 7A: 9 Bates pages (EFF/Lynch 5-13), within these email chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: 4 Bates page (EFF/Lynch 44-47) contained information provided by a foreign government and or foreign law enforcement entity under an express assurance of confidentiality. Ex. 7E: 37 Bates pages detailed the difficulties law enforcement encountered in | | | 83-84, ¶ 150. (b)(7)(E): pgs 84-85, ¶ 151. |
| 3В | EFF/Lynch 18-24 (7) | 4/14/2010 | procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. These 7 Bates pages are a compilation of internal summary meeting notes taken by several FBI employees during a | (b)(2) 7 pgs; (b)(5) 5 pgs; | 7 WIF | (b)(2): pg 78,¶ 141. |
| | 10 21 (7) | | presentation given by OTD titled, "Preservation of Lawful Intercepts: Challenges and Potential Solutions" that was presented for the Information Technology Study Group (ITSG). Ex. 2: 7 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. Ex. 5: 5 Bates pages contained internal FBI summary meeting notes, which are the interpretation of the employees own observations. Ex. 6/7C: 5 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and OFG | (b)(6), (b)(7)(C) 5 pgs; (b)(7)(E) 7 pgs | | (b)(5): pgs 79- 80, ¶¶ 144-145. (b)(6), (b)(7)(C): pgs 80-82, ¶ 146- 147. (b)(7)(E): pgs 84-85, ¶ 151. |

| | | | employees. Ex. 7E: 7 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | | |
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| 3C | EFF/Lynch 142-145 (4) | 8/26/2010 | These 4 Bates pages are part of a discussion paper titled, "Going Dark: Evolution in Mobile Technology and Potential Collection Issues," which was prepared by the Cyber Intelligence Section, Technology Cyber Intelligence Unit. The paper was prepared for FBI internal use only, and highlights how new services and technology advancements in the wireless communications industry are developing faster than law enforcement can develop lawful technical intercept solutions. Ex. 2: 4 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. Ex. 6/7C: 1 Bates page (EFF/Lynch 144) contained the names and/or identifying information of FBI SAs and support personnel. Ex. 7E: 4 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(2) 4 pgs; (b)(6), (b)(7)(C) 1 pg; (b)(7)(E) 4 pgs | 1 RIP 3 WIF | (b)(2): pg 78, ¶ 141. (b)(6), (b)(7)(C): pgs 80-81, ¶ 146. (b)(7)(E): pgs 84-85, ¶ 151. |
| 3D | EFF/Lynch 223-224, 241- 242, and 247- 248 (6) | 12/19/2006 | Of these 6 Bates pages 2 pages (EFF/Lynch 223-224) is a discussion paper prepared by the Cyber Division that summarizes new technological advances in the Voice-over-IP network (VoIP) services that limit ELSUR capabilities. The paper was prepared for FBI internal use only, and highlights how new services and technology advancements in the wireless communications industry are developing faster than law enforcement can develop lawful technical intercept solutions. Of these 6 Bates pages the remaining 4 pages are 2 duplicate sets of this same discussion paper. Ex. 2: 2 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. Ex. 7E: 2 Bates pages detailed the difficulties law enforcement would encounter in conducting ELSUR, because of | (b)(2) 2 pgs; (b)(7)(E) 2 pgs | 6 WIF [4 Duplicates, 2 withheld by Exemptions] | (b)(2): pgs 102- 103, ¶ 176. (b)(7)(E): pgs 109-110, ¶ 185. |

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| 3E | EFF/Lynch | 12/22/2009 – | the new technological advancement. The paper suggests possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. These 69 Bates pages are mostly draft discussion papers titled: 1) | (b)(1) 27 pgs; | 69 WIF | (b)(1): pgs 141- |
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| | 989-992, 999- 1009, 1061- 1079, 1084- 1103, 1124- 1131, 1170- 1175, and 1221 (69) | 9/28/2010 (several undated) | "AnonTalk.com Anonymous Chat Forum Used by Child Predators" prepared by Cyber Division, Innocent Images Intelligence Unit, 2) "Giga Tribe File-Sharing Software Utilized by Child Pornography" prepared by Cyber Division, Innocent Images Operations Unit, 3) several untitled draft documents that outline the ELSUR gaps dealing with internet service providers and social networks, 4) multiple redline draft copies of "Challenges with Emerging Technologies," and 5) several draft copies of "Make CALEA Implementation Easier for Service Providers." The discussion papers were prepared for FBI internal use only, and highlights how new services and technology advancements in the wireless communications industry are developing faster than law enforcement can develop lawful technical intercept solutions. <i>Ex. 1:</i> 27 Bates pages (EFF/Lynch 1007, 1063-1064, 1067-1069, 1071-1073, 1075-1077, 1085-1087, 1090-1091, 1095-1096, 1100-1101, 1124-1126, and 1128-1130) contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). <i>Ex. 3:</i> 6 Bates pages (EFF/Lynch 1124-1126, and 1128-1130) asserted to withhold information pursuant to 18 U.S.C. § 2516. <i>Ex. 5:</i> 47 Bates pages contained draft deliberative internal FBI discussion papers concerning the FBI's strategic policy development process related to ELSUR challenges posed by emerging technologies. <i>Ex. 6/7C:</i> 12 Bates pages contained the names and/or identifying information of third party individuals of investigative interest to the FBI. <i>Ex. 7A:</i> 16 Bates pages (EFF/Lynch 1063-1064, 1067-1069, 1071-1072, 1075-1077, 1085-1086, 1090, 1095, and 1100), within these discussion papers, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. <i>Ex. 7D:</i> 8 Bates pages (EFF/Lynch 1064, | (b)(3) 6 pgs; (b)(5) 47 pgs; (b)(6), (b)(7)(C) 12 pgs; (b)(7)(A) 16 pgs; (b)(7)(D) 8 pgs; (b)(7)(E) 61 pgs | | 144, ¶¶ 223- 226. (b)(3): pg 144, ¶ 228. (b)(5): pgs 145- 146, ¶¶ 230- 231. (b)(6), (b)(7)(C): pgs 148-149, ¶ 234. (b)(7)(A): pgs 149-150, ¶ 235. (b)(7)(D): pg 150, ¶ 236. (b)(7)(E): pgs 150-151, ¶ 237. |

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| 3F | EFF/Lynch 1503, 1523- 1524, and 1529 (4) | 7/23/2009 — 9/28/2010 | information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Ex. 7E: 61 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. These 4 Bates pages are e-mails between FBI personnel, and contacts at DEA, and OLP seeking deliberative input on ELSUR compliance issues with communication service providers, and technical issues with private networks and access point entry. Ex. 5: 3 Bates pages contained deliberative email discussions between FBI, DEA, and OPL concerning ELSUR challenges posed by emerging technologies. Ex. 6/7C: 4 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and OFG employees. Ex. 7E: 4 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective | (b)(5) 3 pgs; (b)(6), (b)(7)(C) 4 pg; (b)(7)(E) 4 pgs | 4 RIP | (b)(5): pg 164, ¶ 252. (b)(6), (b)(7)(C): pgs 164-167, ¶¶ 253-254. (b)(7)(E): pgs 168-169, ¶ 257. |
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| 3G | EFF/Lynch 1530-1532 (3) | Undated | and productive. These 3 Bates pages pertain to a draft discussion paper titled, "FBI Transnational Threat Priorities" that details Cyber Crime Groups, Criminal Enterprises, Drug Trafficking Organizations, and Violent Gangs use of new wireless communication technology to hide their activities. The discussion paper was prepared for FBI internal use only, and highlights how new services and technology advancements in the wireless communications industry are developing faster than law enforcement can develop lawful technical intercept solutions. Ex. 5: 3 Bates pages contained deliberative internal FBI discussions concerning the FBI's strategic policy development process related to ELSUR challenges posed by emerging technologies. Ex. 6/7C: 1 Bates page contained the names and/or identifying information of third party individuals of investigative interest to the FBI. Ex. 7E: 3 Bates pages detailed | (b)(5) 3 pgs; (b)(6), (b)(7)(C) 1 pg; (b)(7)(E) 3 pgs | 3 WIF | (b)(5): pg 164, ¶ 252. (b)(6), (b)(7)(C): pg 167, ¶ 255. (b)(7)(E): pgs 168-169, ¶ 257. |

| | | | the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | | |
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| | | | FBI Draft Legislative Input and Proposals | | | |
| 4A | EFF/Lynch 1473-1483 (11) | Undated | These 11 Bates pages are unsigned, edited "redline" versions of ELSUR and ELSUR-related legislative proposals designed to update and improve existing Federal ELSUR laws (e.g.: CALEA) and assistance mandates, and to enact new ELSUR and ELSUR-related laws to support Law Enforcement Agencies (LEAs) investigative efforts. <i>Ex. 5:</i> 11 Bates pages contained deliberative discussions between FBI and DOJ on legislative proposals. <i>Ex. 7E:</i> 11 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(5) 11 pgs; (b)(7)(E) 11 pgs | 11 WIF | (b)(5): pgs 153- 155, ¶¶ 240- 241. (b)(7)(E): pg 160, ¶ 247. |
| 4B | EFF/Lynch 1500-1502, and 1525- 1528 (7) | Undated | These 7 Bates pages are unsigned, edited "redline" versions of ELSUR and ELSUR-related legislative proposals designed to update and improve existing Federal ELSUR laws (e.g.: CALEA) and assistance mandates, and to enact new ELSUR and ELSUR-related laws to support Law Enforcement Agencies (LEAs) investigative efforts. Ex. 5: 7 Bates pages contained deliberative discussions between FBI and DOJ on legislative proposals. Ex. 7E: 7 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(5) 7 pgs; (b)(7)(E) 7 pgs | 7 WIF | (b)(5): pg 164, ¶ 252. (b)(7)(E): pgs 168-169, ¶ 257. |
| | | | Examples of ELSUR Intercept Challenges Hampering FBI Investigations | | | |

| technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. A majority of the e-mails discuss challenges working with foreign based communication service providers, how peer to peer applications will continue to erode the FBI's ELSUR capabilities due to the level of encryption, and exchange process that is very secure, and how expanding technological advancements and multiple communication service platforms have highlighted CALEA shortfalls. Ex. 1: 12 Bates pages (EFF/Lynch 184, 186-188, 192-194, 198, and 207-210) contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: Of these 28 Bates pages 10 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted | 5A | EFF/Lynch | 5/27/2008 - | These 29 Bates pages are internal e-mail chains between FBI | (b)(1) 12 pgs; | 26 RIP | (b)(1): pgs 99- |
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| challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. A majority of the e-mails discuss challenges working with foreign based communication service providers, how peer to peer applications will continue to erode the FBI's ELSUR capabilities due to the level of encryption, and exchange process that is very secure, and how expanding technological advancements and multiple communication service platforms have highlighted CALEA shortfalls. Ex. 1: 12 Bates pages (EFF/Lynch 184, 186-188, 192-194, 198, and 207-210) contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: Of these 28 Bates pages 10 pages asserted in conjunction with 6/7 for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted "high 2" in conjunction with 71. to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry ballenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 22 Bates pages contained the names and or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBL Ex. 74: 2 Bates pages contained characteristics and or related details of FBI criminal investigations that remain in an open or active status. Ex. 270: Of these 9 Bates pages 9 Bates pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under at Implical support personnel can be accommended to the commendation of the support personnel can be accommended to the commendation of the support personnel and the role of the role of the role of the role of the role | | 184-212 (29) | 11/12/2010 | divisions. These e-mails summarize meetings concerning legal, | (b)(2) 28 pgs; | 2 WIF | 102, ¶¶ 172- |
| intercept capabilities. A majority of the e-mails discuss challenges working with foreign based communication service providers, how peer to peer applications will continue to erode the FBI's ELSUR capabilities due to the level of encryption, and exchange process that is very secure, and how expanding technological advancements and multiple communication service platforms have highlighted CALEA shortfalls. Ex. I: 12 Bates pages (EFF/Lynch 184, 186-188, 192-194, 198, and 207-210) contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: Of these 28 Bates pages 10 pages asserted in conjunction with 6/TC for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milingr decision narrowing Exemption 2; FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/TC: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 24: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: Of these 9 Bates pages? [EFF/Lynch 201-202) contained information provided by commercial/private companies and other not-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | technical, legislative proposals, and communication industry | | 1 KIF | (b)(2): pgs 102- |
| challenges working with foreign based communication service providers, how peer to peer applications will continue to erode the FBI's ELSUR capabilities due to the level of encryption, and exchange process that is very secure, and how expanding technological advancements and multiple communication service platforms have highlighted CALEA shortfalls. Ex. I: 12 Bates pages (FFFLynch 184, 186-188, 192-194, 198, and 207-210) contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: 05 these 2 B Bates pages 10 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted "high 2" in conjunction with FL, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 67C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 74: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 270: Of these 9 Bates pages? 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentially. Of these 9 Bates | | | | | | | |
| providers, how peer to peer applications will continue to erode the FBI's ELSUR capabilities due to the level of encryption, and exchange process that is very secure, and how expanding technological advancements and multiple communication service platforms have highlighted CALEA shortfalls. Ex. I: 12 Bates pages (EFF/Lynch 184, 186-188, 192-194, pls, and 207-210) contained specific classified information (SFCRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under C. 13256, § 1-4, categories (c) and (d). Ex. 2: Of these 28 Bates pages 10 pages asserted in conjunction with 67°C for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted "high?" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 67°C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 74: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 720: Of these 9 Bates under an "Implied" assurance of confidentiality. Of these 9 Bates under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | intercept capabilities. A majority of the e-mails discuss | | | (b)(5): pgs 103- |
| the FBI's ELSUR capabilities due to the level of encryption, and exchange process that is very secure, and how expanding technological advancements and multiple communication service platforms have highlighted CALEA shortfalls. Ex. 1: 12 Bates pages (FFF/Lynch 184, 186-188, 192-194, 198, and 207-210) contained specific classified information (SFCRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: Of these 28 Bates pages 10 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted "in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 74: 2 Bates pages (EFF/Lynch 209-210), within these e-mann chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 70: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | challenges working with foreign based communication service | | | |
| exchange process that is very secure, and how expanding technological advancements and multiple communication service platforms have highlighted CALEA shortfalls. Ex. I: 12 Bates pages (EFFLynch 184, 186-188, 192-194, 198, and 207-210) contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: Of these 2B Bates pages 10 pages asserted in conjunction with 6/TC for FB internal, non-public telephone numbers. In addition, all 28 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/TC: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 7/4: 2 Bates pages (EFFLynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigative interest to the FBI. Ex. 7/1: C) these 9 Bates pages (EFFLynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "implied" assurance of confidentiality. Of these 9 Bates | | | | providers, how peer to peer applications will continue to erode | | | |
| technological advancements and multiple communication service platforms have highlighted CALEA shortfalls. Ex. 1: 12 Bates pages (EFF/Lynch 184, 186-188, 192-194, 198, and 207-210) contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: Of these 28 Bates pages 10 pages asserted in conjunction with 6/TC for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawfil E.SUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 74: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 70: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | the FBI's ELSUR capabilities due to the level of encryption, and | (b)(/)(E) 26 pgs | | ı |
| platforms have highlighted CALEA shortfalls. Ex. 1: 12 Bates pages (EFF/Lynch 184, 186-188, 192-194, 198, and 207-210) contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: Of these 28 Bates pages 10 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 7A: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | exchange process that is very secure, and now expanding | | | (b)(7)(C): pgs |
| pages (EFF/Lynch 184, 186-188, 192-194, 198, and 207-210) contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: Of these 28 Bates pages 10 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Miner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 7A: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal intrestigations that remain in an open or active status. Ex. 7D: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | technological advancements and multiple communication service | | | 105-107, ¶¶ |
| contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: Of these 28 Bates pages 10 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 7.4: 2 Bates pages (EFFLynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | platforms have highlighted CALEA shortialis. Ex. 17 12 Dates | | | |
| intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: Of these 28 Bates pages 10 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 7A: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | pages (EFF/Lynch 184, 180-108, 192-194, 198, and 207-210) | | | (b)(7)(A): pgs |
| disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). Ex. 2: Of these 28 Bates pages 10 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted 'high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 74: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | intelligence activities, and foreign relations, exempt from | | | 107-108, ¶ 182. |
| categories (c) and (d). Ex. 2: Of these 28 Bates pages 10 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, all 28 Bates pages asserted "high 2" in conjunction with 7F, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful El.SUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 7A: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | disclosure and properly classified under F.O. 13256 & 1.4. | | | (b)(7)(D): pgs |
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| telephone numbers. In addition, all 28 Bates pages asserted "high 2" in conjunction with 7F, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 7A: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | asserted in conjunction with 6/7C for FBI internal, non-public | | | 183-184. |
| "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 7A: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | | | | (b)(7)(E): pgs |
| techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 7A: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | | | | 109-110, ¶ 185. |
| Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 5: 27 Bates pages contained deliberative e-mail chains between FBI personnel exchanging ideas concerning legal, technical, legislative proposals, and communication industry challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 7A: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | techniques and procedures. With Milner decision narrowing | | | |
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| are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 22 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals of investigative interest to the FBI. Ex. 7A: 2 Bates pages (EFF/Lynch 209-210), within these e-main chains, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. Ex. 7D: Of these 9 Bates pages 2 pages (EFF/Lynch 201-202) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. Of these 9 Bates | | | | FBI personnel exchanging ideas concerning legal, technical, | | | |
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| contained information provided by a foreign government and or | | | | pages / pages (EFF/Lynch 164, 160-166, 200, and 207-206) | | | |

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| | | 4/20/2010 | foreign law enforcement entity under an express assurance of confidentiality. 7E: 28 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(2) 3 pgs; | 3 RIP | (b)(2): pgs 87- |
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| 5B | EFF/Lynch 149, and 166- 167 (3) | 4/30/2010 — 11/26/2010 | These 3 Bates pages are 2 internal e-mail chains between FBI divisions. The 1st e-mail seeks information from a recently issued pen trap and trace order. The 2 nd e-mail chain mentions that the Going Dark Working Group (GDWG) is seeking examples of investigations where CALEA shortfalls and communication service companies' technological advances have hampered the collection of lawful intercepts. Pursuant to Court Order, the FBI conducted a review of information that was previously withheld from documents that also contained responsive information based on the FBI's prior determination that the information withheld was Outside the Scope ("O/S") of plaintiff's FOIA requests. As a result of that review, and pursuant to the agency's administrative discretion, all Bates pages where O/S redactions were made to pages that also contained responsive information were reprocessed for potential release. In this case the material originally withheld O/S pertains to the identities of FBI personnel. See attached Exhibit A for reprocessed Bates page 166. Ex. 2: Of these 3 Bates pages 2 pages asserted in conjunction with 6/7c for FBI internal, non-public telephone numbers. In addition, of these 3 Bates pages 2 pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 3: 1 Bates page (EFF/Lynch 149) asserted to withhold information pursuant to 18 U.S.C. § 3123(d), the Pen Register Act. Ex. 5: 1 Bates page discusses proposals to solve ELSUR and encryption shortfalls, and deciding criteria for an Intelligence Assessment Report under development. 6/7C: 3 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, OFG employees, and third party individuals merely mentioned. 7E: 2 Bates pages detailed | (b)(2) 3 pgs; (b)(3) 1 pg; (b)(5) 1 pg; (b)(6), (b)(7)(C) 3 pgs; (b)(7)(E) 2 pgs | 3 Kir | 88, ¶ 156. (b)(3): pgs 88- 89, ¶ 157. (b)(5): pgs 89- 90, ¶ 159-160. (b)(6), (b)(7)(C): pgs 90-93, ¶ 161- 163. (b)(7)(E): pgs 93-94, ¶ 164. |

| 5C | EFF/Lynch 219-222, 225- 240, 243-246, 249-274, and 286-289 (54) | 3/5/2008 — 11/5/2010 | the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. These 54 Bates pages are internal e-mail chains (many classified) between FBI divisions, and/or FBI field offices that are involved in mostly pending investigations. The internal discussions summarize meetings concerning technical ELSUR and legal challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities, and proposed legislative solutions. The investigations outlined in the e-mails highlight ELSUR limitations and the need to preserve lawful intercept capabilities by amending CALEA, improving cooperation and assistance from communication service providers, and developing advanced investigative techniques. Ex. 1: 44 Bates pages (EFF/Lynch 219-220, 222, 225-226, 229, 231-233, 235-237, 239, 244-245, 249-274, and 286-288) contained specific classified information (SECRET) on intelligence activities exempt from disclosure and properly classified under E.O. 13256, § 1.4, category (c). Ex. 2: Of these 49 Bates pages 24 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, of these 49 Bates pages 47 pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 3: 20 Bates pages (EFF/Lynch 251, 253, 256, 258-259, 261-262, 264-269, 271-274, 286-287, and 289) asserted to withhold information pursuant to 18 U.S.C. § 2516. Ex. 5: 20 Bates pages pertained to internal FBI meetings where participants discussed technical ELSUR and legal challenges that are limiting the effectiveness of lawful ELSUR intercept capabilities. 6/7C: 49 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, OFG employees, third party individuals merely mentio | (b)(1) 44 pgs; (b)(2) 49 pgs; (b)(3) 20 pgs; (b)(5) 20 pgs; (b)(6), (b)(7)(C) 49 pgs; (b)(7)(A) 29 pgs; (b)(7)(D) 26 pgs; (b)(7)(E) 47 pgs | 24 RIP 25 WIF 5 RIF | (b)(1): pgs 111-113, ¶ 187-189. (b)(2): pgs 113-114, ¶ 190. (b)(3): pg 114, ¶ 191. (b)(5): pgs 114-115, ¶ 192-193. (b)(6), (b)(7)(C): pgs 116-119, ¶ 194-197. (b)(7)(A): pg 121, ¶ 200. (b)(7)(D): pgs 121-122, ¶ 201. (b)(7)(E): pgs 122-123, ¶ 202. |
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| 5D | EFF/Lynch 275, 275a, and 276-285 (12) | 5/4/2009 | summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. <i>Ex. 7D</i> : 26 Bates pages (EFF/Lynch 250-270, and 288) contained information provided by commercial/private companies and other non-government entities under an "Implied" assurance of confidentiality. <i>7E</i> : 47 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. These 12Bates pages is an Electronic Communication (EC) sent to participants involved in a classified investigation that involved issues concerning Voice-over Internet Protocol (VoIP) involving foreign entities. <i>Ex. 1</i> : 11 Bates pages (EFF/Lynch 275a-285) contained specific classified information (SECRET) on intelligence activities exempt from disclosure and properly classified under E.O. 13256, § 1.4, category (c). <i>Ex. 2</i> : Of these 10 Bates pages 1 page asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, all 10 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. <i>Ex. 3</i> : 2 Bates pages (EFF/Lynch 278-279) asserted to withhold information pursuant to 18 U.S.C. § 2516. <i>6/7C</i> : 5 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, third party individuals merely mentioned, and third party corporate personnel working in the communication industry that were merely mentioned. <i>7E</i> : 10 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(1) 11 pgs; (b)(2) 10 pgs; (b)(3) 2 pgs; (b)(6), (b)(7)(C) 5 pgs; (b)(7)(E) 10 pgs | 7 RIP 5 WIF | (b)(1): pgs 111-113, ¶¶ 187-189. (b)(2): pgs 113-114, ¶ 190. (b)(3): pg 114, ¶ 191. (b)(6), (b)(7)(C): pgs 116-117, and 119-120, ¶¶ 194-195, and 198-199. (b)(7)(E): pgs 122-123, ¶ 202. |
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| 5E | EFF/Lynch 993-998, 1010-1011, 1028-1036, | Case studies undated, but memorandum dated | Of these 46 Bates pages 35 pages are case studies under development that summarize the technological issues and impediments that hampered, or are hampering, specific FBI investigations. In addition, of these 46 Bates pages 11 pages | (b)(1) 23 pgs; (b)(3) 6 pgs; (b)(5) 40 pgs; (b)(6), (b)(7)(C) | 46 WIF | (b)(1): pgs 141- 144, ¶¶ 223- 226. (b)(3): pgs 144- |

| | 1041 1042 | (/22/2010 | (EFF/Lynch 1222-1232) are several partly classified internal | 21 pgs; | 145, ¶¶ 227- | 1 |
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| | 1041-1042, | 6/22/2010 | draft memorandum that outline the ELSUR challenges law | (b)(7)(A) 25 pgs; | 229. | |
| 1 | 1055-1060, | | | $\frac{(b)(7)(D)}{(b)(7)(D)}$ 2 pgs; | (b)(5): pgs 145- | |
| | 1080-1083, | | enforcement are encountering with regard to emerging | $\frac{(b)(7)(D)}{(b)(7)(E)}$ 45 pgs | 146, ¶¶ 230- | |
| | 1132-1137, | | technologies, the development of the definition of 'Going Dark,' | (U)(7)(L) 43 pgs | 231. | |
| | and 1222- | | and gives several FBI investigation case examples showing how | | (b)(6), | |
| 1 | 1232 (46) | | ELSUR limitations have hampered these investigations. Ex. 1: | | (b)(7)(C): pgs | |
| | | | 23 Bates pages (EFF/Lynch 1030-1036, 1080-1081, 1132-1135, | | 146-149, ¶¶ 232 | |
| | | | 1137, and 1222-1230) contained specific classified information | | and 234. | |
| | | | (SECRET) on intelligence activities, and foreign relations, | | (b)(7)(A): pgs | |
| | | | exempt from disclosure and properly classified under E.O. | | 149-150, ¶ 235. | |
| | | | 13256, § 1.4, categories (c) and (d). Ex. 3: Of these 6 Bates | | | |
| | | | pages 4 pages (EFF/Lynch 1132-1133, and 1136-1137) asserted | | (b)(7)(D): pg | |
| | | | to withhold information pursuant to 18 U.S.C. § 3123(d), the Pen | | | |
| | | | Register Act. Of these 6 Bates pages 5 pages (EFF/Lynch 1132- | | | |
| | | | 1135, and 1137) asserted to withhold information pursuant to 50 | | | |
| | | | U.S.C. § 1806. Of these 6 Bates pages 2 pages (EFF/Lynch | | | |
| | | | 1135-1136) asserted to withhold information pursuant to 18 | | 150-151, ∏ <i>251.</i> | |
| | | | U.S.C. § 2510, et. seq., Title III of the Omnibus Crime Control | | | |
| | | | and Safe Street Act. Ex. 5: 40 Bates pages concerned | | | |
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| | | | outlining ELSUR challenges, defining 'Going Dark' and | | | |
| | | | reviewing FBI investigations that were hampered by ELSUR | | | |
| | | | shortfalls. 6/7C: 21 Bates pages contained the names and/or | | | |
| | | | identifying information of FBI SAs and support personnel, and | | | |
| | | | third party individuals that were of investigative interest to the | | | |
| | | | FBI. Ex. 74: 25 Bates pages (EFF/Lynch 994-998, 1010-1011, | | | |
| | | | 1033-1036, 1041-1042, 1055-1059, 1080, and 1132-1137), | | | |
| | | | within these case studies, contained case summaries, or discussed | ~ | | |
| | | | and or related details of FBI criminal investigations that remain | | | |
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| | | | page (EFF/Lynch 1082) contained information provided by | | | |
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| | | | under an "Implied" assurance of confidentiality. Of these 2 Bates | | | |
| | | | pages 1 page (EFF/Lynch 1232) contained information provided | | | |
| | | | by a foreign government and or foreign law enforcement entity | | | |
| | | | to withhold information pursuant to 18 U.S.C. § 3123(d), the Pen Register Act. Of these 6 Bates pages 5 pages (EFF/Lynch 1132-1135, and 1137) asserted to withhold information pursuant to 50 U.S.C. § 1806. Of these 6 Bates pages 2 pages (EFF/Lynch 1135-1136) asserted to withhold information pursuant to 18 U.S.C. § 2510, et. seq., Title III of the Omnibus Crime Control and Safe Street Act. <i>Ex. 5:</i> 40 Bates pages concerned development of case studies on surveillance and ELSUR challenges that were hampering FBI investigations, and proposing possible solutions, and development of a memorandum outlining ELSUR challenges, defining 'Going Dark' and reviewing FBI investigations that were hampered by ELSUR shortfalls. <i>6/7C:</i> 21 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and third party individuals that were of investigative interest to the FBI. <i>Ex. 7A:</i> 25 Bates pages (EFF/Lynch 994-998, 1010-1011, 1033-1036, 1041-1042, 1055-1059, 1080, and 1132-1137), within these case studies, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. <i>Ex. 7D:</i> Of these 2 Bates pages 1 | | 137, and 15 ¶¶ 220, and 236. (b)(7)(E): p 150-151, ¶ | 50, l ogs |

| 5F | EFF/Lynch | 11/6/2009 | under an express assurance of confidentiality. 7E: 45 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. These 35Bates pages are partly classified internal e-mail chains | (b)(1) 13 pgs; | 9 RIP | (b)(1): pgs 141- |
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| SF SF | 1012-1027, 1037-1040, 1104-1106, 1138-1141, 1189-1191, 1199-1202, and 1206 (35) | 9/29/2010 | between FBI division personnel. The internal e-mail discussions pertained to: 1) collecting multiple FBI investigation case examples where communication industry technical issues, and compliance questions are hampering implementing of lawful intercept orders, 2) difficulties with VoIP communication services, 3) drafting suggestions concerning 'Going Dark' talking point slide presentations, and 3) meeting preparation, and subsequently follow-up meeting summary discussion. The meeting was with the Capabilities Gaps Working Group, where Going Dark legislative and institutional proposals under consideration, and ELSUR technological gaps were discussed. <i>Ex. 1:</i> 13 Bates pages (EFF/Lynch 1015-1018, 1021-1024, 1037-1040, and 1104-1105) contained specific classified information (SECRET) on intelligence activities, and foreign relations, exempt from disclosure and properly classified under E.O. 13256, § 1.4, categories (c) and (d). <i>Ex. 3:</i> 2 Bates pages (EFF/Lynch 1139-1140) asserted to withhold information pursuant to 18 U.S.C. § 3123(d), the Pen Register Act. <i>Ex. 5:</i> 33 Bates pages pertained to internal FBI discussions pertaining to 'Going Dark' legislative initiative to develop proposals on updating CALEA, compliance questions that are hampering implementing of lawful intercept orders, institutional proposals under consideration, and ELSUR technological gaps and potential ways to solve the weakening of FBI's capabilities to obtain lawful intercepts. <i>6/7C:</i> 33 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, OFG employees, and third party individuals that were of investigative interest to the FBI. <i>Ex. 7A:</i> 6 Bates pages (EFF/Lynch 1016-1017, and 1037-1040), within these internal emails, contained case summaries, or discussed and or related | (b)(3) 2 pgs; (b)(5) 33 pgs; (b)(6), (b)(7)(C) 33 pgs; (b)(7)(A) 6 pgs; (b)(7)(E) 34 pgs | 26 WIF | 144, ¶¶ 223- 226. (b)(3): pg 144, ¶ 227. (b)(5): pgs 145- 146, ¶¶ 230- 231. (b)(6), (b)(7)(C): pgs 146-149, ¶¶ 232 and 234. (b)(7)(A): pgs 149-150, ¶ 235. (b)(7)(E): pgs 150-151, ¶ 237. |

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| | | | details of FBI criminal investigations that remain in an open or active status. 7E: 34 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. Internal FBI Intelligence Assessment Report | | | |
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| 6A | EFF/Lynch 150-165 (16) | 9/10/2010 | These 16 Bates pages are a redline draft internal FBI Intelligence Assessment report titled, "Going Dark: Encryption and the Associated Issues Facing Law Enforcement." The report was being developed by the Directorate of Intelligence, Cyber Intelligence Section, to detail software- and hardware-based encryption deployment challenges that hinder both authorized collection and analysis. <i>Ex. 1:</i> 2 Bates pages (EFF/Lynch 155, and 162) contained specific classified information (SECRET) on intelligence activities exempt from disclosure and properly classified under E.O. 13256, § 1.4, category (c). <i>Ex. 2:</i> 16 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. <i>Ex. 3:</i> 2 Bates pages (EFF/Lynch 155, and 162) asserted to withhold information pursuant to 50 U.S.C. § 1806. <i>Ex. 5:</i> 16 Bates page discusses proposals to solve ELSUR and encryption shortfalls, and developing criteria for an Intelligence Assessment Report. <i>7E:</i> 16 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(1) 2 pgs; (b)(2) 16 pgs; (b)(3) 2 pgs; (b)(5) 16 pgs; (b)(7)(E) 16 pgs | 16 WIF | (b)(1): pgs 85- 87, ¶¶ 153-155. (b)(2): pgs 87- 88, ¶ 156. (b)(3): pg 89, ¶ 158. (b)(5): pgs 89- 90, ¶¶ 159-160. (b)(7)(E): pgs 93-94, ¶ 164. |
| 6B | EFF/Lynch 1043-1054 (12) | 7/23/2010 | These 12 Bates pages are a draft internal FBI Intelligence Assessment report titled, "Challenges Posed by Malicious Use of Voice over Internet Protocol." The report was being developed by the Directorate of Intelligence, FBI Cyber Intelligence Section, to report that the FBI's ability to collect and analyze intelligence for national and international security cases is | (b)(1) 6 pgs; (b)(3) 3 pgs; (b)(5) 12 pgs; (b)(7)(A) 1 pg; (b)(7)(E) 11 pgs | 12 WIF | (b)(1): pgs 141- 144, ¶¶ 223- 226. (b)(3): pg 144, ¶ 228. (b)(5): pgs 145- |

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| | | | threatened when malicious actors use Voice over Internet Protocol (VoIP) services to communicate or facilitate criminal activity. The paper discusses the challenges and intelligence gaps that occur. Ex. 1: 6 Bates pages (EFF/Lynch 1047, and 1049-1053) contained specific classified information (SECRET) on intelligence activities exempt from disclosure and properly classified under E.O. 13256, § 1.4, category (c). Ex. 3: 3 Bates pages (EFF/Lynch 1049-1050, and 1053) asserted to withhold information pursuant to 50 U.S.C. § 1806. Ex. 5: 12 Bates pages discuss the development of an Assessment Report on ELSUR challenges, and intelligence collect gaps. Ex. 7A: 1 Bates page (EFF/Lynch 1050), within this Intelligence Assessment Report, contained case summaries, or discussed and or related details of FBI criminal investigations that remain in an open or active status. 7E: 11 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. Collection, Interpretation and Preservation of Intelligence | | | 146, ¶¶ 230- 231. (b)(7)(A): pgs 149-150, ¶ 235. (b)(7)(E): pgs 150-151, ¶ 237. |
| | | | Data Obtained with a NSL/Subpoena | | | |
| 7A | EFF/Lynch 168-172, and 180-183 (9) | 6/3/2009 – 2/3/2011 | These 9 Bates pages are 4 separate internal e-mail chains between FBI divisions. 3 of these 4 e-mail chains pertain to a discussion concerning a talking points presentation on the most frequently asked questions relating to the collection, interpretation, and preservation of intelligence data provided by an Internet Service Provider (ISP) in response to a FISA order, NSL, and/or search warrant. The 4 th e-mail chain discusses the difficulty the FBI was having with a certain cellular communications provider concerning a lawful intercept order. Pursuant to Court Order, the FBI conducted a review of information that was previously withheld from documents that also contained responsive information based on the FBI's prior determination that the information withheld was Outside the Scope ("O/S") of plaintiff's FOIA requests. As a result of that | (b)(2) 8 pgs; (b)(6), (b)(7)(C) 8 pgs; (b)(7)(E) 7 pgs | 8 RIP 1 RIF | (b)(2): pg 95, ¶ 166. (b)(6), (b)(7)(C): pgs 96-97, ¶¶ 167- 169. (b)(7)(E): pg 98, ¶ 170. |

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| | | | review, and pursuant to the agency's administrative discretion, all Bates pages where O/S redactions were made to pages that also contained responsive information were reprocessed for potential release. In this case the material originally withheld O/S pertains to the identities of FBI personnel, and imbedded PDF's concerning presentations that were outside the scope of plaintiff's FOIA request. See attached Exhibit A for reprocessed Bates pages 168, 170, and 182. Ex. 2: Of these 8 Bates pages 6 pages asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, of these 8 Bates pages 6 pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. 6/7C: Of these 8 Bates pages all 8 pages contained the names and/or identifying information of FBI SAs and support personnel. In addition, of these 8 pages 1 page (EFF/Lynch 168) also contained the name and identifying information of a corporate legal officer in the communication industry that was merely mentioned. 7E: 7 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(2) 7 mm | 7 WIF | (b)(2): pg 95, ¶ |
| 7 B | EFF/Lynch 173-179 (7) | 4/22/2010 (2 of 3 talking points undated) | Of these 7 Bates pages 2 pages are a talking points "User Guide" on how to read User, History, and Messaging Shorthand provided by a certain Internet Service Provider (ISP). Of these 7 Bates pages 1 page is a talking points summary report defining what a social networking company is, and what can or cannot be obtained with a NSL/Subpoena. Finally, of these 7 Bates pages 4 pages are talking points from a paper on the most frequently asked questions and answers concerning the collection, interpreting, and preservation of data provided by ISP's in response to a FISA order, NSL, and/or search warrant. Ex. 2: 7 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. 7E: 7 Bates pages detailed the difficulties law enforcement encountered in | (b)(2) 7 pgs; (b)(7)(E) 7 pgs | / WIF | (b)(2): pg 93, ¶ 166. (b)(7)(E): pg 98, ¶ 170. |

| | | | conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | | |
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| | | | FBI Director Talking Points and Congressional Testimony | , | | |
| 8A | EFF/Lynch 213-218 (6) | 11/12/2010 11/15/2010 | Of these 6 Bates pages 2 pages are an email chain that details deliberative work on development of a talking points paper for Director Mueller concerning cooperation and assistance efforts provided by Internet Service Providers (ISP's) and legal and technological issues that have effected FBI investigations. Of these 6 Bates pages 4 pages are a draft talking points paper being developed for Director Mueller concerning the cooperation and assistance provided by ISP's and how legal and technical issues have effected FBI Investigations (several case examples provided). Ex. 1: 1Bates page (EFF/Lynch 215) contained specific classified information (SECRET) on intelligence activities exempt from disclosure and properly classified under E.O. 13256, § 1.4, category (c). Ex. 2: Of these 5 Bates pages 1 page asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, all 5 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. 3: 1 Bates page (EFF/Lynch 213) asserted to withhold information pursuant to 18 U.S.C. § 3123(d), the Pen Register Act. Ex. 5: 5 Bates pages contained deliberative discussion in an email chain, and deliberative process privilege work in the development process concerning surveillance challenges posed by emerging technologies. 6/7C: 2 Bates pages contained the names and/or identifying information of FBI SAs and support personnel. 7E: 5 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR | (b)(1) 1 pg; (b)(2) 5 pgs; (b)(3) 1 pgs; (b)(5) 5 pgs; (b)(6), (b)(7)(C) 2 pgs; (b)(7)(E) 5 pgs | 6 RIP | (b)(1): pgs 99- 101, ¶¶ 172- 174. (b)(2): pgs 102- 103, ¶ 176. (b)(5): pgs 103- 105, ¶¶ 178- 179. (b)(6), (b)(7)(C): pgs 105-106, ¶ 180. (b)(7)(E): pgs 109-110, ¶ 185. |

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| 8B | EFF/Lynch 341-342, and 345-360 (18) | 1/26/2010 - 3/24/2010 | capabilities will remain effective and productive. Of these 18 Bates pages 1 Bates page (EFF/Lynch 341) pertained to upcoming testimony at a closed March 24, 2010 HPSCI Committee hearing on the DOJ/Intel programs and budget, 3 pages (EFF/Lynch 342, and 345-346) concerned an internal FBI discussion on the development of a 'Going Dark' briefing statement for the Director's upcoming Annual Threat Assessment Hearing, and 14 Bates pages (EFF/Lynch 347-360) pertained to a partly classified March 28, 2010 draft transcript of Director Mueller's April 22, 2010 testimony before the Senate Committee on Intelligence. Ex. 1: 9 Bates pages (EFF/Lynch 348, and 350-357) contained specific classified information (SECRET) on intelligence activities exempt from disclosure and properly classified under E.O. 13256, § 1.4, category (c). Ex. 5: 18 Bates pages contained several deliberative e-mail chains concerning developing a 'Going Dark' briefing statement for a future Congressional hearing, and a redline draft of testimony for Director Mueller's appearance at a future Senate hearing. Ex. 6/7C: 4 Bates page contained the names and/or identifying information of FBI SAs and support personnel. Ex. 7E: 14 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | (b)(1) 9 pgs; (b)(5) 18 pgs; (b)(6), (b)(7)(C) 4 pgs; (b)(7)(E) 14 pgs | 3 RIP 15 WIF | (b)(1): pgs 124- 126, ¶¶ 204- 206. (b)(5): pgs 127- 128, ¶¶ 208- 209. (b)(6), (b)(7)(C): pg 129, ¶ 211. (b)(7)(E): pgs 131-132, ¶ 213. |
| | | | Communications Related to Legislative Branch Meetings | | | |
| 9 | EFF/Lynch 307-308 (2) | 8/11/2006 — 5/28/2009 | These 2 Bates pages are internal congressional contact briefing summaries that summarize 2 meetings between OCA personnel and congressional offices where proposed legislative amendments to CALEA were discussed. Pursuant to Court Order, the FBI conducted a review of information that was previously withheld from documents that also contained responsive information based on the FBI's prior determination that the information withheld was Outside the Scope ("O/S") of plaintiff's FOIA requests. As a result of that review, and | (b)(5) 1 pg; (b)(6), (b)(7)(C) 2 pgs; (b)(7)(E) 1 pg | 1 RIP 1 WIF | (b)(5): pgs 127- 128, ¶¶ 208- 209. (b)(6), (b)(7)(C): pgs 129-131, ¶¶ 211-212. (b)(7)(E): pgs 131-132, ¶ 213. |

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| 10A | EFF/Lynch I-2 (2) | 4/16/2010 | pursuant to the agency's administrative discretion, all Bates pages where O/S redactions were made to pages that also contained responsive information were reprocessed for potential release. In this case the material originally withheld O/S pertained to other discussion topics not within the scope of plaintiffs FOIA request. See attached Exhibit A for reprocessed Bates page 307. Ex. 5: 1 Bates page contained deliberative exchange on proposed legislative solutions to enhance ELSUR capabilities. Ex. 6/7C: 2 Bates pages contained the names and/or identifying information of FBI SAs and support personnel, and OFG employees. Ex. 7E: 1 Bates page detailed the difficulties law enforcement encountered in conducting ELSUR, and discusses possible operational, legal, and procedural changes to the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. Discussions Pertaining to Media Articles This 2 page e-mail chain outlines a recent article in Communication Daily concerning cable roaming agreements between interconnecting Wi-Fi services, and how this might relate to "Going Dark." Ex. 2: 1 Bates page asserted in conjunction with 6/7C for FBI internal, non-public telephone numbers. In addition, asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn (b)(2) in this instance. Ex. 6/7C: 1 Bates page contained the names and/or identifying information of FBI SAs and support personnel, and | (b)(2) 1 pg; (b)(6), (b)(7)(C) 1 pg; (b)(7)(E) 1 pg | 2 RIP | (b)(2): pg 78, ¶ 141. (b)(6), (b)(7)(C): pgs 80-82, ¶¶ 146- 147. (b)(7)(E): pgs 84-85, ¶ 151. |
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| 100 | EFF/Lymak | Lindatad | OFG employees. Ex. 7E: 1 Bates page detailed how lawful intercept capabilities would be affected by the new cable roaming agreements. These 2 Bates pages contained discussion on proposed FBI | (b)(5) 2 pgs; | 2 WIF | (b)(5): pgs 127- |
| 10B | EFF/Lynch 305-306 (2) | Undated | responses to inaccuracies located in an undated Wired Magazine article titled, "Point, ClickEavesdrop: How the FBI Wiretap Net Operates." The talking point discussion also outlines CALEA gaps that may have to be addressed. Ex. 5: 2 Bates pages contained draft deliberative talking points concerning the | (b)(7)(E) 2 pgs | 2 1141 | 128, ¶¶ 208- 209. (b)(7)(E): pgs 131-132, ¶ 213. |

| | | | FBI's proposed responses to inaccuracies located within a media article. <i>Ex. 7E:</i> 2 Bates pages detailed proposed legislative changes to CALEA, which would enhance investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | | |
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| 10C | EFF/Lynch 649, 662, 665-671, 755, and 761-767 (17) | 6/4/2010 — 9/27/2010 | These 17 Bates pages are internal e-mail chains between FBI and DOJ personnel. The first internal e-mail discussion pertained to proposing potential responses to an imminent New York Times story on 'Going Dark.' The second email discussion pertained to approving talking points about the released New York Times article about the FBI seeking new law enforcement regulations for the Internet, telecommunications carriers having technical difficulties implementing lawful intercept court orders. The third email chain pertained to developing talking points for FBI leadership to answer questions about a Washington Post article titled, "Administration seeks ways to monitor Internet communication." A fourth email chain, which was mostly referred to DOJ for their direct response, pertained to a discussion over the New York Times article titled, "U.S. is Working to Ease Wiretaps on the Internet." A fifth email dealt with an internal discussion about an announcement made by service provider. Finally, several email chains (mostly referred to DOJ) discussed criminal case examples in the news, which showed how technological advances are out pacing law enforcement's ability to perform lawful intercepts. Of these 17 Bates pages 2 pages (EFF/Lynch 667-668) were referred to DOJ for direct response to plaintiff. Additionally, of these 17 Bates pages 7 pages (EFF/Lynch 669-670, 761-762, and 765-767) were partly referred to DOJ after consultation on FBI material. Ex. 5: 5 Bates pages contained deliberative discussion between FBI and DOJ personnel on developing talking points concerning proposed FBI responses media articles. Ex. 6/7C: 11 Bates page contained the names and/or identifying information of FBI SAs and support personnel, third party individuals merely mentioned, and OFG employees. Ex. 7E: 9 Bates pages detailed the difficulties law enforcement encountered in conducting ELSUR, and discuss possible operational, legal, and procedural changes to | (b)(5) 5 pages; (b)(6), (b)(7)(C) 11 pgs; (b)(7)(E) 9 pgs | 14 RIP [7 partly referred to DOJ] 2 WIF [Referred to DOJ] 1 RIF | (b)(5): pgs 133-134, ¶¶ 215-216. (b)(6), (b)(7)(C): pgs 134-137, ¶¶ 227-219. (b)(7)(E): pgs 138-139, ¶ 221. |

| | | | the use, or enhancement of, investigative techniques to ensure ELSUR capabilities will remain effective and productive. | | | |
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| 10D | EFF/Lynch 1465-1467 (3) | 5/11/2009 | These 3 Bates pages is an internet article titled: "FBI 'Going Dark' with New Advanced Surveillance Program" released in full. | | 3 RIF | |
| | | | CALEA ELSUR Non-Compliance Report | | | |
| 11 | EFF/Lynch 1324-1326 (3) | Undated | These 3 Bates pages are 2 internal FBI sample CALEA reporting forms titled, 1) "ELSUR Noncompliance Incident Report," and 2) "Provider Noncompliance with Retrieval of Communication Records." Ex. 2: All 3 Bates pages asserted "high 2" in conjunction with 7E, to protect investigative techniques and procedures. With Milner decision narrowing Exemption 2, FBI has withdrawn. Ex. 7E: All 3 Bates pages were internal CALEA compliance reporting forms that outline specific problems the FBI may encounter during retrieval of ELSUR information in compliance with CALEA. | (b)(2) 3 pgs; (b)(7)(E) 3 pgs | 3 WIF | (b)(2): pg 153, ¶ 239. (b)(7)(E): pg 160, ¶ 247. |
| | · | | FBI FY 2010 Budget Details | | | |
| 12 | EFF/Lynch 1468-1472 (5) | FY 2010 Budget Request [undated] | These 5 Bates pages, released in full, is a copy of the "FBI FY 2010 Budget Request at a Glance." | | 5 RIF | , |
| | | | Law Enforcement Executive Forum (LEEF) Presentations | | | |
| 13 | EFF/Lynch 1241-1323, and 1327- 1332 (89) | 5/18/2009 – 6/25/2009 | These 89 Bates pages are an executive summary of the FBI sponsored Law Enforcement Executive Forum ("LEEF") prepared for FBI leadership. The summary included a list of attendees, a copy of the invitation to the event, and several attachments, which included 4 of the 6 presentations given at the forum. The included presentations were titled: 1) "Going Dark: Law Enforcement's Need to Preserve Lawful Intercept Capabilities," 2) "State and Local Law Enforcement Challenges," | (b)(2) 84 pg; (b)(5) 89 pgs; (b)(6), (b)(7)(C) 15 pgs; (b)(7)(E) 81 pgs | 89 WIF | (b)(2): pg 153, ¶ 239. (b)(5): pgs 153- 155, ¶¶ 240- 241. (b)(6), (b)(7)(C): pgs 156-160, ¶¶ |

| | | | 3) "Technology Transfer Program: Office of National Drug | | 1 | 243-246. |
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| | | | Control Policy, Counterdrug Technology Assessment Center," | | | (b)(7)(E): pg |
| | | | and 4) "Going Dark: An Update." The other 2 presentations not | | | 160, ¶ 247. |
| | | | included with the summary were titled, "Impact on Local Law | | | |
| | | | Enforcement," and "The DEA Perspective." The purpose of the | | | |
| | | | meeting was for the law enforcement attendees to gain more | | | |
| | | | familiarity with the National Lawful Intercept Strategy under | | | |
| | | | development, and to share their thoughts, opinions and provide | | | |
| 1 | | | input into proposed steps the LEEF needs to take to facilitate the | | | |
| | | | Going Dark Initiative. Ex. 2: Of these 84 Bates pages 3 pages | | | |
| | | | asserted in conjunction with 6/7C for FBI internal, non-public | | | |
| | | | telephone numbers. In addition, of these 84 Bates pages 75 pages | | | |
| | | | asserted "high 2" in conjunction with 7E, to protect investigative | | | |
| | | | techniques and procedures. With Milner decision narrowing | | | |
| | | | Exemption 2, FBI has withdrawn (b)(2) in these instances. Ex. | | | |
| | | | 5: 89 Bates pages contained deliberative executive summary | | | |
| | | | meeting notes that detailed various law enforcement sensitive | | | |
| | | | presentations concerning the National Lawful Intercept Strategy | | | |
| | | | under development, and discussed opinions, options, and the | | | |
| | | | sharing of ideas on how to facilitate the Going Dark Initiative. | | | |
| | | | The FBI solicited the views and opinions on the development of | | | |
| | | | the Bureau's ELSUR policy, and these law enforcement partners | | | |
| | | | were acting as consultants. Ex. 6/7C: 15 Bates page contained | | | |
| | | | the names and/or identifying information of FBI SAs and support | | | |
| | | | personnel, third party individuals merely mentioned, and OFG | | | |
| | | | employees. Ex. 7E: 81 Bates pages detailed the difficulties law | | | |
| | | | enforcement encountered in conducting ELSUR, and discuss | | | |
| | | | possible operational, legal, and procedural changes to the use, or | | | |
| | | | enhancement of, investigative techniques to ensure ELSUR | | | |
| | | | capabilities will remain effective and productive. | | | |
| | | | Referrals to DOJ, DHS, or DEA for Direct Response to Plaintiff | | | |
| 144 | EEE/Ib | Document 1 | These 18 Bates pages pertain to 2 documents that were prepared | 1 | 8 WIF | |
| 14A | EFF/Lynch 314-327, and | dated | by, and/or obtained from the DOJ, and the FBI subsequently | | | |
| | 363-366 (18) | 12/8/2009, | referred the documents to the DOJ on March 31, 2011, for direct | | | |
| | 303-300 (18) | 12/0/2009, | referred the documents to the 1903 of thaten 51, 2011, for theer | | | |

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| | | | and second | response to the plaintiff. See DOJ declaration and Index for | | |
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| | | | document | direct response details. | | |
| | | | undated | | | |
| | 14B | EFF/Lynch | DHS material | These 34 Bates pages pertain to documents and/or information | 34 WIF | |
| | | 650-661, 727- | dated | that were prepared by and/or obtained from the DHS (EFF/Lynch | | |
| | | 743, and 756- | 4/1/2008 - | 650-661), DOJ (EFF/Lynch 727-743), or DEA (EFF/Lynch 756- | | |
| | | 760 (34) | 8/20/2009, | 760), and the FBI subsequently referred the documents and/or | | |
| | | [Note: also | DOJ material | information to the DOJ, DHS, and DEA on March 31, 2011, for | | |
| | | see 10C | undated, and | direct response to the plaintiff. In addition, as previously | | |
| | | discussion | DEA material | discussed in above Category 10C, 2 Bates pages (EFF/Lynch | | |
| | | above] | undated | 667-668) were referred to DOJ for direct response to plaintiff, | | |
| ı | | | | and 7 pages (EFF/Lynch 669-670, 761-762, and 765-767) were | | |
| | | | | partly referred to DOJ after consultation on FBI material. See | | |
| | | | | DHS, DOJ, and DEA declarations and Indices for direct response | | |
| | | | | details. | | |

IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF CALIFORNIA

| ELECTRONIC | FRONTIER | FOUNDATION |
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| | | |

Plaintiff,

v.

Civil Action No. 10-CV-04892-RS

U.S. DEPARTMENT OF JUSTICE,

Defendant.

Exhibit B



Legislative and Policy Challenge Scope of CALEA



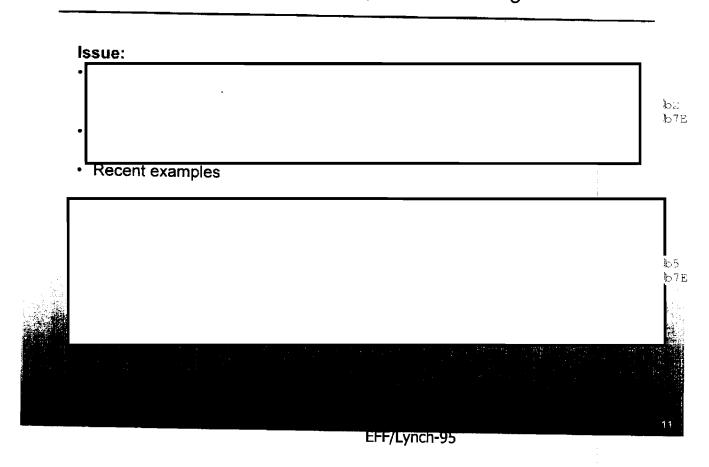
- · CALEA requires "telecommunications carriers" to develop and deploy intercept solutions in their networks to ensure that lawfully-authorized electronic surveillance could be performed
- · Since CALEA's enactment in 1994, communications services have evolved beyond the traditional telecommunications platforms that existed at the time of passage
- A growing number of providers and emerging services that offer alternatives to

| | telephony may unications car | y no longer meet CALEA's de rier" | efinition of a | b 2 |
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| - P2P S | Services | and Third Party Applicatio | ns | 152 157E |
| services b | | at are covered by CALEA free re developed techniques for a | . The contract of the contrac | in |
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Legislative and Policy Challenge On Premises Interception/Monitoring



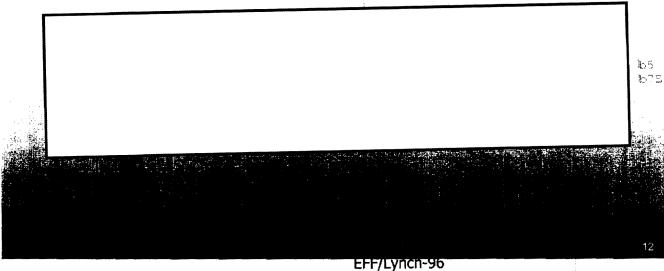




Legislative and Policy Challenge **CALEA Safe Harbor**



- •Carriers using industry standards are granted "safe harbor" under CALEA
- •Industry standards bodies are industry-controlled, often to the detriment of law enforcement
- •"Safe harbor" for deficient industry standards affords unwarranted protection
- •Process of challenging standards before the FCC is burdensome and lengthy
- Recent examples

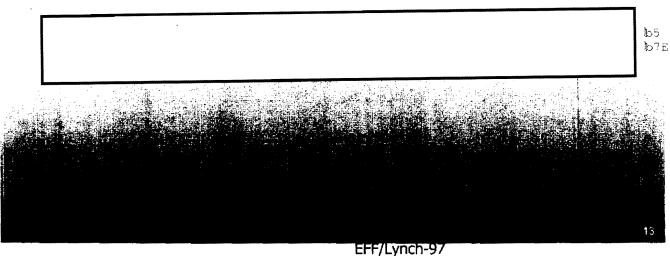




Legislative and Policy Challenge **Delivery of Data**



- •Carriers often fail to deliver data in a secure, reliable and time-efficient manner
- •Carriers utilize methods that do not ensure the intercepted communications are received at the law enforcement collection facility
- •Delivery mechanisms that are cost-prohibitive for law enforcement and cannot be established in time-efficient manner
- Recent examples



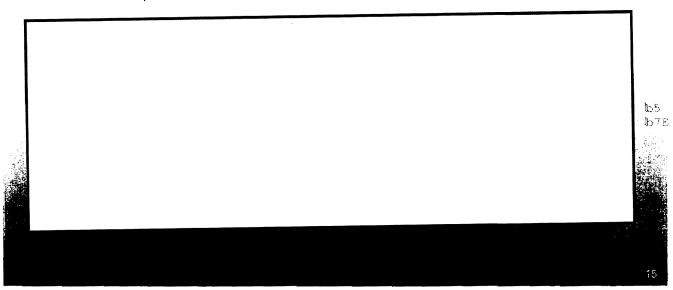


Legislative and Policy Challenge Enforcement



Issue:

- •Non-compliance with CALEA for emerging service occurs often
- •CALEA's current enforcement provisions present insurmountable hurdles that make even the threat of enforcement non-credible
- •CALEA places the government in a "Catch-22" position
- Recent examples



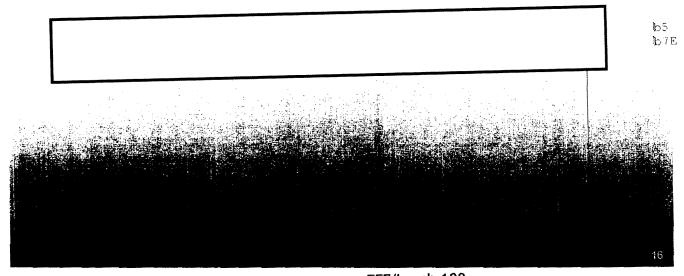
EFF/Lynch-99



Legislative and Policy Challenge Encryption



- •Many modern communication services and devices use encryption as a means to protect subscriber communications and data
 - Data "in transit," such as VoIP and e-mail communications
 - Data "at rest," such as the data stored on a hard drive or USB device



EFF/Lynch-100



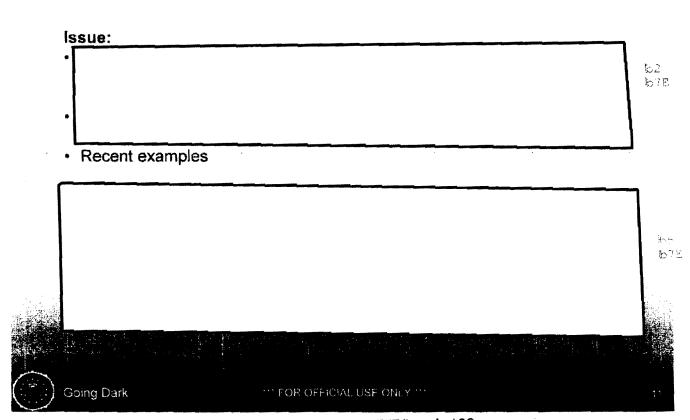
Legislative and Policy Challenge Data Retention



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EFF/Lynch-102

Legislative and Policy Challenge On Premises Interception/Monitoring

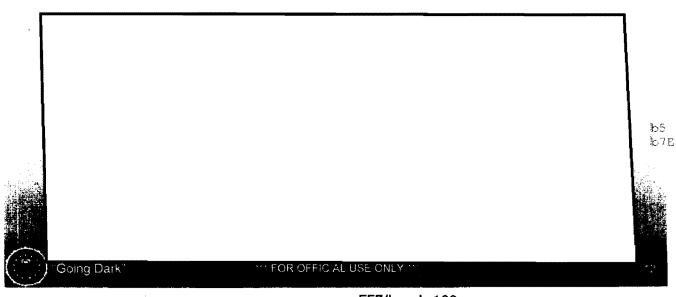


EFF/Lynch-108

Legislative and Policy Challenge CALEA Safe Harbor

Issue:

- •Carriers using industry standards are granted "safe harbor" under CALEA
- •Industry standards bodies are industry-controlled, often to the detriment of law enforcement
- •"Safe harbor" for deficient industry standards affords unwarranted protection
- •Process of challenging standards before the FCC is burdensome and lengthy
- Recent examples



EFF/Lynch-109

Legislative and Policy Challenge Delivery of Data

Issue:

- •Carriers often fail to deliver data in a secure, reliable and time-efficient manner
- •Carriers utilize methods that do not ensure the intercepted communications are received at the law enforcement collection facility
- •Delivery mechanisms that are cost-prohibitive for law enforcement and cannot be established in time-efficient mariner
- Recent examples



EFF/Lynch-110

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Legislative and Policy Challenge Enforcement

Issue: Non-compliance with CALEA for emerging service occurs often CALEA's current enforcement provisions present insurmountable hurdles that make even the threat of enforcement non-credible CALEA places the government in a "Catch-22" position Recent examples

** FOR OFFICIAL USE ONLY ***

EFF/Lynch-112

Legislative and Policy Challenge Encryption

Issue:

- •Many modern communication services and devices use encryption as a means to protect subscriber communications and data
 - Data "in transit," such as VoIP and e-mail communications
 - Data "at rest," such as the data stored on a hard drive or USB device

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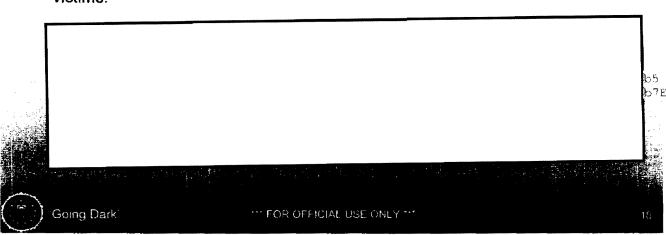
EFF/Lynch-113

b5 b7Е

Legislative and Policy Challenge Data Retention

Issue:

•The migration of traditional telephony (e.g., land-line and cellular telephone service) to flat-rate nationwide calling services, and away from toll-based services, together with the migration of users to Internet-based telephony (as well as other communications options), has substantially eroded the availability of non-content transactional communications records through which investigative agencies have traditionally identified offenders and their victims.



EFF/Lynch-115

Legislative and Policy Challenge On Premises Interception/Monitoring

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EFF/Lynch-121

Legislative and Policy Challenge CALEA Safe Harbor

| b. | Carriers using industry standards are granted "safe harbor" under CALEA Industry standards bodies are industry-controlled, often to the detriment of law enforcement "Safe harbor" for deficient industry standards affords unwarranted protection Process of challenging standards before the FCC is burdensome and lengthy Recent examples:ack of time stamp capability;is not afforded safe harbor despite having a solution that meets law enforcement's needs | b2 b7€ |
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EFF/Lynch-122

Legislative and Policy Challenge Delivery of Data

Issue:

- Carriers often fail to deliver data in a secure, reliable and time-efficient manner
- Carriers utilize methods that do not ensure the intercepted communications are received at the law enforcement collection facility

 Delivery mechanisms that are cost-prohibitive for law enforcement and cannot be established in time-efficient manner

| Recent examples: | |
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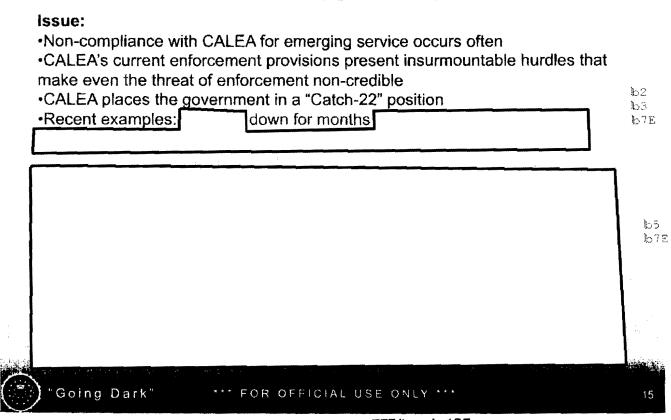


"Going Dark"

** FOR OFFICIAL USE ONLY ***

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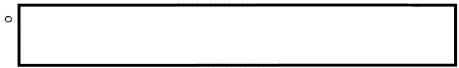
Legislative and Policy Challenge Enforcement



EFF/Lynch-125

• Child Pornography and Exploitation

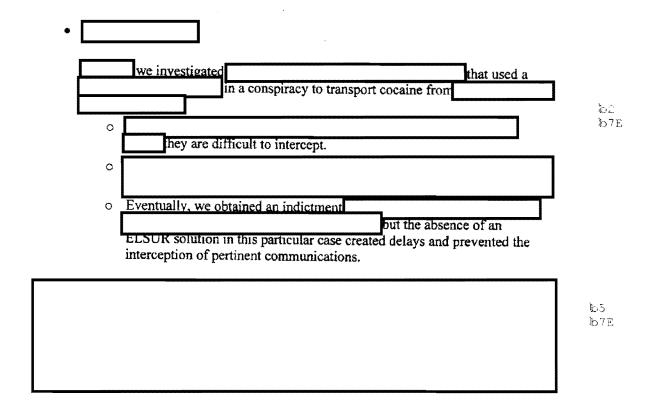
In Operation Achilles, we broke up an international online child porn and exploitation ring in 2008 that used anonymizers and encryption services to conceal their activities.



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- o Together with our foreign partners, we:
 - Arrested/convicted 14 defendants in the U.S., two in the U.K., and two in Germany; and
 - Identified over 12 victims of molestation, and seized 400,000 images and 1,200 videos.



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What threatens Law Enforcement and the Intelligence Community's ability to intercept targets' communication?



| coordinated efforts between LE and IC | as well as within LE | |
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Case3:10-cv-04892-RS Document63-1 Filed01/31/13 Page 7.7 of 87

HEREIN IS UNCLASSIFIED DATE 01-12-2011 BY 65179/DMH/BAW/STP/bls

| From: Sent: Friday. November 26, 2010 3:18 PM To: CYD)(FBI) Subject: Pusuant to your FOIA request FOIA request | |
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| From: (CyD) (FBI) Sent: Friday, July 30, 2010 6:55 PM To: (CyD) (FBI); (CyD)(FBI) Subject: RE: Going Dark Working Group | |
| SENSITIVE BUT UNCLASSIFIED NON-RECORD | |
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| One other issue I've been made aware of is | |
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| SENSITIVE BUT UNCLASSIFIED NON-RECORD b2 b5 b7E | |
| Can you all address From: DI)(FBI) Sent: Wednesday, July 28, 2010 4:29 PM | |
| To: (CYD)(FBI); (CyD) (FBI); (CyD) (FBI); (CYD)(FBI); (CYD)(FBI); (CYD)(FBI); (CYD)(FBI); (CYD)(FBI); (CYD)(FBI); (CYD)(FBI) Cc: (CYD) (FBI) (CYD)(FBI) Subject: Going Dark Working Group | b2 b5 b6 b7C b7E |
| SENSITIVE BUT UNCLASSIFIED NON-RECORD | E) (E) |
| The Going Dark Working Group (GDWG) continues to ask for examples from Cyber investigations where investigators have had problems with | |

b6 **b**70 RMD)(FBI) From: (CTD)(FBI) DECLASSIFIED BY 65179/DMH/BAW/STP/bls Sent: Thursday, February 03, 2011 1:01 PM ON 02-17-2011 To: (CTD)(FBI) b7E Subject: Regarding the FOIA request **b**2 **b**6 CTD/ITOS-1/CONUS-5 **b**70 From (CTD) (FBI) Sent: Wednesday, June 03, 2009 3:53 PM (SU) (FBI) To WF) (FBI); (SU) (FBI): Cc (CTD)(OGA (CTD) (FBI); (CTD) (FBI); OGC) (FBI) b2 Subject: RE b6 167C b7E SEGRET **RECORD 415** Not sure who is the source, but it may be. I wouldn't be surprised to find that it is all a ruse to cover the fact that they are not CALEA compliant! From: (WF) (FBI) Sent: 9 1:21 PM To: (CTO) (FBI) (SU)_(ERI) (OGC) .TD) (FBI) CID) (FBI); Cc: (CID)(OGA) Subject: b2 b6 SECRET b7C RECORD 415 167E Wow. That's all I can say, wow. Not that it will help much, but would you like me to reach out to legal counsel? Or is this subpoena nonsense coming from her? Investigative Operations Analyst Northern VA RA Squad A-2 Desk Biackbero From: (CTD) (FBI) Sent: 009 9:28 AM To: (SU) (FBI); (SU) (FBI) OGC) (CTD) (FBI) Cc: (CTD)(OGA) CTD) (FBI)

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Case3:10-cv-04892-RS Document63-1 Filed01/31/13 Page79 of 87

| | RMD)(FBI) | | ON 02-17 | -2011 | _ |
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| From: Sent: To: Subject: | HQ-DIV13-CO | (CTD)(FBI) September 22, 2010 3:2 NUS 5 mation: NSL / V&P (fro | | Presentation 09. | |
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| mentioned the companies (i.e. | at although | | | are not respondin | ig to NSLs, other |
| Staff Operations Specounterterrorism Di ITOS I / CONUS V / Tournals Office | vision | are still honoring | and producing | decent results. | b2 b6 b7C b7E |
| To: HQ-[| (CTD)(FBI) day, September 21, 2010 1:0 DIV13-CONUS 5 Information: NSL / V&P (fron | | n 09.17) | | lh 6 lb 7c |
| Good afternoon!! | | | | | |
| Here is some of the obtaining information powerpoint slides as | information from the Fri n from Internet Service I soon as I receive one! | day presentation by SI Providers and social ne | OA tworking sites. I EFF/Lynch- | (San Francisco D will send out an ele | ivision) regarding actronic copy of the |

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HEREIN IS UNCLASSIFIED
DATE 04-07-2011 BY 65178/DMM/BAN/STP/bls



Congressional Affairs Office Congressional Contacts

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| To: Cc: | ay, September 28, 2010 1:04 | PM . | | | |
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| (RMD)(FBI) | ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 04-08-2011 BY 65179/DMI/BAN/STP/bis |
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| From: Sent: To: Subject: Friday, March 11, 2011 5:53 PM DO) (FBI) FW: Background Info | №5 №6 №7C Ю7E |
| From: (OCA) (FBI) Sent: Juesday, September 28, 2010 1;45 PM To: (DO) (FBI); (DO) (FBI); (DO) (FBI) (DO) (FBI) Subject: FW: Background Info | (DO)(FBI); |
| UNCLASSIFIED NON-RECORD | |
| Unit Chief FBIHQ, Office of Congressional Affairs | ትና ድሪ ት73 1678 |
| From: (OCA) (FBI) Sent: Monday, September 27, 2010 10:43 AM To: (OCA) (FBI) (DO)(FBI) Cc: (DO) (FBI); (DO)(FBI) UNCLASSIFIED NON-RECORD | |
| Following up or | |
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Legislative and Policy Challenge Enforcement

Issue:

- •Non-compliance with CALEA for emerging service occurs often
- •CALEA's current enforcement provisions present insurmountable hurdles that make even the threat of enforcement non-credible
- •CALEA places the government in a "Catch-22" position
- Recent examples

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Legislative and Policy Challenge Encryption

issue:

•Many modern communication services and devices use encryption as a means to protect subscriber communications and data

- Data "in transit," such as VoIP and e-mail communications
- Data "at rest," such as the data stored on a hard drive or USB device

device

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| What threatens Law Enforcement and the Intelligence Com | munity's |
|---------------------------------------------------------|--------------------------|
| ability to intercept targets' communication? | . 1.7.2.1. (a) (* a) (*) |

| = | Competing interests of the Intelligence Community and Law Enfor | cement |
|---|-----------------------------------------------------------------|---------------------------|
| | Uncoordinated efforts between LE and IC, as well as within LE | |
| | | |
| | | <i>ਨਾਂ ਨਾ</i> ਹਿਲ ਜ |

Lack of coordination leads to duplication of effort, fractured industry liaison and competing entities, increasing the risk of lost capabilities